

COUNTY OF SAN DIEGO BOARD OF SUPERVISORS,  
SAN DIEGO COUNTY FLOOD CONTROL DISTRICT, HOUSING AUTHORITY OF THE  
COUNTY OF SAN DIEGO, COUNTY OF SAN DIEGO IN-HOME SUPPORTIVE  
SERVICES PUBLIC AUTHORITY, SAN DIEGO COUNTY SANITATION DISTRICT, SAN DIEGO  
COUNTY FIRE PROTECTION DISTRICT, COUNTY OF SAN DIEGO SUCCESSOR AGENCY TO  
THE COUNTY OF SAN DIEGO REDEVELOPMENT AGENCY  
REGULAR MEETING  
MEETING AGENDA  
**TUESDAY, OCTOBER 11, 2022, 9:00 AM**  
COUNTY ADMINISTRATION CENTER, ROOM 310  
1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

Order Of Business

- A. Roll Call
- B. Invocation
- C. Pledge of Allegiance
- D. Presentation or Announcement of Proclamations and Awards
- E. Non-Agenda Public Communication: Opportunity for members of the public to speak to the Board on any subject matter within the Board's jurisdiction but not an item on today's agenda.
- F. Approval of the Statement of Proceedings/Minutes for the meeting of September 27, 2022.
- G. Consent Calendar
- H. Discussion Items
- I. **Time Certain: 10 a.m. on Tuesday, October 11, 2022**  
**Item 16: RECEIVE A PRESENTATION ON FISCAL YEAR 2022-23**  
**ECONOMIC UPDATE**  
  
**Time Certain: 2 p.m. on Wednesday, October 12, 2022**  
**Item 15: SAN DIEGO COUNTY CHILDCARE BOARD CONFERENCE**
- J. Board Member Committee Updates. This is an opportunity for Members of the Board to provide informational updates on their committee assignments. No action may be taken.

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at [www.sandiegocob.com](http://www.sandiegocob.com) or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101. To access the meeting virtually and offer public comment via a call-in option, please go to: [www.sandiegocounty.gov/telecomments](http://www.sandiegocounty.gov/telecomments) for instructions.

#### **ASSISTANCE FOR PERSONS WITH DISABILITIES:**

Agendas and records are available in alternative formats upon request. Contact the Clerk of the Board of Supervisors office at 619-531-5434 with questions or to request a disability-related accommodation. Individuals requiring sign language interpreters should contact the Countywide ADA Title II Coordinator at (619) 531-4908. To the extent reasonably possible, requests for accommodation or assistance should be submitted at least 72 hours in advance of the meeting so that arrangements may be made. An area in the front of the room is designated for individuals requiring the use of wheelchair or other accessible devices.

#### **LANGUAGE TRANSLATION ASSISTANCE:**

Language translation services for public speakers are available upon request to the Clerk of the Board of Supervisors at least 72 hours prior to the meeting (refer to Board Policy A-139 for additional information). Please contact the Clerk of the Board's office at (619) 531-5434 or via e-mail at [publiccomment@sdcounty.ca.gov](mailto:publiccomment@sdcounty.ca.gov).

### **Board of Supervisors' Agenda Items**

#### **CONSENT CALENDAR**

All agenda items listed under this section are considered to be routine and will be acted upon with one motion. There will be no separate discussion of these items unless a member of the Board of Supervisors or the Chief Administrative Officer so requests, in which event, the item will be considered separately in its normal sequence.

<b>Category</b>	<b>#</b>	<b>Subject</b>
Public Safety	1.	RECEIVE NOTIFICATION OF INTENT TO LEAD CORRECTIONAL HEALTHCARE WORKGROUP
	2.	ANIMAL SERVICES - RATIFY ACCEPTANCE OF DONATION TO THE DEPARTMENT OF ANIMAL SERVICES
Health and Human Services	3.	ADMINISTRATIVE ITEM: SECOND CONSIDERATION AND ADOPTION OF ORDINANCE: AN ORDINANCE AMENDING PROVISIONS IN THE SAN DIEGO COUNTY ADMINISTRATIVE CODE RELATING TO THE PUBLIC ADMINISTRATOR, PUBLIC GUARDIAN, AND PUBLIC CONSERVATOR
Financial and General Government	4.	COMMUNITY ENHANCEMENT AND NEIGHBORHOOD REINVESTMENT PROGRAM GRANTS (DISTRICT: 1) [FUNDING SOURCE: TRANSIENT OCCUPANCY TAX REVENUES] (4 VOTES)

Appointments	5.	APPOINTMENTS: VARIOUS
Communications Received	6.	COMMUNICATIONS RECEIVED

## DISCUSSION ITEMS

Category	#	Subject
Public Safety	7.	UPDATE OF THE PROGRESS ON ENACTING EMERGENCY MEASURES IN SAN DIEGO COUNTY JAILS TO PREVENT FURTHER DEATHS
	8.	SAN DIEGO COUNTY CODE OF ADMINISTRATIVE ORDINANCES CHANGES PURSUANT TO ASSEMBLY BILL 177
Health and Human Services	9.	ESTABLISH THE BEHAVIORAL HEALTH IMPACT FUND 2.0
	10.	ADDRESSING THE BEHAVIORAL HEALTH WORKER SHORTAGE IN SAN DIEGO COUNTY
	11.	ENHANCING FENTANYL EDUCATION AND STRENGTHENING HARM REDUCTION EFFORTS FOR YOUNG PEOPLE
	12.	BUILDING PARTNERSHIPS TO PREVENT, ADDRESS, AND SEEK AN END TO HOMELESSNESS
	13.	RECEIVE UPDATES AND TAKE NECESSARY ACTIONS REGARDING THE COVID-19 AND MONKEYPOX EMERGENCY RESPONSES, AND ADOPT A RESOLUTION AUTHORIZING CONTINUANCE OF TELECONFERENCED PUBLIC MEETINGS [FUNDING SOURCES: CORONAVIRUS AID, RELIEF, AND ECONOMIC SECURITY (CARES) ACT, AMERICAN RESCUE PLAN ACT (ARPA), FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA), COUNTY GENERAL FUND BALANCE, REALIGNMENT, AND PROGRAM REVENUES AVAILABLE FOR RESPONSE EFFORTS]

14. AUTHORIZE APPROPRIATIONS FOR THE TRI-CITY PSYCHIATRIC HEALTH AND THE EAST REGION COMMUNITY-BASED CARE FACILITIES; ACCEPT GRANT FUNDING FOR THE EDGEMOOR ACUTE INPATIENT UNIT; SHIFT FUTURE SERVICES AT THE SAN DIEGO COUNTY PSYCHIATRIC HOSPITAL FACILITY AND THE VACANT COUNTY-OWNED PROPERTY AT 4307 THIRD AVENUE; AND ISSUE COMPETITIVE SOLICITATIONS FOR PROFESSIONAL SERVICES, PRECONSTRUCTION SERVICES, AND THE DEVELOPMENT OF THE CENTRAL REGION AND EAST REGION COMMUNITY-BASED CARE FACILITIES  
[FUNDING SOURCES: REALIGNMENT AND INTERGOVERNMENTAL TRANSFER REVENUES; INTERGOVERNMENTAL TRANSFER REVENUES AND BEHAVIORAL HEALTH REALIGNMENT]  
(4 VOTES)

Financial and  
General  
Government

15. SAN DIEGO COUNTY CHILDCARE BOARD CONFERENCE  
  
(TIME CERTAIN: 2 P.M. ON OCTOBER 12, 2022)
16. RECEIVE A PRESENTATION ON FISCAL YEAR 2022-23 ECONOMIC UPDATE  
  
(TIME CERTAIN: 10:00 A.M. ON OCTOBER 11, 2022)
17. RECEIVE THE INITIAL REPORT ON RAISING THE BAR FOR A MORE ACCESSIBLE SAN DIEGO COUNTY: IDENTIFYING ADDITIONAL OPPORTUNITIES TO FURTHER SUPPORT FACILITY ACCESSIBILITY IMPROVEMENTS, AND ACCESS TO SERVICES, PROGRAMS AND ACTIVITIES

Closed Session

18. CLOSED SESSION

**1. SUBJECT: RECEIVE NOTIFICATION OF INTENT TO LEAD CORRECTIONAL HEALTHCARE WORKGROUP (DISTRICTS: ALL)**

**OVERVIEW**

The San Diego County Sheriff's Department (Sheriff's Department) is committed to providing the highest quality healthcare to individuals in our custody and, to that end, has created the San Diego Sheriff's Department Correctional Healthcare Assessment and Recommendation Workgroup (Correctional Healthcare Workgroup). This effort is led by the Sheriff and supported by the County of San Diego's Health and Human Services Agency (HHSA). The purpose of the Correctional Healthcare Workgroup is to improve the quality of correctional healthcare, broadly defined to include physical, mental, and behavioral health, by examining operational and clinical "best practices" throughout the country, and providing recommendations for implementation of those best practices to the Sheriff. The ultimate decision maker regarding implementation of changes within the county jail system will be the Sheriff.

Today's requested action is for the San Diego County Board of Supervisors (Board) to receive the Sheriff's Department's notification of intent to lead the San Diego Sheriff's Department Correctional Healthcare Assessment and Recommendation Workgroup.

**RECOMMENDATION(S)**

**SHERIFF**

Receive the Sheriff's Department's notification of intent to lead the San Diego Sheriff's Department Correctional Healthcare Assessment and Recommendation Workgroup.

**EQUITY IMPACT STATEMENT**

The Sheriff's Department prioritizes the health and safety of those in custody, which includes providing for quality medical and mental health care with access to the spectrum of services necessary for their well-being. The recommendations of the Correctional Healthcare Workgroup will enhance access to, diversity and quality of, services in a manner designed to improve outcomes and reduce health disparities. Exploration of a more equitable, coordinated, and person-centered approach to maximizing the health and life trajectory of incarcerated persons is ideal. The Correctional Healthcare Workgroup assessment will encompass National Commission on Correctional Health Care (NCCCHC) Accreditation standards, which were developed to improve the quality of health care in jails and enhance access, treatments, and outcomes to address health equity for incarcerated persons.

**SUSTAINABILITY IMPACT STATEMENT**

The proposed action to investigate and evaluate additional measures to protect incarcerated persons and improve staffing contributes to the County of San Diego's Sustainability Goal to provide just and equitable access. Exploring best practices in correctional healthcare is intended to advance equity in treatment access and quality of care for incarcerated persons. An individual's incarceration status should not equate to a disadvantage or present obstacles to quality care.

**FISCAL IMPACT**

There is no fiscal impact associated with today's proposed action.

## **BUSINESS IMPACT STATEMENT**

N/A

### **2. SUBJECT: ANIMAL SERVICES - RATIFY ACCEPTANCE OF DONATION TO THE DEPARTMENT OF ANIMAL SERVICES (DISTRICTS: ALL)**

#### **OVERVIEW**

County of San Diego Administrative Code Article III, Section 66 Acceptance of Gifts and Board of Supervisors Policy A-112, Acceptance and Use of Gifts and Donations, permit the acceptance of gifts and donations by the administrative head of each department in the County, subject to approval by the Board of Supervisors.

In June 2022, the County of San Diego's Department of Animal Services received a donation in the amount \$167,197.93 from the Daniel P. Abeloff Trust to support and promote the mission of the Department to protect the health, safety and welfare of people and animals throughout the region. Funds will be deposited in the Animal Control Spay Neuter Public Education Trust Fund to fund the Spay Neuter Voucher Program.

Today's request is to ratify the acceptance of a \$167,197.93 donation from the Daniel P. Abeloff Trust to the Department of Animal Services.

#### **RECOMMENDATION(S)**

##### **CHIEF ADMINISTRATIVE OFFICER**

1. In accordance with County of San Diego Administrative Code Article III, Section 66 Acceptance of Gifts and Board of Supervisors Policy A-112, Acceptance and Use of Gifts and Donations, ratify the acceptance of donation from the Daniel P. Abeloff Trust in the amount of \$167,197.93 for the Department of Animal Services.
2. Authorize the Chair of the Board of Supervisors to sign a letter of appreciation on behalf of the Board of Supervisors to the Daniel P. Abeloff Trust.

#### **EQUITY IMPACT STATEMENT**

The County of San Diego Department of Animal Services periodically receives monetary gifts and in-kind donations to benefit animal and public health and safety, including care for orphaned pets in County animal shelters. In Fiscal Year 2021-22, Animal Services served 6,147 animals, the majority of which enter our shelters as unaltered strays in need of veterinary care.

Gifts and in-kind donations benefit residents of San Diego County to include subgroups such as Black, Indigenous, People of Color, Native Spanish speakers, and LGBTQ constituents. Expenditures from gifts and donations received, advance equity by providing access to services for those in historically underserved communities, which are frequently without veterinary care access for beloved family pets. By expanding access to critical veterinary services for those historically underserved, Animal Services can help keep pets in homes with their families and out of our shelters, and prevent the birth and subsequent shelter surrender of unplanned litters of puppies and kittens.

## **SUSTAINABILITY IMPACT STATEMENT**

The proposed actions to accept the donation of \$167,197.93 from the Daniel P. Abeloff Trust and authorize the Chair of the Board of Supervisors to sign a letter of appreciation, contribute to the County of San Diego Sustainability Goals to provide just and equitable access to critically needed basic veterinary care services that are in increasingly short supply countywide, particularly in underserved areas also historically impacted by other sustainability challenges. The Department of Animal Services understands that pets belong in homes with their families, not in shelter kennels, and work facilitated by this bequest will enable pets to live happier, healthier lives in the households where they are already beloved members of the family, keeping them out of County shelters. Furthermore, by facilitating access to affordable spay and neuter services for pet owners experiencing financial hardship, this generous donation will make it possible to prevent the birth of thousands of unplanned puppies and kittens that may otherwise be surrendered to our shelters in the next few years, eliminating the expense of care for those animals that would otherwise be borne by the County.

## **FISCAL IMPACT**

If approved, donation will be deposited into Animal Control Spay Neuter Public Education Trust Fund to fund the Spay Neuter Voucher Program. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

3. **SUBJECT: ADMINISTRATIVE ITEM:  
SECOND CONSIDERATION AND ADOPTION OF ORDINANCE: AN  
ORDINANCE AMENDING PROVISIONS IN THE SAN DIEGO COUNTY  
ADMINISTRATIVE CODE RELATING TO THE PUBLIC  
ADMINISTRATOR, PUBLIC GUARDIAN, AND PUBLIC  
CONSERVATOR (DISTRICTS: ALL)**

## **OVERVIEW**

On September 27, 2022 (24), the Board of Supervisors took action to further consider and adopt the Ordinance on October 11, 2022.

The Public Conservator is responsible for directing the mental health treatment and placement of individuals deemed to be gravely disabled, or unable to care for their own basic needs. In San Diego County, the Public Conservator provides conservatorship services to all conservatees who are gravely disabled and for whom the Public Conservator has been appointed conservator of the person by court order pursuant to the Lanterman-Petris-Short Act (Welfare and Institutions Code section 5000, et seq.).

Currently within the County of San Diego, the Office of the Public Conservator is consolidated with the Office of the Public Administrator and Public Guardian. To increase operational efficiencies and enhance services to residents served by the Office of the Public Conservator, today's actions request the San Diego County Board of Supervisors (Board) approve amendments to the San Diego County Administrative Code related to the Public Administrator, Public Guardian, and the Public Conservator.

The proposed Ordinance represents a measured strategy to optimize collaborative and centralized coordination of services to ensure conservatees have access to all necessary treatment, resources, and community support to facilitate recovery. Currently, the Office of the Public Administrator and Public Guardian and the Office of the Public Conservator is situated within the County of San Diego Health and Human Services Agency (HHSA), Aging & Independence Services. Aligning the Office of the Public Conservator with HHSA, Behavioral Health Services will allow for more seamless delivery of services. As seen in other jurisdictions, oversight of the Office of the Public Conservator will shift to Behavioral Health Services to align clinical oversight and management of services in support of adults with serious mental illness. This movement follows a series of court-related mental health actions implemented over the years, and will allow Behavioral Health Services to be optimally situated in anticipation of the mandated implementation of Community Assistance, Recovery and Empowerment (CARE) Court, which will require close collaboration across care teams.

Today's request requires two steps: on September 27, 2022, it is recommended the Board consider an Ordinance amending sections of the San Diego County Administrative Code related to the Public Administrator, Public Guardian, and Public Conservator. If the Board takes the actions as recommended, then on October 11, 2022, the proposed Ordinance will be brought back to the Board for consideration and adoption.

This item supports the County of San Diego's vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished by supporting the administration of the Public Conservator's Office, which supports vital services in support of adults with serious mental illness.

## **RECOMMENDATION(S)**

### **CHIEF ADMINISTRATIVE OFFICER**

If, on September 27, 2022, the Board takes action as recommended, then on October 11, 2022, consider and adopt (second reading): An ordinance amending PROVISIONS IN the San Diego County Administrative Code Relating to the Public Administrator, Public GUARDIAN, and Public Conservator.

## **EQUITY IMPACT STATEMENT**

The County of San Diego (County) Health and Human Services Agency serves residents within San Diego County who are experiencing serious mental illness or serious emotional disturbance. Specifically, the Public Conservator in San Diego County ensures individuals who are gravely disabled receive appropriate food, clothing, shelter, and mental health treatment. As a steward of public health for the region, the Health and Human Services Agency must ensure that its services address the social determinants of health by being accessible, capable of meeting the needs of a diverse population, and with the intent to equitably distribute services to those most in need.



Increasing operational efficiencies in support of those facing mental health challenges will benefit the community-at-large. As seen in other jurisdictions, aligning the Office of the Public Conservator with the County Behavioral Health Services will optimize coordination of care, housing, and community supports; and enhance collaboration by aligning resources, services, and policies to ensure conservatees have access to all necessary treatment, resources, and community support to facilitate recovery.

#### **SUSTAINABILITY IMPACT STATEMENT**

Today's action aligns with the County of San Diego's Sustainability Goals including providing just and equitable access; and protecting the health and wellbeing of residents in San Diego County. Specifically, this action aligns with Goal #2 and Goal #4 regarding building resilience in vulnerable populations and protecting the health and wellbeing of residents in San Diego County. By ensuring an optimized structure for collaborative and centralized coordination of services to ensure vulnerable residents have access to all necessary treatment, resources, and community support to facilitate recovery, the County of San Diego will reduce the use of resources associated with higher levels of care while ensuring operations are managed most efficiently.

#### **FISCAL IMPACT**

There is no fiscal impact associated with this action. There will be no change in net General Fund costs and no additional staff years.

#### **BUSINESS IMPACT STATEMENT**

N/A

#### **4. SUBJECT: COMMUNITY ENHANCEMENT AND NEIGHBORHOOD REINVESTMENT PROGRAM GRANTS (DISTRICT: 1)**

##### **OVERVIEW**

The County of San Diego is fortunate to have an opportunity to reinvest taxpayer money into our communities for the benefit of the public. This action will assist the County in meeting the needs of the community.

##### **RECOMMENDATION(S)**

##### **VICE-CHAIR NORA VARGAS**

1. Allocate \$6,000 from the Community Enhancement Program budget (Org 12900) to Asian Pacific American Coalition San Diego to promote voter registration, U.S. citizenship preparation and education activities, and civic forum events to engage residents within the AAPI community.
2. Allocate \$40,000 from the Community Enhancement Program budget (Org 12900) to Cesar Chavez Service Clubs, Inc. to provide funding towards the creation of a documentary film highlighting the history of the United Domestic Workers within the labor movement.

3. Allocate \$10,000 from the Community Enhancement Program budget (Org 12900) to City of Imperial Beach to provide support for the city's Spooktacular & Dia de los Muertos Festival, an event that provides an enrichment opportunity in the South Bay for residents that may face socio-economic challenges, creating equity among an underserved population allowing Imperial Beach to celebrate our culturally diverse, border community.
4. Allocate \$5,000 from the Community Enhancement Program budget (Org 12900) to Foundation for Women Warriors to support funding for staff to assist with warehouse operations and outreach activities.
5. Allocate ~~\$20,000~~ \$8,000 from the Community Enhancement Program budget (Org 12900) to The Friends of Chula Vista Parks & Recreation to support the annual South Bay Pumpkin Smash by funding an Organizer position who can help coordinate, manage, and promote the event; and to fund print advertising including full-page ads in local newspapers; and to purchase directional signage and banners to promote the event.
6. Allocate \$5,000 from the Community Enhancement Program budget (Org 12900) to Girls on the Run of San Diego to support Girls on the Run Program, a 10-week program for 1,000 girls in grades 3 to 8 throughout the County that encourages positive character development, and Camp Girls on the Run, a 1-week summer camp designed to provide social-emotional learning opportunities to girls entering 3rd to 5th grades.
7. Allocate \$10,000 from the Community Enhancement Program budget (Org 12900) to The Grandparent's Connection, Inc. to provide support for The Grandparents Connection's Annual Picnic, an outdoor event for the community with children's activities, vendors, and educational resources.
8. Allocate \$14,718 from the Community Enhancement Program budget (Org 12900) to Imperial Beach Neighborhood Center to provide funding towards staff support for the Neighborhood Food Pantry.
9. Allocate \$15,000 from the Community Enhancement Program budget (Org 12900) to Mingei International, Inc. d.b.a. Mingei International Museum to support the Mingei's Community Monday's program that shares the museum's new theater, free of charge, with underserved arts and culture organizations, nonprofit community groups, and individual artists from diverse, underserved communities.
10. Allocate \$20,000 from the Community Enhancement Program budget (Org 12900) to The Otay Mesa Chamber of Commerce to provide funding towards continuing to coordinate vaccination clinics in Otay Mesa, including boosters and updated vaccinations pending availability; and to support developing seminar/webinars focused on trade compliance issues.
11. Allocate \$7,500 from the Community Enhancement Program budget (Org 12900) to San Diego Black LGBTQ Coalition to support Black Pride Celebration 2022 event covering cost-of-venue space and staffing, as well as entertainment costs to support local Black LGBTQ performers and increase tourism.

12. Allocate \$20,000 from the Community Enhancement Program budget (Org 12900) to San Diego Mountain Biking Association to support staff salaries to allow for increased capacity to efficiently reach project timelines to provide better trails for all users; and to provide funding for printed materials, signs, video production, graphics, trail bells/boxes, volunteer shirts, and outreach event supplies to promote trail courtesy and community engagement among all trail users throughout San Diego County.
13. Allocate \$15,000 from the Community Enhancement Program budget (Org 12900) to San Diego Youth Symphony and Conservatory to support their Opus Project providing after-school music education that will serve about 200 students annually in the Chula Vista Elementary School District.
14. Allocate \$25,500 from the Community Enhancement Program budget (Org 12900) to Spring Valley Chamber of Commerce to support their revitalization program including support for their 22nd Annual Safety Officers Appreciation Dinner, the Back-to-School Jam event, business mixers and seminars, and their annual holiday party.
15. Allocate \$10,000 from the Community Enhancement Program budget (Org 12900) to Spring Valley Community Alliance to help pay the cost of planning, organizing, and hosting the Spring Valley Day Community Event which includes services necessary to host community day events from staging, permits, pony rides, carnival rides, restrooms, waste disposal, event signage, a disk jockey, and event insurance.
16. Allocate \$2,400 from the Community Enhancement Program budget (Org 12900) to WheelchairDancers.org d.b.a. Wheelchair Dancers Organization to support their Inclusive Dancers Program of 7 weekly classes by providing instructor stipends, student rentals, and equipment to participants. Funding also includes support for their Annual Showcase for participants to perform cha-cha, salsa, and other numbers.
17. Establish appropriations of \$2,344 in the Community Enhancement budget (Org 12900) based on unused portions of prior year allocation to be allocated to future projects in Fiscal Year 2022-23. **(4 VOTES)**
18. Amend the purpose of the 05/10/2022 (11) allocation of \$50,000 from the Neighborhood Reinvestment Program budget (Org 15650) to Heaven's Windows to allow for the acquisition of a van to benefit their Child Nutrition Program.
19. Amend the purpose of the 03/01/2022 (6) allocation of \$28,990 from the Neighborhood Reinvestment Program budget (Org 15650) to The Regents of the University of California to allow for the purchase of a temperature data logger, a peristaltic dispensing pump, a hot water bath, and a tabletop bottle capper.
20. Find that each of the proposed grants has a public purpose.
21. Authorize the Office of Financial Planning to enter into agreements and make minor amendments to agreements that do not change the purpose or amount of the grant to organizations awarded funds.

**EQUITY IMPACT STATEMENT**

We recognize the systemic impacts that inequitable policies may create for residents in San Diego County. Find that these proposed allocations of funds are intended to improve the quality of life throughout the County by providing funds for non-profits and local agencies whose work addresses inequities, promotes quality of life and improves outcomes that align with the vision of our county. Organizations and agencies were chosen based on their location or the demographics they serve with a focus on organizations and agencies that focus on vulnerable community members, youth and seniors, and other inclusive community events. The organizations that were chosen work to promote a sense of belonging and utilize equity in their operations, outreach, and programs. Their supporting documents were reviewed as well as impact reports and community testimony.

**SUSTAINABILITY IMPACT STATEMENT**

N/A

**FISCAL IMPACT**

Funds for these grant requests are included in the Fiscal Year 2022-23 Operational Plan for Community Enhancement Program budget (Org 12900). The fiscal impact of these recommendations is ~~\$226,118~~ \$214,118 from the Community Enhancement Program budget (Org 12900). The funding source is Transient Occupancy Tax Revenues. There will be no change in net General Fund cost and no additional staff.

**BUSINESS IMPACT STATEMENT**

N/A

**5. SUBJECT: APPOINTMENTS: VARIOUS (DISTRICTS: ALL)**

**OVERVIEW**

These appointments are in accordance with applicable Board Policy A-74, “Citizen Participation in County Boards, Commissions and Committees”.

**RECOMMENDATION(S)**

**CHIEF ADMINISTRATIVE OFFICER**

Appoint Felipe Garcia-Bigley to the HIV PLANNING GROUP, COUNTY OF SAN DIEGO, Seat No. 38, for a term to expire October 11, 2026.

**EQUITY IMPACT STATEMENT**

County government includes standing and special citizen boards, commissions, committees and task forces formed to advise the Board of Supervisors and County staff on issues and policy and to serve as links to the community. Boards, commissions and committees provide an inter-relationship between the residents and the government of the County. The nominations in this Board Letter enable the County of San Diego to provide individual residents the opportunity to impart valuable insight and input into the operation of the government.

**SUSTAINABILITY IMPACT STATEMENT**

The County of San Diego has over one hundred boards, commissions, committees, and task forces that serve as voice in the County government. Advisory bodies are an essential role in resident engagement that allow citizens to participate on issues relating to the welfare and quality of life in the County. They are fundamental to the County of San Diego's ability to navigate complex and dynamic policy challenges, are a conduit to the County Bureaucracy, and a broker to community voice. This board letter supports the County of San Diego Sustainability Goal No.1 by "encourag[ing] people and diverse stakeholders to partner and participate in decisions that impact their lives and communities."

**FISCAL IMPACT**

N/A

**BUSINESS IMPACT STATEMENT**

N/A

**6. SUBJECT: COMMUNICATIONS RECEIVED (DISTRICTS: ALL)****OVERVIEW**

Board Policy A-72, Board of Supervisors Agenda and Related Process, authorizes the Clerk of the Board to prepare a Communications Received for Board of Supervisors' Official Records. Routine informational reports, which need to be brought to the attention of the Board of Supervisors yet not requiring action, are listed on this document. Communications Received documents are on file in the Office of the Clerk of the Board.

**RECOMMENDATION(S)****CHIEF ADMINISTRATIVE OFFICER**

Note and file.

**EQUITY IMPACT STATEMENT**

N/A

**SUSTAINABILITY STATEMENT**

N/A

**FISCAL IMPACT**

N/A

**BUSINESS IMPACT STATEMENT**

N/A

7. **SUBJECT: UPDATE OF THE PROGRESS ON ENACTING EMERGENCY MEASURES IN SAN DIEGO COUNTY JAILS TO PREVENT FURTHER DEATHS (DISTRICTS: ALL)**

**OVERVIEW**

On August 16, 2022 (23) the Board of Supervisors (Board) directed a series of actions focused on supporting the Sheriff's Department in fulfilling the County's duty of providing sufficient care for incarcerated persons. The approved actions included emergency measures designed to keep individuals safe from drug overdoses in San Diego County jails. Among the measures were the expeditious roll out of staffing incentives, exploration of innovative strategies to promote security and wellness, and the acquisition of the latest body scanner technology and other investments to support the Sheriff's efforts to intercept and interdict dangerous drugs, especially fentanyl, from entering the jail system.

Today's requested action is for the Board to receive the Sheriff's Department's update on the progress regarding efforts to implement emergency measures designated to keep individuals safe from overdoses.

**RECOMMENDATION(S)**

**SHERIFF**

Receive the Sheriff's update on progress regarding efforts to implement emergency measures designed to keep individuals safe from overdoses.

**EQUITY IMPACT STATEMENT**

The Sheriff's Department prioritizes the health and safety of those in custody, which requires proactive and continuous screening of individuals coming into jail facilities to ensure the safety of incarcerated persons, detention facility staff, and visitors. The Sheriff's Department is employing the integration of technology in County facilities to increase the level of care and safeguard the health and wellbeing of all incarcerated persons. Technology will be pursued to enhance screening capabilities at the time of intake and in housing units to prevent drugs and contraband from being introduced into the facilities. The requested action to pursue innovative strategies will ensure we consider diverse methods of providing a secure and humane environment for incarcerated persons and keeps all who live or work in the facilities safe.

**SUSTAINABILITY IMPACT STATEMENT**

The proposed action to implement additional measures to protect incarcerated persons and improve staffing contribute to the County of San Diego's Sustainability Goal to provide just and equitable access. Medication Assisted Treatment (MAT) is among the programs that Sheriff's Department has implemented that deliver evidence-based care and advance equity in treatment access and quality. MAT provides a safe and controlled level of medication to help individuals overcome the use of opioids. After beginning MAT in the detention setting, clinical personnel provide linkages to a continuum of care in the community upon the patients' release from custody in coordination with Behavioral Health Services. The goal of MAT is full recovery, including the ability to live a self-directed life.

## **FISCAL IMPACT**

While there is no fiscal impact for today's recommendation, the fiscal impact associated with amendments to the Compensation Ordinance approved by the Board of Supervisors on August 16, 2022 (11) and August 30, 2022 (16) will result in estimated costs and revenue of \$11.7 million for the Sheriff's Department in the current fiscal year. These costs will be absorbed by existing funding. Ongoing costs will be included in future Operational Plans. There will be no change in net General Fund costs and no additional staff years.

There will be future fiscal impacts for the purchase of additional body scanners. This request would result in an estimated cost of approximately \$1.0 million in one-time costs. Funding for the costs will need to be identified; the Sheriff's Department will monitor its budget and return to the Board with mid-year action to adjust the budget as necessary and/or incorporate future budgets as funding becomes available. If necessary, staff will return to the Board for consideration and approval of any other future fiscal impacts that may result from the recommendations. Upon potential return by staff, funding for future costs will need to be identified by the department and will proceed once identified. At this time, there will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

### **8. SUBJECT: SAN DIEGO COUNTY CODE OF ADMINISTRATIVE ORDINANCES CHANGES PURSUANT TO ASSEMBLY BILL 177 (DISTRICTS: ALL)**

#### **OVERVIEW**

Effective January 1, 2022, California Assembly Bill (AB) 177 rescinds the authority of counties and state agencies to collect specific criminal administrative fees. Additionally, the unpaid balance related to administrative fees of any court-imposed costs for these specified sections is unenforceable and uncollectable, and any portion of a judgment imposing those costs shall be vacated. Today's action seeks Board of Supervisors (Board) approval to amend Articles XX and XXV of the San Diego County Administrative Code to reflect the County of San Diego's implementation of, and to be consistent with, the provisions of AB 177. As of January 1, 2022, County departments ended the assessment of administrative fees as required by AB 177. The proposed changes to the San Diego County Administrative Code delete the references to County administrative fees which County departments no longer assess pursuant to the changes in state law.

#### **RECOMMENDATION(S)**

##### **CHIEF ADMINISTRATIVE OFFICER**

1. Approve the introduction of the Ordinance (First Reading), read title and waive further reading of the Ordinance:  
AN ORDINANCE AMENDING THE SAN DIEGO COUNTY ADMINISTRATIVE CODE, RELATING TO CRIMINAL ADMINISTRATIVE FEES.

If the Board takes the action recommended in item 1, then on October 25, 2022:

2. Submit the Ordinance for further Board consideration and adoption (Second Reading):  
AN ORDINANCE AMENDING THE SAN DIEGO COUNTY ADMINISTRATIVE CODE, RELATING TO CRIMINAL ADMINISTRATIVE FEES.

### **EQUITY IMPACT STATEMENT**

The proposed amendments to the San Diego County Administrative Code will align with changes to state law to end the assessment and collection of specific criminal administrative fees. According to a report by the Ella Baker Center for Human Rights, the average debt incurred by defendants for court-ordered fines and fees was roughly equal to the annual income for many survey respondents. Another national survey of formerly incarcerated people found that families often bear the burden of criminal administrative fees, and that 83 percent of the people responsible for paying these costs are women. Because these fees are often assigned to people who cannot afford to pay them, they exacerbate poverty and limit economic opportunities among low-income individuals in our justice system. Community engagement occurred through advocacy during the state legislative process. These actions to implement changes already passed through state law are anticipated to remove barriers to long-term success for individuals impacted by criminal justice administrative fees.

### **SUSTAINABILITY IMPACT STATEMENT**

The implementation of an Ordinance amending the San Diego County Administrative Code contributes to the County of San Diego Sustainability Goals of providing just and equitable access to County services and transitioning to a green and carbon-free economy. Aligning the San Diego County Administrative Code with existing state law enables County programs, operations, and contracts to reflect the values of equity and sustainability set forth by the California State Legislature. Specifically, the proposed Ordinance reflects recognition of the economic impacts of criminal administrative fees and will remove barriers to economic opportunity for justice-involved individuals. Moreover, research shows that criminal administrative fees are difficult to collect and typically cost counties almost as much or more than they collect in revenue. Therefore, removing these fees from the San Diego County Administrative Code helps the County of San Diego transition to a green, carbon-free economy by working toward a circular economy, promoting sustainable collection of County revenue, and investing in the economic resilience of communities disproportionately affected by criminal administrative fees.

### **FISCAL IMPACT**

The proposal to amend the San Diego County Administrative Code pursuant to California Assembly Bill (AB) 177, effective January 1, 2022, will result in reduced revenue of approximately \$1,450,000 for County departments as follows: Contribution for Trial Courts (\$650,000), Sheriff's Department (\$600,000) and Auditor and Controller - Revenue & Recovery (\$200,000). Reduced revenue is related to court-imposed administrative fees deemed unenforceable and uncollectable as well as any prior outstanding balances. The State Legislature allocated \$25 million in Fiscal Year 2021-22, and an additional \$50 million in Fiscal Year 2022-23 and each year thereafter, to be distributed to counties to backfill lost revenues. AB 199 defines the method of distributing these statewide funds. The State of California Director of Finance must release the county allocation schedule no later than October 1, 2022. If additional actions are required in Fiscal Year 2022-23 to adjust budgeted resources and operations, staff will return to the Board.



## **BUSINESS IMPACT STATEMENT**

N/A

### **9. SUBJECT: ESTABLISH THE BEHAVIORAL HEALTH IMPACT FUND 2.0 (DISTRICTS: ALL)**

#### **OVERVIEW**

Behavioral health covers a broad spectrum of mental health and addiction services. In recent years, behavioral health has come into full focus by the San Diego County Board of Supervisors (Board) as the issues surrounding addiction and mental health continue to significantly impact our community. In response to this, the Board has taken measures to address those challenges.

In 2019, I brought forward a board letter to create the Behavioral Health Impact Fund in partnership with the City of San Diego, which was seeded with \$25 million in funding to spend on impactful programs. This fund has successfully supported innovative behavioral health services and has created traditional housing units, crisis treatment vans, and technology for mental health and addiction services. Now that these funds are almost completely expended, I am proposing to close out the existing fund and establish a new fund wholly controlled by the County, the Behavioral Health Impact Fund 2.0 (BHIF 2.0), which would feature lightly modified criteria that can ensure funds are quickly deployed for priority projects along the behavioral health continuum.

Without funding, some of these necessary projects may never come into fruition, thus leaving the region with serious gaps in care. Establishing the BHIF 2.0 to expeditiously award grants to projects within the continuum of services, including workforce, services, and infrastructure, in line with the recently adopted Optimal Care Pathways (OCP) model, will benefit the region and everyone who relies upon the County for behavioral health support.

Today's recommendation asks the Chief Administrative Officer to establish BHIF 2.0, and authorize the issuance of requests for proposals for the continuum of services, including behavioral health workforce programs, supports, and/or infrastructure projects. Staff are asked to report back to the Board every 120 days on the status of awards granted to monitor progress toward meeting our goals.

#### **RECOMMENDATION(S)**

##### **CHAIR NATHAN FLETCHER**

1. Pursuant to Government Code section 26227, find that the proposed Behavioral Health Impact Fund 2.0 is necessary to meet the social needs of the County's population.
2. Establish the Behavioral Health Impact Fund 2.0 grant program.
3. Direct the Chief Administrative Officer to return to the Board within 120 days with proposed evaluation and selection criteria for the Behavioral Health Impact Fund 2.0.

4. Authorize the Director, Department of Purchasing and Contracting, subject to availability of funding, to issue request(s) for proposals for continuum of care services, which includes behavioral health workforce programs, services, and/or infrastructure projects, to award agreements to successful proposers on an ongoing basis, and to amend the grant agreements as necessary.
5. Direct the Chief Administrative Officer, or designee, to administer the Behavioral Health Impact Fund 2.0, including the evaluation of proposals and the administration of the resulting agreements.
6. Direct the Chief Administrative Officer to submit a written report to the Board of Supervisors every 120 days on the status of awards, including the total number of awards granted, types of projects awarded, a description of recently awarded projects, and amount of funds remaining.

#### **EQUITY IMPACT STATEMENT**

Behavioral Health Services (BHS) serves as the specialty behavioral health plan for Medi-Cal eligible residents within San Diego County who are experiencing serious mental illness or serious emotional disturbance. Our Medi-Cal recipients are some of our most vulnerable representatives of our society, and as a steward of public health, the County must ensure that the resources and services offered through County-operated and contracted programs promote equitable outcomes, advance wellness across the spectrum of need, and are equitably distributed. The Behavioral Health Impact Fund 2.0 would allow for the immediate allocation of support and services to communities disproportionately impacted by historic underinvestment.

#### **SUSTAINABILITY IMPACT STATEMENT**

Creating a Behavioral Health Impact Fund 2.0 that disseminates expeditiously awarded projects will create positive social and economic enhancements, contributing to the overall sustainability of the region by providing support for the most vulnerable members of our community. This action can help create a healthier, stronger, and more resilient San Diego.

#### **FISCAL IMPACT**

There is no fiscal impact with today's recommendations to establish the fund. There may be future impacts associated with operating this fund including the issuance of grant agreements.

#### **BUSINESS IMPACT STATEMENT**

N/A

### **10. SUBJECT: ADDRESSING THE BEHAVIORAL HEALTH WORKER SHORTAGE IN SAN DIEGO COUNTY (DISTRICTS: ALL)**

#### **OVERVIEW**

The County of San Diego (County) is facing a significant behavioral health worker shortage. Today, we lack 8,100 behavioral health workers to meet the current demand. By 2027, it is estimated we will need a total of 18,500 behavioral health workers. This forecast takes into consideration current workforce recruitment and retention projections and anticipated growth in

demand. Our behavioral health workers serve some of our most vulnerable populations along the behavioral health continuum of care and range from peer support specialists to psychiatrists.

A recent report conducted by the San Diego Workforce Partnership, “Addressing San Diego’s Behavioral Health Worker Shortage” (Attachment A), commissioned by Chair Nathan Fletcher, discovered that San Diego regional behavioral health workers are paid less than their counterparts in most California counties, and are leaving the San Diego workforce. Although many behavioral health workers report they love their profession, many elements such as low compensation, burdensome documentation, inaccessible educational opportunities, and stress on the job are pushing workers out of the region and profession.

Given the heightened need for behavioral health workers to address the local substance use, mental health, and homelessness crisis, it is imperative the region implement policies to build and sustain the workforce. A year-long report by San Diego Workforce Partnership provides San Diego with an understanding of the worker shortage and outlines potential solutions for how to recruit, train, and retain behavioral health workers in the region. Today’s action recommends the County adopt solutions outlined in the report to address this crisis. We urge your support.

### **RECOMMENDATION(S)**

#### **CHAIR NATHAN FLETCHER AND SUPERVISOR TERRA LAWSON-REMER**

Direct the Chief Administrative Officer (CAO) to advance a comprehensive strategy to address the regional behavioral health workforce shortage, including advancing the five key recommendations within the San Diego Workforce Partnership Report (Report), which shall include:

1. Receive the San Diego Workforce Partnership Report (Report), “Addressing San Diego’s Behavioral Health Worker Shortage” (Attachment A, on file with the Clerk of the Board).
2. Direct the CAO to include in the Board’s Legislative Program, Priority Issues, support for legislation that would address behavioral health worker recruitment, training, and retention. In addition, add to the Legislative Program, Guidelines, support for legislation that includes but is not limited to provisions to improve behavioral health workforce licensing and credentialing, supervision and training, higher education, and parity.
3. Direct the CAO to report back in 180 days with the feasibility and, if feasible, a plan to invest in competitive compensation for behavioral health workers by establishing competitive salaries for all behavioral health positions in the County region (County positions and contracted providers), as identified in the Report “Figure 11: Wage recommendations for 10 BH professionals,” such that compensation aligns with the median or higher cost-of-living adjusted wages for California Metropolitan Statistical Areas (MSAs). Implementation shall promote best practices and standards that ensure workers are paid and treated equally regardless of if they are County workers or contracted providers.

4. Direct the CAO to report back in 180 days with the feasibility and, if feasible, a plan to pursue administrative relief by implementing the “Opportunities” found in the Report in “Table A.5: Administrative Relief Issue Areas and Opportunities,” with the overarching goal to remove administrative barriers for those providing behavioral health services, and ultimately higher quality and more timely care provision. For those Opportunities that are deemed feasible, an implementation strategy should be developed, the feasible actions should be implemented, and the CAO should provide a progress report back to the Board every 120 days on the status of implementation.
5. Direct the CAO to report back in 180 days with the feasibility and, if feasible, a plan to establish regional behavioral health training centers of excellence, which are multiple-purpose sites that serve the public and develop core competencies in training and supervision programs, to establish partnerships with educational institutions, community-based organizations, health systems, workers, and the San Diego Workforce Partnership, to develop multi-agency partnerships at existing service sites.
6. Direct the CAO to report back in 180 days with a plan to build a regional behavioral health workforce training fund and identify Private Sector, County, State, and Federal resources that could be invested in the workforce training fund.
7. Direct the CAO to report back in 180 days with strategies to continue listening to workers during implementation of the aforementioned recommendations, planning, and progress reporting. The plan shall include regular surveys of workers to assess working conditions, updates to the community on the results of the survey, and the establishment of an advisory committee of stakeholders consisting of key healthcare, behavioral health professionals, service provider executives, and labor to help support these activities.
8. Direct the CAO to report back in 180 days with a plan to implement a regional master training agreement with San Diego area community colleges, colleges, and universities that provide practicum placements for future behavioral health professionals.

#### **EQUITY IMPACT STATEMENT**

We need a behavioral health workforce that reflects the diversity of the population it aims to serve and is culturally competent, linguistically diverse, and representative. Not only do we have a workforce shortage, but our workforce is not representative of our diverse communities. Survey respondents from the Report noted a need for more BIPOC clinicians who are generally underrepresented among licensed providers. Women are underrepresented among psychiatrists, yet make up most of the masters-trained providers. Cultural competency and humility are key components in most training programs, yet the workforce fails to represent the population it services either in language or cultural background. Today’s action, through investment in competitive compensation, training centers, and financial support for workers, are all essential for attracting the future workforce and retaining the one we currently have.

## **SUSTAINABILITY IMPACT STATEMENT**

The proposed action to advance efforts to recruit, train, and retain the local behavioral health workforce will contribute to goals in the behavioral health continuum of care to provide services in the communities where people live and reduce the need to travel long distances to find a care provider. Increasing the behavioral health workforce could result in positive social and economic enhancements, contributing to the overall sustainability of the region by providing a large workforce that supports the most vulnerable of our community. Behavioral health workers provide many necessary services to our community that creates a healthier, stronger, and more resilient San Diego. Their dedication to the well-being of others provides positive social contributions to our communities, and therefore, positive social sustainability for our region.

## **FISCAL IMPACT**

There is no fiscal impact associated with recommendations 1 and 2. There will be future fiscal impacts based on recommendations 3 through 8, as staff begins to explore feasibility of and advance overall recommendations from the San Diego Workforce Partnership (SDWP) Report. If recommendations are not feasible immediately, the report will outline rationale for barriers. The SDWP report referenced a cost of \$128 million associated with a variety of projects through a regional training fund. Additionally, work associated with recommendation 6 could result in significant additional ongoing costs above and beyond the SDWP training fund scope, depending on how it is structured and implemented.

It is anticipated that initially some of the work would begin with funding from the \$15 million of American Rescue Plan Act (ARPA) funds allocated for behavioral health renewable funds per Board action taken on August 30, 2022 (20). As different components are deemed feasible and ready to implement, staff will return to the Board for approval with specific fiscal impacts that will result from moving forward in recommended areas. Staff will identify any available funding sources including ARPA funds or other program revenue as available, including reprioritization of existing funding for Board consideration as needed. At this time, there will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

- 11. SUBJECT: ENHANCING FENTANYL EDUCATION AND STRENGTHENING  
HARM REDUCTION EFFORTS FOR YOUNG PEOPLE  
(DISTRICTS: ALL)**

## **OVERVIEW**

On June 28, 2022, the Board of Supervisors unanimously directed the Chief Administrative Officer to work with the Health and Human Services Agency (HHS) Director to develop recommendations and implementation plan to declare illicit fentanyl as a Public Health Crisis. It is important that the Board of Supervisors continue to support efforts to educate and increase awareness against the devastating and harmful impacts of illicit fentanyl especially among young people.

There are several ways the County can deliver a stronger response to stem the illicit fentanyl crisis. These responses include:

- Working with education institutions, officials, and the California State Legislature to require illicit fentanyl awareness education in the classroom for students.
- Increasing Narcan/Naloxone distributions and trainings across the County to parents and student first responders.
- Explore opportunities for additional funding to support on campus drug and alcohol prevention programs.

Accidental overdose deaths caused by illicit fentanyl have reached historic levels across the nation. The Centers for Disease Control and Prevention (CDC) estimate that over 80,000 overdose deaths caused by fentanyl occurred in 2021 alone. Data from the CDC show that accidental deaths caused by fentanyl is the number one killer of people between the ages of 18 and 45, far exceeding the number of deaths caused by car accidents, COVID, heart disease, and gun violence within this age group.

While fentanyl is the number one killer of people between the ages of 18 and 45, it is worth noting the increasing threat the drug poses to the youth in our community. In 2021, twelve children under the age of 18 died from an accidental illicit fentanyl overdose in San Diego County according to data received from the San Diego County Medical Examiner. This is more than twice the number from the year before. The youngest was only 13 years old. Even more children, some as young as four months of age, have ingested illicit fentanyl. These children have overdosed but survived due to the quick and informed action of first responders. Poisonings from illicit fentanyl are greatly impacting our already strained emergency departments and, in doing so, further harming our community at large.

Efforts to prevent substance use among youth are often hand-in-hand with efforts to improve mental health. According to the CDC and the National Alliance of Mental Illness, substance use and mental health conditions can be co-occurring disorders. Suffering from these can be especially challenging for youth. Increased feelings of loneliness and isolation resulting from poor mental health paired with the challenges of everyday life and the stigma of seeking services could drive youth to engage in risky behaviors that can include self-medicating. Improving resilience and coping skills, on the other hand, can have protective factors.

In 2019, the CDC's Youth Risk Behavior Surveillance Data Summary and Trends Report found that more than 1 in 3 high school students experienced feelings of sadness and hopelessness, a 40% increase in the last decade. "Mental health challenges in children, adolescents, and young adults are real and widespread," said the United States' Surgeon General, who in 2021 issued an advisory highlighting the urgent need to address the nation's youth mental health crisis. That same year, a coalition of medical professionals specializing in child and youth health declared this crisis to be a national emergency.

The San Diego County Office of Education (SDCOE) has recognized this intersection and has supported school districts with initiatives and resources that promote crisis intervention and improve emotional wellbeing. The SDCOE has also embarked on a concerted effort to provide substance use education by hiring a full-time expert solely dedicated to raising awareness and prevent harm.

While traditional substance-use prevention education incorporated into health class curriculum seeks to prevent substance misuse, the potentially deadly dose found in just one pill and the alarming increase in illicit fentanyl-caused deaths among youth creates an urgent need to highlight and enhance awareness on the specific deadly dangers associated with the use of this drug.

Currently, the State of California Education Code does not specifically address the dangers of illicit fentanyl. In fact, in 2009, the Federal Elementary and Secondary School Act, Title IV Part A, Safe and Drug Free Schools and Communities (SDFSC) was eliminated and the mandate for school districts to use prevention curriculum was removed and defunded. Subsequently, most prevention activities in San Diego County schools now occur during Red Ribbon Week, celebrated annually each October 23-31.

As trusted messengers, the education community is uniquely positioned to provide youth with this life saving information in a safe, structured, and supportive environment. Recommendations on this board letter create a two-step process to work with the appropriate stakeholders and community partners to prioritize, enhance, and properly disseminate this information especially when our community is living through a time of crisis.

The threat to our youth from illicit fentanyl is heightened in this age of social media. Drug dealers have taken to apps like Snapchat, Instagram, and Facebook, marketing what they claim to be legitimate medications such as OxyContin, Percocet, Adderall, and Xanax. These pills are almost always counterfeit, containing none of the actual medication, but possessing often fatal doses of fentanyl, methamphetamine, or other harmful drugs. Currently, the County is working on a youth fentanyl warning campaign across multiple media platforms to educate youth and parents about the risks of fentanyl.

Further harm reduction efforts and strategies targeted towards young people should be implemented. Parents and student first responders should be trained and have access to Naloxone in times of emergencies. Naloxone is an opioid antagonist, attaching to the opioid receptors in the brain, blocking and removing fentanyl from those same receptors and capable of reversing an otherwise fatal overdose. Survival from an accidental illicit fentanyl overdose is most often attributable to a timely administration of Naloxone. Additionally, equipping those who work with and around youth with the tools and training can and will save lives. This board letter will direct the Chief Administrative Officer to work with the five members of the Board of Supervisors, the District Attorney, the HHS Director, and the Sheriff to enhance harm reduction outreach, efforts, and implementation in San Diego County and secure additional units of Naloxone to support this effort.

Another component of educating our youth to the harmful effects of illicit fentanyl is to secure funding to pursue partnerships to maximize impact. These partnerships will secure highly trained and skilled subject matter experts who can work with stakeholders, NGOs, parent, teacher, student associations and school officials to effectively present evidence-based illicit fentanyl and substance use awareness information.

Investing in the wellbeing of youth is an investment in the future of our overall community health. We hope that you can support these efforts by directing the CAO to work with staff and report back in 90 days with associated costs.

## **RECOMMENDATION(S)**

### **SUPERVISOR JIM DESMOND, SUPERVISOR TERRA LAWSON-REMER AND DISTRICT ATTORNEY SUMMER STEPHAN**

1. Direct the Chief Administrative Officer to work with the California Department of Education, the California State Board of Education Instructional Quality Commission, the California Superintendent of Public Instruction, the San Diego County Office of Education and the San Diego District Attorney's Office to draft and propose immediate administrative modifications to state curriculum framework and instructional materials mandating San Diego County schools to provide enhanced substance use prevention and mental health education during the county's declaration of a public health crisis caused by illicit use of a substance such as fentanyl.
2. Direct the Chief Administrative Officer to work with the San Diego County Office of Education and the District Attorney's Office to add an item to the County's 2023 Legislative Program Sponsorship Proposals seeking state legislation that amends the California Education Code to mandate enhanced substance use prevention and mental health education during the county's declaration of a public health crisis caused by illicit use of a substance such as fentanyl. This recommendation should go into effect if efforts to reach the proposed administrative solution are unsuccessful.
3. Direct the Chief Administrative Officer to schedule and promote outreach events to distribute Naloxone to parents and student first responders, in collaboration with Board of Supervisors offices, the District Attorney, and Sheriff
4. Direct the Chief Administrative Officer to secure additional harm reduction funding for Naloxone to enhance distribution and training efforts amongst parents and students in the five Supervisorial Districts and report back in 90 days with associated costs and staff time.
5. Direct the Chief Administrative Officer to secure ongoing funding to support implementation of fentanyl awareness in schools within school-based Substance Use Disorder (SUD) prevention and life skills curriculum in San Diego County and report back in 90 days with a funding opportunity.

## **EQUITY IMPACT STATEMENT**

The County of San Diego is committed to achieving the highest standards in establishing the safest environment for all our residents. Fentanyl is responsible for a disproportionate number of deaths among 18-45-year-old residents of San Diego County. People of all race/ethnicities, genders, and socioeconomic backgrounds can fall victim as fentanyl does not discriminate. The County has the responsibility to address the importance of this alarming epidemic as it is detrimental to the fabric of our society.

## **SUSTAINABILITY IMPACT STATEMENT**

The proposed action to enhance fentanyl education and strengthening harm reduction efforts for young people will positively impact youth in San Diego County by providing knowledge and harm reduction tools to sustain health and well-being.



## **FISCAL IMPACT**

There is no fiscal impact for today's recommendations. There may be future fiscal impacts based on recommendations from today's action. Staff will return to the Board of Supervisors in 90 days with recommendations for consideration and approval. Funding for the costs will need to be identified by the department to secure Naloxone and support on campus illicit fentanyl awareness programs and activities and will proceed once identified. Health and Human Services Agency, Sheriff Department, and District Attorney will monitor their budgets and return to the Board with mid-year action to adjust the budget if necessary and/or incorporate in future budget as funding becomes available. At this time, there will be no change in net General Fund and no additional staff years with today's recommendations.

## **BUSINESS IMPACT STATEMENT**

N/A

### **12. SUBJECT: BUILDING PARTNERSHIPS TO PREVENT, ADDRESS, AND SEEK AN END TO HOMELESSNESS (DISTRICTS: ALL)**

#### **OVERVIEW**

The County of San Diego has made significant investments in programs and services to prevent people from falling into homelessness and put them on the pathway to stable housing if they find themselves without a home. On October 19, 2021 (15), the Board of Supervisors unanimously approved recommendations included in a Board Letter entitled *Compassionate Emergency Solutions and Pathways to Housing for People Experiencing Homelessness in East County* and broadened the scope of the Board Letter to the entire region. This action authorized County staff to identify appropriate locations for emergency housing options, develop a program with flexible funding to address barriers to housing stability, enhance outreach and case management with the addition of six social workers, and improve data collection and analysis countywide.

Following this action, the County's Department of Homeless Solutions and Equitable Communities (HSEC) has had an opportunity to put those Board directives into action. HSEC has led efforts to resolve a large encampment at North Magnolia in Unincorporated El Cajon with numerous partners, including the Department of Public Works, Department of General Services, Homeless Assistance Resource Team, Behavioral Health Services, Psychiatric Emergency Response Team, the Sheriff's Department and various community partners. For two months, these teams were deployed to the North Magnolia encampment to address the concerns of local residents and businessowners and resolve critical health and safety risks. A collaborative approach with several County departments has connected encampment residents to housing and resources.

Based on the directive to create emergency housing solutions, the County continued to build on their existing outreach efforts with the launch of the North Magnolia Safe Parking Program, the first of its kind in the unincorporated area of San Diego County. The Safe Parking Program provides 17 spaces that accommodate individuals and families experiencing homelessness and who have an operational vehicle with a safe place to park and stay overnight while they seek supportive services and housing. Department of Homeless Solutions and Equitable Communities

contracted with Dreams for Change to operate this program. They are a local homeless service provider with well-established expertise in the operation of safe parking solutions. This program has been operating at full capacity since its launch in mid-August.

In Fiscal Year 2021-22, HSEC's East County outreach and case management team completed over 1,900 engagements with individuals who reside in East County, collected 363 self-sufficiency applications in the field during outreach and connected 118 individuals to housing as well as other resources. HSEC is also establishing a Specialized Funding for Imminent needs program projected to be operational by November 2022. Lastly, HSEC programs such as Housing and Disability Advocacy Program, Community Care Coordination Programs and Housing Our Youth serve East County specialized populations who are at risk or experiencing homelessness. These programs serve persons with disabilities, veterans, severely mentally and physically ill, transitional aged youth and justice involved individuals by connecting them to housing and other resources.

Although these intense efforts successfully connected many of our most vulnerable to housing and other resources, there is a need to do more. The County recognized this by officially declaring homelessness a public health crisis on September 27, 2022 (21). By leveraging partnerships, the County can prevent and seek an end to homelessness, focusing on evidence-based solutions. Such solutions include the use of sleeping cabins, sprung shelters, recreational vehicle (RV) camping, safe camping, and similar shelter options. This request seeks support for recommendations to promptly address the public health crisis of homelessness through a County purchase of sleeping cabins or sprung shelters to be used by partner organizations to shelter our region's homeless population.

Recommendations in this board letter would also encourage private organizations committed to addressing homelessness to bring their innovative solutions forward and work with the County on this effort. These actions will help make meaningful change and effectively close gaps currently existing for those unable to secure shelter.

### **RECOMMENDATION(S)**

#### **SUPERVISOR JOEL ANDERSON AND VICE-CHAIR NORA VARGAS**

1. Direct the Chief Administrative Officer to explore the feasibility of purchasing sleeping cabins or sprung shelters for partner organizations to place on their properties for use as shelters for people experiencing homelessness and return to the Board in 30 days. This exploration should include stakeholder input sessions to determine need, interest, and capacity of local organizations to utilize sleeping cabins.
2. Direct the Chief Administrative Officer to develop criteria necessary to site County funded sleeping cabins, sprung shelters or similar shelter options on non-County properties and return to the Board in 30 days.
3. Direct the Chief Administrative Officer to engage local private companies that have new and innovative solutions to address homelessness and explore public/private partnerships between the County and such entities interested and capable of providing innovative approaches to end homelessness and return to the Board in 120 days with an update.

4. Find that the proposed actions are not a project pursuant to California Environmental Quality Act (CEQA) Guidelines sections 15060(c)(3) and 15378 and are exempt from CEQA pursuant to Guidelines section 15061(b)(3) because it can be seen with certainty that there is no possibility that the proposed actions may have a significant effect on the environment.

#### **EQUITY IMPACT STATEMENT**

The cost of living and housing prices continues to increase in our region leaving many families in our region at risk at homelessness. To address the varied needs of San Diego County residents at-risk of or experiencing homelessness, it is imperative we explore additional actions to ensure a healthy, safe, and dignified environment for all. Identifying additional actions further emphasizes the County's compassionate approach to addressing homelessness by exploring partnerships with organizations to increase shelter capacity and keeping unsheltered residents safe from the dangers associated with living on the streets.

#### **SUSTAINABILITY IMPACT STATEMENT**

Working with private entities to site sheltering options on their properties and in the development of public/private partnerships to create innovative approaches to addressing homelessness will result in sustainability enhancements in terms of health/wellbeing, equity and environment. Sheltering people in emergency shelters with necessary infrastructure will reduce waste left in public spaces, thereby protecting the environment and water resources. Additionally, living on the streets is connected to health disparities and providing shelter will protect the health and wellbeing of people experiencing homelessness. Finally addressing homelessness through public/private partnerships will provide just and equitable access to County services and build resilience in the vulnerable individuals experiencing homelessness.

#### **FISCAL IMPACT**

There is no fiscal impact associated with today's recommendations. There may be future fiscal impacts based on recommendations from today's action. Funding for the costs will need to be identified; HHSA will monitor its budget and return to the Board with mid-year action to adjust the budget as necessary and/or incorporate future budgets as funding becomes available. Staff will return to the Board for consideration and approval of any other future fiscal impacts that may result from the recommendations. Upon return by staff, funding for future costs will need to be identified by the department and will proceed once identified. At this time, there will be no change in net General Fund cost and no additional staff years.

#### **BUSINESS IMPACT STATEMENT**

Providing additional sheltering options and programmatic partnerships with private entities will beneficially impact our communities and businesses. These efforts will ensure that the business community has an environment where they can thrive, where workers feel safe, and families feel welcome.

**13. SUBJECT: RECEIVE UPDATES AND TAKE NECESSARY ACTIONS REGARDING THE COVID-19 AND MONKEYPOX EMERGENCY RESPONSES, AND ADOPT A RESOLUTION AUTHORIZING CONTINUANCE OF TELECONFERENCED PUBLIC MEETINGS (DISTRICTS: ALL)**

**OVERVIEW**

As seen nationwide, community transmission of the COVID-19 and monkeypox (MPOX) viruses are occurring locally and as a result, San Diego County currently has two active emergency responses. As a leader in infectious disease control within California and across the United States, the preparation for and response to communicable disease events, outbreaks, and emerging infectious disease threats remain high priorities for the County of San Diego (County). The County continues to make significant, ongoing efforts to address these health emergencies with sustainable approaches.

Today's actions request the Board to receive an update on the local COVID-19 response; adopt a resolution entitled RESOLUTION AUTHORIZING CONTINUANCE OF TELECONFERENCED PUBLIC MEETINGS PURSUANT TO GOVERNMENT CODE SECTION 54953; and receive an update on the monkeypox local health emergency response and to find that there is a continuing need for the local health emergency.

This item supports the County's vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically left behind, as well as our ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished by protecting the health of residents against the COVID-19 pandemic and the monkeypox outbreak.

**RECOMMENDATION(S)**

**CHIEF ADMINISTRATIVE OFFICER**

1. Receive update on the COVID-19 response.
2. Adopt a resolution entitled: RESOLUTION AUTHORIZING CONTINUANCE OF TELECONFERENCED PUBLIC MEETINGS PURSUANT TO GOVERNMENT CODE SECTION 54953.
3. Receive update on the monkeypox response and find that there is a continuing need for the local health emergency for monkeypox until no longer needed subject to the California Health and Safety Code Section 101080 requirements.

**EQUITY IMPACT STATEMENT**

In order to support the most vulnerable, an equity lens and risk-based approach was used to prioritize, when appropriate, the distribution of COVID-19 response and recovery-related federal, State, and local funding and resources, and the distribution of monkeypox (MPOX) vaccine and related resources. This was based on a data-driven approach, identifying communities that have the highest need for support in relation to the number of positive COVID-19 cases and the number of positive MPOX cases.

Through press conferences and presentations at the San Diego County Board of Supervisors meetings, the County of San Diego (County) has been able to disseminate critical information about the efforts being done to address and combat the COVID-19 pandemic and MPOX outbreak to a wide audience, as well as providing a forum to receive public comment. Helping people make the best-informed decisions to protect their health and the health of their community requires providing key health promotion and harm reduction prevention information to the public and working with partners and trusted messengers to ensure information reaches affected communities. In order to continue the County's commitment to transparency and open government and to remove traditional barriers to access and participation in government affairs, today's actions provide the mechanism to present updates on the current COVID-19 and monkeypox outbreak response efforts that have an impact on the lives of Black, Indigenous, people of color, women, people with disabilities, immigrants, youth, the LGBTQ+ community, and the economically disadvantaged.

### **SUSTAINABILITY IMPACT STATEMENT**

The proposed actions align with the County of San Diego Sustainability Goals, including engaging the community and protecting health and wellbeing. Implementation of the proposed actions will provide an opportunity to engage the community by transparently sharing any results of the pandemic and outbreak response and/or outcomes and to protect the health and wellbeing of the residents of San Diego County.

### **FISCAL IMPACT**

#### ***COVID-19 Response***

It is estimated that through the end of Fiscal Year (FY) ending June 30, 2022, the County of San Diego (County) will have spent over one billion dollars on overall COVID-19 response costs, excluding federally dedicated program funds for programs such as rental assistance and nutrition services. Funding sources include Coronavirus Aid, Relief, and Economic Security (CARES) Act, American Rescue Plan Act (ARPA), Federal Emergency Management Agency (FEMA), County General Fund Balance, Realignment, and program revenues available for response efforts. In FY 2022-23, the County will rely on ARPA funding, as well as FEMA, other stimulus funds, program revenues, Realignment, and County General Fund Balance to cover response costs as needed. The County will continue to pursue other federal and State stimulus revenue and funding sources as made available.

#### ***Monkeypox Outbreak Response***

It is estimated that the cost in responding to the monkeypox outbreak is approximately \$1.8 million as of September 30, 2022. Costs are being covered by existing Realignment and General Purpose Revenue. The County of San Diego Health and Human Services Agency will continue to pursue federal and State revenues to cover response costs. There is no change in net General Fund cost and no additional staff years.

### **BUSINESS IMPACT STATEMENT**

This action will help support individuals, families, and small businesses impacted by COVID-19.

14. **SUBJECT: AUTHORIZE APPROPRIATIONS FOR THE TRI-CITY PSYCHIATRIC HEALTH AND THE EAST REGION COMMUNITY-BASED CARE FACILITIES; ACCEPT GRANT FUNDING FOR THE EDMOOR ACUTE INPATIENT UNIT; SHIFT FUTURE SERVICES AT THE SAN DIEGO COUNTY PSYCHIATRIC HOSPITAL FACILITY AND THE VACANT COUNTY-OWNED PROPERTY AT 4307 THIRD AVENUE; AND ISSUE COMPETITIVE SOLICITATIONS FOR PROFESSIONAL SERVICES, PRECONSTRUCTION SERVICES, AND THE DEVELOPMENT OF THE CENTRAL REGION AND EAST REGION COMMUNITY-BASED CARE FACILITIES (DISTRICTS: ALL)**

## **OVERVIEW**

Under the leadership of the San Diego County Board of Supervisors (Board), behavioral health care in San Diego County is in the midst of a profound transformation. The County of San Diego (County) is taking action and making strategic investments to move the local behavioral health care delivery system from a model of care driven by crises to one centered on continuous, coordinated care and prevention. These efforts, broadly referred to as the Behavioral Health Continuum of Care (Continuum of Care), are guided by data, focused on equity, and designed to engender collaborative work within and outside of government.

Today's recommended actions will continue to advance the County Health and Human Services Agency, Behavioral Health Services' (BHS) work across the Continuum of Care within three strategic domains, including *Crisis and Diversionary Services, Inpatient Hubs and Care Coordination, and Residential and Long-Term Care*, by establishing critical infrastructure and services dedicated to support people with behavioral health conditions who are Medi-Cal eligible.

Building on Continuum of Care efforts underway, BHS developed the Behavioral Health Continuum of Care Optimal Care Pathways (OCP) model, a data-informed algorithm that quantifies optimal utilization across service areas within the system. The OCP model proposes to recalibrate and expand services, along with the addition of new service types to remove barriers to care, reduce per capita cost, and connect individuals to the care they need, when they need it to ensure wellness over the long-term.

Today's recommended actions will advance the County toward the optimal state of the OCP model by establishing new capital infrastructure for subacute and community-based care services dedicated to supporting individuals with behavioral health conditions who are Medi-Cal eligible. Establishing additional capacity within these service categories will ensure proper care pathways are available to divert individuals from unnecessary utilization of expensive acute care.

These items support the County's vision of a just, sustainable, and resilient future for all, specifically those communities and populations in San Diego County that have been historically unserved and underserved, as well as the ongoing commitment to the regional *Live Well San Diego* vision of healthy, safe, and thriving communities. This will be accomplished by working across systems to support better care of individuals, better health for local populations, and more efficient health care resourcing.

**RECOMMENDATION(S)**  
**CHIEF ADMINISTRATIVE OFFICER**

1. Find that the proposed activities are exempt from the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(3), 15061(b)(3), and 15262 of the State CEQA Guidelines.
2. Establish appropriations of up to \$7.0 million in the County Health Complex Fund for Capital Project 1023557, Tri-City Healthcare District Psychiatric Health Facility, based on Realignment and Intergovernmental Transfer revenues. **(4 VOTES)**
3. Authorize the acceptance of \$4.4 million of one-time Behavioral Health Continuum Infrastructure Program Launch Ready Grant funding from the California Department of Health Care Services for Fiscal Year (FY) 2022-23 through FY 2026-27, for total awarded grant funding of \$16.8 million, for the construction of a new 12-bed Acute Psychiatric Unit within the existing Edgemoor Distinct Part Skilled Nursing Facility campus and authorize the Agency Director, Health and Human Services Agency, or designee to execute all required documents, upon receipt, including any annual extensions, amendments, or revisions that do not materially impact or alter the services or funding level.
4. Authorize the department to formally shift future services at the San Diego County Psychiatric Hospital facility from psychiatric acute inpatient care and emergency psychiatric unit services to a new optimal array of services to be informed through a Request for Information, which may include a small psychiatric acute inpatient unit and subacute care. The final service array will be informed by revenue modeling to determine availability of funding to sustain operations.
5. Establish appropriations of up to \$5.0 million in the County Health Complex Fund, Capital Project 1025925, San Diego County Psychiatric Hospital Facility for planning and design related to facility improvements to support future programming, based on Realignment and Intergovernmental Transfer revenues. **(4 VOTES)**
6. Authorize the Director, Purchasing and Contracting to advertise and award an architectural and engineering contract and to take any action authorized by Article XXIII, Section 401, et seq. of the Administrative Code, with respect to contracting for the design of the San Diego County Psychiatric Hospital Facility. Designate the Director, Department of General Services as the County of San Diego Officer responsible for administering the awarded architectural and engineering contract.
7. Authorize the Director, Department of Purchasing and Contracting to take any action authorized by Article XXIII, Section 401, et seq. of the Administrative Code and Public Contract Code Section 20146 to advertise and award a single Construction Manager at Risk contract for the San Diego County Psychiatric Hospital capital project, to authorize Phase 1 of the contract for preconstruction services, and to return to the Board for appropriations and authority to execute the option for Phase 2, construction.

8. Authorize the formal shift of the approved capital development and subsequent provision of services slated for the vacant parcel of County-owned land located on Third Avenue, Capital Project 1023736, from acute inpatient, crisis stabilization, and intensive outpatient services to community-based care services, which may include an adult residential facility, residential care facility for the elderly, recuperative care services, and other services, as needed, to support the development of the Central Region Community-Based Care Facility on Third Avenue, and authorize the Director, Department of General Services, to issue, and to take any related actions necessary to issue a request or requests for proposals for development and operation of a Central Region Community-Based Care Facility and/or related services. The final service array will be informed by revenue modeling to determine availability of funding to sustain operations.
9. Establish appropriations of \$1.0 million in the County Health Complex Fund for Capital Project 1025926, East Region Community-Based Care Facility for planning and design to support construction, which may include an adult residential facility, residential care facility for the elderly, recuperative care services, and other services, as needed, based on Realignment and Intergovernmental Transfer Revenues, and authorize the Director, Department of General Services, to issue, and to take any related actions necessary to issue, a request or requests for proposals for development and operation of an East Region Community-Based Care Facility and/or related services. The final service array will be informed by revenue modeling to determine availability of funding to sustain operations.  
**(4 VOTES)**

#### **EQUITY IMPACT STATEMENT**

The County of San Diego (County) Health and Human Services Agency, Behavioral Health Services (BHS) serves as the specialty behavioral health plan for Medi-Cal eligible residents within San Diego County who are experiencing serious mental illness or serious emotional disturbance, and the service delivery system for Medi-Cal eligible residents with substance use disorder care needs. As a steward of public health for the region, BHS must ensure that the resources and services offered through county-operated and contracted programs promote equitable outcomes, advance wellness across the continuum of need, and are equitably distributed based on the needs of the region's diverse communities.

In support of these efforts, BHS utilizes a population health approach, incorporating evidence-based practices and robust data analysis, to identify need and design services that are impactful, equitable, and yield meaningful outcomes for clients. This includes facilitating ongoing engagement and input from stakeholders, consumers, family members, community-based providers, and healthcare organizations through formal and informal convenings, along with cross-collaboration with other County departments and community partners. Additionally, through the establishment of the Community Experience Partnership, in collaboration with the University of California San Diego, BHS is leading the development of the Behavioral Health Equity Index, a tool to help measure behavioral health equity that will inform program planning, siting of services, and allocation of resources in a way that supports the most pressing community needs.



If approved, today's actions will set a course for the region's behavioral health system by expanding crisis services and advancing the vision of the Optimal Care Pathways model to build dedicated subacute and community-based care capacity that connects individuals who are Medi-Cal eligible to care in the least restrictive setting to meet their unique needs long term. The model establishes new care pathways that divert people from unnecessary utilization of expensive acute care and thereby reduces per capita cost.

These actions will ultimately aim to reduce behavioral health inequities among the region, advancing services that will impact vulnerable populations including individuals experiencing homelessness and those with justice involvement.

### **SUSTAINABILITY IMPACT STATEMENT**

Transforming the Behavioral Health Continuum of Care in San Diego County supports the County of San Diego's (County) Sustainability Goal #2 to provide just and equitable access through the regional distribution of services that allows chronically underserved communities and individuals with behavioral health conditions to receive care in close proximity to where they live. Today's actions will establish dedicated crisis services, subacute care, and community-based care in locations that are geographically dispersed throughout the region to support individuals who are Medi-Cal eligible.

The historic inequity and lack of parity within long-term care has resulted in individuals who remain stuck in higher levels of care, an endless cycle of visits to emergency services, chronic homelessness for people with behavioral health conditions, and individuals who are unable to get care, which has resulted in a higher risk of poor health outcomes. According to the State's Community Care Licensing Division, since 2017, 146 of the 781 licensed adult residential facilities in San Diego County, or 19%, have closed and 138 of the 719 unique residential care facilities for the elderly, or 19%, have closed leaving people unable to step down out of higher levels of care.

Today's actions support Sustainability Goal #4 to protect the health and wellbeing of individuals with behavioral health conditions who are Medi-Cal eligible by establishing dedicated long-term care infrastructure, inclusive of community-based care and subacute care, that supports them in the least restrictive setting thereby removing historical barriers to care.

County Health and Human Services Agency, Behavioral Health Services will continue to explore thoughtful and sustainable building design for the Capital projects and facility improvements outlined in today's actions.

### **FISCAL IMPACT**

#### **Recommendation #1: Exemption from CEQA**

There is no fiscal impact associated with this recommendation.

**Recommendation #2: Tri-City Psychiatric Health Facility**

Funds for this request are partially included in the Fiscal Year (FY) 2022-24 Operational Plan in the County Health Complex Fund for Capital Project 1023557, Tri-City Healthcare District Psychiatric Health Facility. If approved, this will result in estimated costs and revenues of up to \$7.0 million for the Tri-City Healthcare District Psychiatric Health Facility. The funding source is Realignment and Intergovernmental Transfer revenues. Current project appropriations are \$20.6 million General Fund fund balance (\$17.4 million) and Realignment and Intergovernmental Transfer revenues (\$3.2 million). The new total project cost is estimated at \$27.6 million, inclusive of current approved appropriations (\$20.6 million) and new appropriations (\$7.0 million).

**Recommendation #3: Accept Additional Behavioral Health Continuum Infrastructure Program Launch Ready Grant Funding**

Funds for this request are partially included in the FY 2022-24 Operational Plan in HHSA. If approved, this request will result in estimated costs and revenues of \$8.8 million in FY 2022-23 through FY 2026-27 for the Edgemoor Psychiatric Unit Capital project appropriated in the County Health Complex Fund. The estimated revenue of \$8.8 million is inclusive of \$4.4 million associated with the Behavioral Health Continuum Infrastructure Program Launch Ready Grant allocation funded by State Fiscal Recovery Funds established by the American Rescue Plan Act to cover 50% of the estimated overage cost for the project (\$8.8 million), and a \$4.4 million County match funded by Realignment. The total grant funding conditionally awarded for this capital project is \$16.8 million. The total estimated cost for this project is still being finalized and staff will return to the Board to establish appropriations for this project and with other recommended actions in the future.

**Recommendations #4 - #7: Facility Improvements for Future Services at the San Diego County Psychiatric Hospital Facility**

Funds for this request are not included in the FY 2022-24 Operational Plan for the County Health Complex Fund. If approved, this request will result in estimated costs and revenues of \$5.0 million in Capital Project 1025925, San Diego County Psychiatric Hospital project for costs related to planning, design, project management, consultant, and other costs. The funding source is Realignment and Intergovernmental Transfer revenues. The total estimated cost is under development and will include substantial infrastructural improvements, maintenance, and major systems upgrades. The department will return to the Board to establish appropriations for this project and with other recommended actions in the future.

**Recommendation #8: Central Region Community-Based Care Facility**

Funds for this request are included in the FY 2022-24 Operational Plan for the County Health Complex Fund. Capital Project 1023736, Central Region Community-Based Care Facility current project appropriations are \$32.0 million. Funding sources are Intergovernmental Transfer revenues (\$12.0 million) and Behavioral Health Realignment (\$20.0 million). The department will return to the Board to establish additional appropriations and with other recommended actions in the future. The County will continue to pursue any new federal and State funding, grants, or other funding sources, including the use of securitized Tobacco Settlement Funds.

**Recommendation #9: East Region Community-Based Care Facility**

Funds for this request are not included in the FY 2022-24 Operational Plan for the County Health Complex Fund. If approved, this request will result in estimated costs and revenues of \$1.0 million in Capital Project 1025926, East Region Community-Based Care Facility for costs related to planning and design. The funding source is Realignment and Intergovernmental Transfer revenues. The estimated total facility development and construction costs are being developed, and the department will return to the Board to establish appropriations for this project and with other recommended actions in the future. The County will continue to pursue any new federal and State funding, grants, or other funding sources, including the use of securitized Tobacco Settlement Funds.

There will be no change in net General Fund cost and no additional staff years resulting from any of today's recommendations.

**BUSINESS IMPACT STATEMENT**

N/A

**15. SUBJECT: SAN DIEGO COUNTY CHILDCARE BOARD CONFERENCE  
(DISTRICTS: ALL)**

**OVERVIEW**

Childcare has become an issue of regional significance, and it is imperative that the San Diego County (County) Board of Supervisors (Board) take steps to explore the problem in greater depth, along with generating potential solutions.

The Board and County have taken a greater role in the childcare sector, including efforts led by the First 5 Commission, securing \$10 million for Frontline Worker Childcare Vouchers during the COVID-19 pandemic, securing \$1 million to support YMCA Summer Camp operations and scholarships so children from low-income homes would have a safe place to be while their parents went back to work, and the recent allocation of \$12 million in American Rescue Plan Act funds toward childcare.

The Board Conference convened at this meeting will present the Board with an overview of childcare related challenges in the region, including affordability and availability of childcare spaces, and generating potential solutions.

**RECOMMENDATION(S)****CHAIR NATHAN FLETCHER**

1. Receive information presented in the San Diego County Childcare Board Conference.
2. Direct the Chief Administrative Officer to review the proposed solutions as directed by the Board and, within eight months, report back with recommendations regarding the County's participation in those proposed solutions.

## **EQUITY IMPACT STATEMENT**

Childcare options are unaffordable to many San Diegans, and working families are struggling to make ends meet. The annual cost of care for one infant in a licensed childcare center in San Diego costs over \$19,000. Further, childcare workers are underpaid; the median hourly wage in California for these employees is \$12.29 per hour. One in four childcare workers in California lives in poverty. Women are disproportionately affected, and particularly women of color. Today's action to convene the Childcare Board Conference will help the Board of Supervisors develop solutions around childcare and promote equity for parents and providers, while supporting improved outcomes for our children.

## **SUSTAINABILITY IMPACT STATEMENT**

Convening the Childcare Board Conference supports the County's Sustainability Goals by exploring the need to provide just and equitable access to quality and affordable childcare.

## **FISCAL IMPACT**

There is no fiscal impact associated with these recommendations. There may be future fiscal impacts based on recommendations from today's action. Any such recommendations would return back for consideration and approval by the Board. Upon return by staff, funding for future costs will need to be identified by the department and will proceed once identified. At this time, there will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

The annual national cost of lost earnings, productivity, and revenue due to the childcare crisis is \$57 billion. The average price of childcare for two young children in the San Diego region consumes 40 percent of the budget for a typical family of four. Creating more opportunities in the childcare sector can help businesses and families be successful and create the best outcomes for our children.

## **16. SUBJECT: RECEIVE A PRESENTATION ON FISCAL YEAR 2022-23 ECONOMIC UPDATE (DISTRICTS: ALL)**

### **OVERVIEW**

Average annual inflation in the San Diego region through July 2022 grew to an average of 7.9%. Soaring local and national inflation rates led the Board of Governors of the Federal Reserve System (Fed) to raise the federal funds rate, the overnight interest rate at which banks loan the Federal Reserve money. Inflation over the last year and resulting Fed monetary policy actions to control inflation have caused uncertainty in equity, fixed income, commodity, and housing markets, among others. Economists, business managers, families, and individuals across the country are grappling with what the financial future may hold. San Diegans have questions about how these macroeconomic decisions impact their checkbook.

With a current population of 3.3 million, the County of San Diego (County) is the second largest county in California and the fifth largest in the nation; in addition, its population is expected to continue to grow. San Diego's local economy is similar to the United States and State of California economies, and the County is impacted from cost drivers such as staffing, services, contracts, supplies and major County General Fund revenue sources such as General Purpose Revenue (GPR), sales tax, program revenue, and fees.

Today's recommended action is to receive, via presentation, the Fiscal Year 2022-23 Economic Update, which will provide greater insight into broad national and State economic issues as well as a regional update and forecast on the local economy, including County cost drivers and General Fund revenue sources.

**RECOMMENDATION(S)**  
**CHIEF ADMINISTRATIVE OFFICER**

Receive the Fiscal Year 2022-23 Economic Update through presentation.

**EQUITY IMPACT STATEMENT**

As of August 2022, the County's unemployment rate was 3.4%. Even though the region is experiencing a relatively low unemployment rate, some areas are experiencing lower rates than others. According to the San Diego Association of Governments (SANDAG), unemployment has impacted each community in the region differently. In fact, communities with the lowest quartile in unemployment saw a rate of 2.3% while communities with the highest quartile in unemployment experienced a rate of 3.7%. This measure is a lagging economic indicator, meaning that it can confirm economic patterns over time. Today's economic update will address the unemployment rate as well as other economic indicators as they apply and are experienced in the San Diego region.

In the forecasted economic trends for the County, indicators such as unemployment rate and property value will vary among different constituencies, with Black San Diegans experiencing a higher degree of hardship than represented by the median data. A history of racially restrictive covenants and discriminatory policies have resulted in lower rates of home ownership, higher rent burden, and depressed wages in comparison to White individuals. The COVID-19 pandemic has not only illuminated these discrepancies but exacerbated them as well. For example, among County low wage earners who lost their job at the start of the pandemic, 25% were still unemployed after a year, while high wage earners had seen a 2.4% increase in jobs. Across California, Black and Latinx households make up 58% of the lowest income families, while White and Asian households are disproportionately represented in the highest income brackets.

Historically, when the Federal Reserve raises interest rates, it more immediately and significantly impacts already marginalized communities. Research by UCSD also finds that Black households experience 13.5% higher inflation volatility than White households, which affects cost of living. During an economic downturn, tax revenue tends to deplete, while demand for services goes up.

**SUSTAINABILITY IMPACT STATEMENT**

Receiving a presentation related to the Fiscal Year 2022-23 Economic Update supports the County of San Diego's sustainability goal of providing just and equitable access to County services, policy decision-making, and resource allocation in support of sustainable communities. In addition, it is through the budget and economic updates, resource allocation, and Operational Plan processes that the County will be able to continue its pursuit of all seven County of San Diego Sustainability Goals.

**FISCAL IMPACT**

There is no fiscal impact associated with the Fiscal Year 2022-23 Economic Update. There will be no change in net General Fund costs and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

This action will provide information to the business community about the current economic status of the region and the County government.

17. **SUBJECT: RECEIVE THE INITIAL REPORT ON RAISING THE BAR FOR A MORE ACCESSIBLE SAN DIEGO COUNTY: IDENTIFYING ADDITIONAL OPPORTUNITIES TO FURTHER SUPPORT FACILITY ACCESSIBILITY IMPROVEMENTS, AND ACCESS TO SERVICES, PROGRAMS AND ACTIVITIES (DISTRICTS: ALL)**

### **OVERVIEW**

On January 25, 2022 (20), the San Diego County Board of Supervisors (Board) directed the Chief Administrative Officer (CAO) to identify areas within County services, programs, and activities to increase communication for persons with disabilities, conduct community engagement with relevant stakeholders and community members, and to work with the County of San Diego's Committee for Persons with Disabilities to receive input on the CAO's identified areas and proposed recommendations for implementation.

In addition, the Board directed the CAO to provide an annual report to the Board that outlines any enhancements to accessibility provided under the various County departments during the year and return to the Board of Supervisors with recommendations.

Today's recommendations are to receive the CAO's report on the key areas of focus to increase communication regarding access for persons with disabilities, the findings from community engagement, and the Committee for Persons with Disabilities input on the CAO's identified areas of opportunity. The first annual report to the Board on accessibility related enhancements implemented by various County departments during Fiscal Year 2021-22 will be provided separately as a memo to the County of San Diego Board of Supervisors.

### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

Receive the County of San Diego's (County) Chief Administrative Officer's Report of Accessibility Awareness Community Engagement Findings (Attachment A, on file with the Clerk of the Board).

### **EQUITY IMPACT STATEMENT**

According to the "2017 Demographic Profiles San Diego County" report about 9.8% or an estimated 312,565 persons with a disability live in the County of San Diego.<sup>1</sup> Conducting internal reviews along with engaging and seeking community input helps the County of San Diego in the identification of opportunities to increase communications regarding access and further enhance accessibility for persons with disabilities.

Historically, the County has been responsive to the needs and requests of people with disabilities. Recognizing the need for more equitable management of resources, there is an opportunity for the County of San Diego to take a more proactive approach to accessibility awareness to anticipate and provide for the needs of people with disabilities above the legal requirements.

This review provides the necessary information to enable the County of San Diego to prioritize and make progress toward enhancing accessibility for people with disabilities beyond the requirements of state and federal laws. Furthermore, the annual report of accessibility-related enhancements implemented by County departments during the year provides the Board and the community with a better understanding of the services, programs, and activities offered by the County to persons with disabilities.

**SUSTAINABILITY IMPACT STATEMENT**

This action is appropriate as it aligns with the County of San Diego Sustainability Goal #2 - provide a just and equitable access to County services, policy decision-making, and resource allocation in support of sustainable communities.

**FISCAL IMPACT**

There is no fiscal impact associated with today's action. There may be future fiscal impacts associated with implementing recommendations contained in the report. Any such recommendations would return to the Board for consideration and approval. Upon return by staff, funding for future costs will need to be identified by the department and will proceed once identified. At this time, there will be no change in net General Fund cost and no additional staff years.

**BUSINESS IMPACT STATEMENT**

N/A

**18. SUBJECT: CLOSED SESSION (DISTRICTS: ALL)****OVERVIEW**

- A. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**  
(Paragraph (1) of subdivision (d) of Section 54956.9)  
San Diego County Office of Education, et al. v. County of San Diego, et al.;  
Sacramento Superior Court, Case No. 34-2017-80002701-CU-WM-GDS
- B. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**  
(Paragraph (1) of subdivision (d) of Section 54956.9)  
K.J.P., et al. v. County of San Diego, et al.; United States District Court, Southern  
District of California, Docket No. 3:15-cv-02692-H-MDD
- C. CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION**  
Initiation of litigation pursuant to paragraph 4 of subdivision (d) of Government  
Code section 54956.9: (Number of Cases – 1)
- D. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**  
(Paragraph (1) of subdivision (d) of Section 54956.9)  
Civil Service Rule VII Appeal; San Diego County Civil Service Commission,  
No. 2020-048

- E.     CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION  
Initiation of litigation pursuant to paragraph 4 of subdivision (d) of Government  
Code section 54956.9: (Number of Cases – 1)
- F.     CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION  
(Paragraph (1) of subdivision (d) of Section 54956.9)  
County of San Diego v. AmerisourceBergen Drug Corporaion, et al.; United  
States District Court, Northern Disctrict of Ohio, Docket No. MDL No. 2804
- G.     CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION  
(Paragraph (1) of subdivision (d) of Section 54956.9)  
County of San Diego v. Richard S. Sackler, et al.; United States Distric Court,  
Southern District of New York, Docket No. 1:19-cv-2421
- H.     CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION  
Initiation of litigation pursuant to paragraph 4 of subdivision (d) of Government  
Code section 54956.9: (Number of Cases – 1)
- I.     PUBLIC EMPLOYEE PERFORMANCE EVALUATION  
(Government Code section 54957)  
Title: Chief Administrative Officer