

**CLERK OF THE BOARD OF SUPERVISORS**  
**EXHIBIT/DOCUMENT LOG**

**MEETING DATE & AGENDA NO. 01/27/2026 #1**

**STAFF DOCUMENTS (Numerical)**

No.	Presented by:	Description:
1	Staff	50 Page-PowerPoint
2		
3		
4		
5		

**PUBLIC DOCUMENTS (Alphabetical)**

No.	Presented by:	Description:
A	Robert Olsen	13 Page-Document and photos
B		
C		
D		
E		
F		

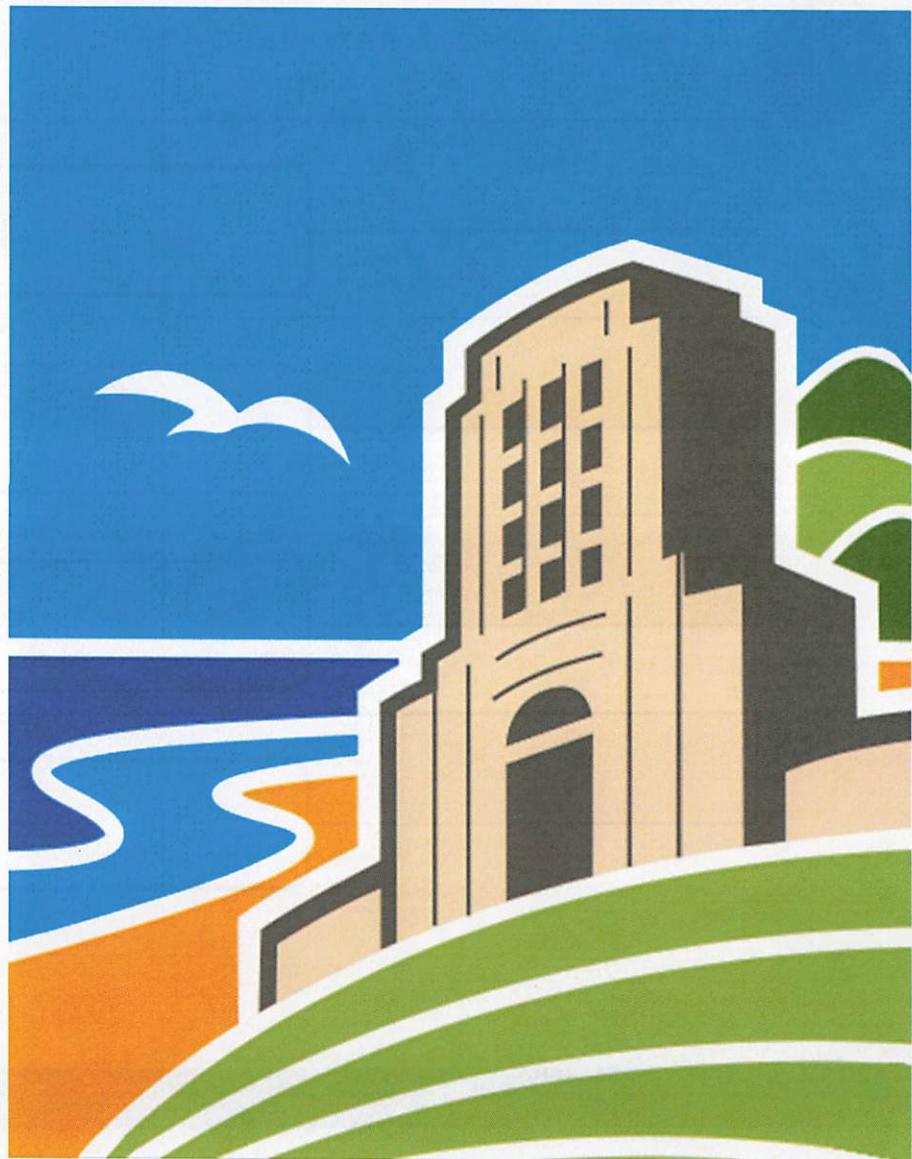
**OFFICIAL RECORD**  
**Clerk of the Board of Supervisors**  
**County of San Diego**

Exhibit No. 1  
Meeting Date: 1/27/2026 Agenda No. 1  
Presented by: Staff

# COUNTY OF SAN DIEGO

## BUDGET WORKSHOP: FINANCIAL PLANNING AT THE COUNTY

January 27, 2026  
Item #1



# Agenda

County and Operational Plan Overview

Major Funding Sources and Cost Drivers

Challenges and Considerations

Key Dates and Community Engagement



## County and Operational Plan Overview

# County of San Diego



**Paloma Aguirre**  
Supervisor  
District One



**Joel Anderson**  
Supervisor  
District Two



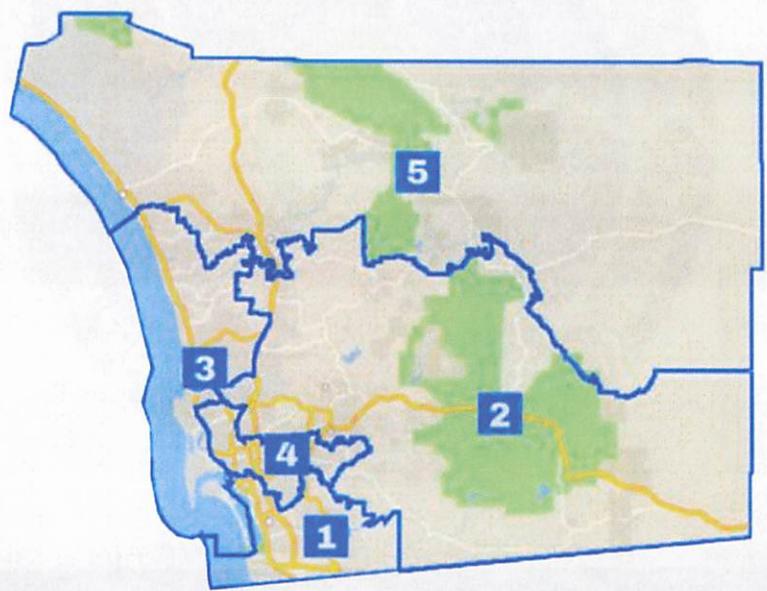
**Terra  
Lawson-Remer**  
Supervisor  
District Three



**Monica  
Montgomery-  
Steppe**  
Supervisor  
District Four



**Jim Desmond**  
Supervisor  
District Five



## County and Operational Plan Overview

# Strategic Planning

### Mission

Strengthen our communities with innovative, inclusive, and data-driven services through a skilled and supported workforce.

### Vision

A just, sustainable, and resilient future for all.

### Guiding Principles:

- Be Kind
- Be Curious
- Be Bold
- Do the Right Thing



## County and Operational Plan Overview

# What We Do

### On behalf of the State of California:

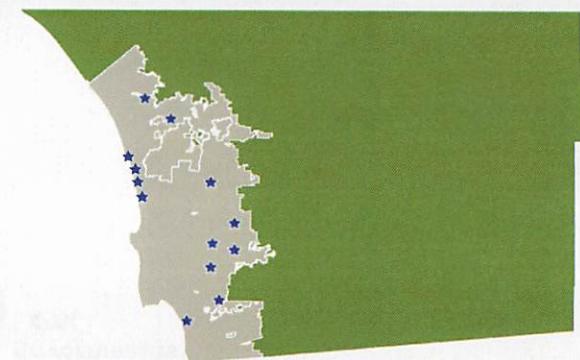
- Social services
- Foster care
- Health programs

### For the entire region:

- Elections
- Property taxes
- Detention facilities
- Environmental health

### For unincorporated areas and some contract cities:

- Fire protection
- Road maintenance
- Flood control
- Libraries and parks
- Law enforcement
- Land use planning and decisions

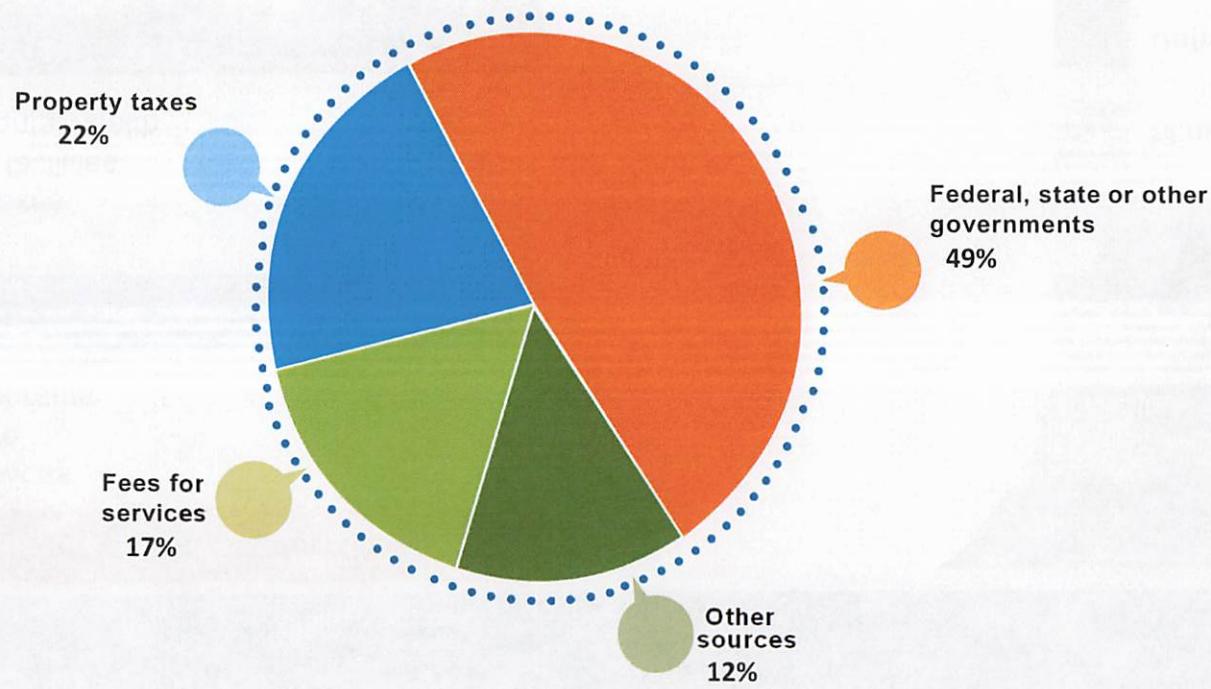


18 Incorporated Cities

Unincorporated Area

Contract Cities

# Where the Funding Comes From

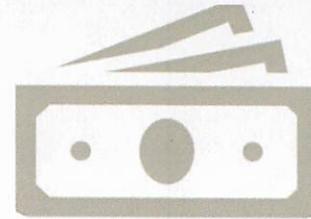


County and Operational Plan Overview

# Funding Considerations



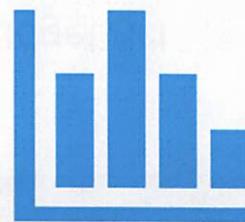
County  
responsibilities



Available funding



County initiatives



Data



You!



# Why Have an Operational Plan?

## Legal Requirements

- State of California County Budget Act
  - Deliverables
  - Due dates
  - Must be balanced
- County Charter

## General Management System

- Strong financial planning practices



### ADOPTED OPERATIONAL PLAN

FISCAL YEARS 2025-26 & 2026-27



**Ebony N. Shelton**  
Chief Administrative Officer

**Caroline Smith**  
Assistant Chief  
Administrative Officer

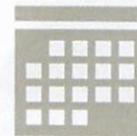
**BOARD OF SUPERVISORS**  
Paloma Aguirre, District 1  
Joel Anderson, District 2  
Terra Lawson-Remer, District 3  
Monica Montgomery Steppe, District 4  
Jim Desmond, District 5

[SANDIEGOCOUNTY.GOV/BUDGET](http://SANDIEGOCOUNTY.GOV/BUDGET)

# What is an Operational Plan?



County's budget document



Two-year period



Provides spending authority



Sets operational goals and reports performance



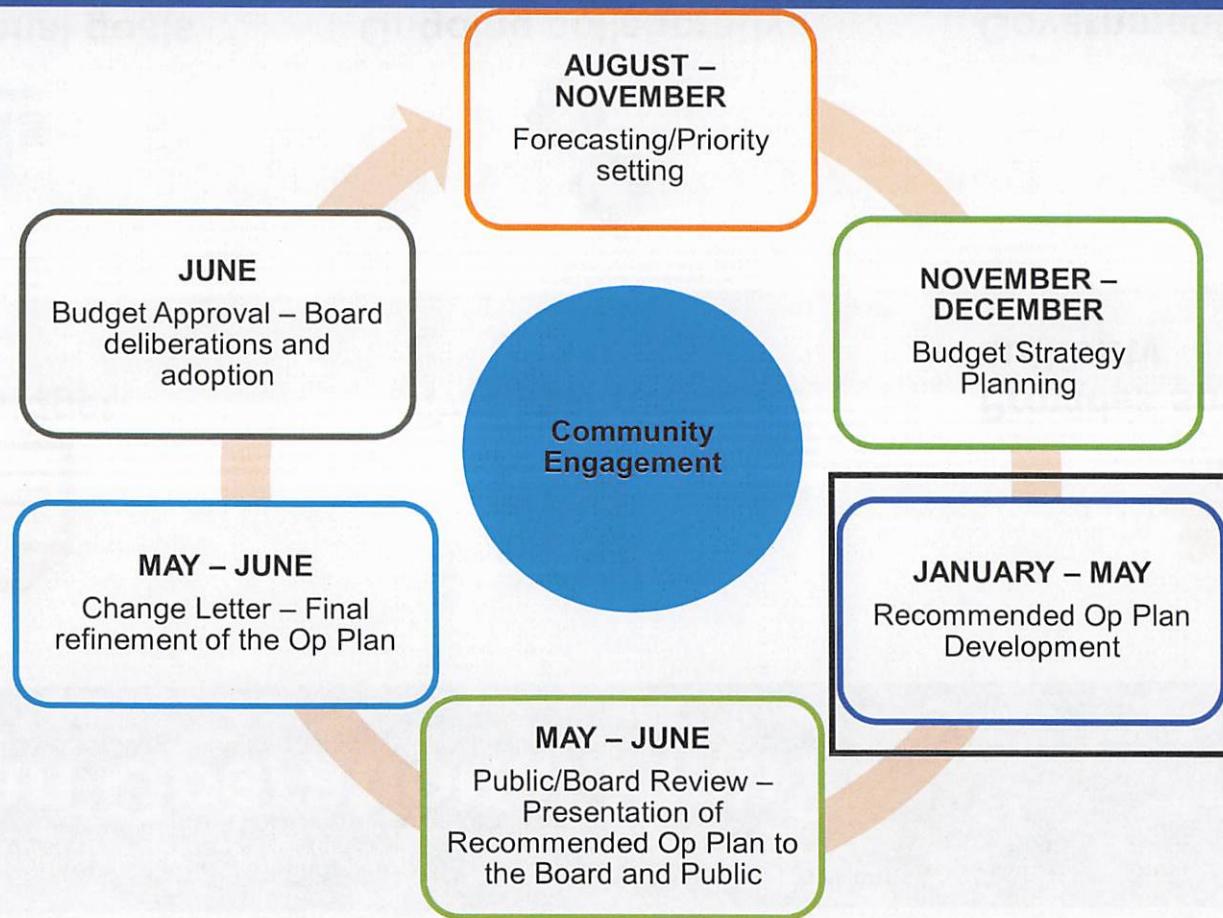
Ongoing collaborative process



Government Finance Officers Association  
*Distinguished Budget Presentation Award*



## County and Operational Plan Overview Annual Cycle



## County and Operational Plan Overview

# Budget Phases

1 CAO Recommended Budget	2 Change Letter (Revised Recommended Budget)	3 Adopted Operational Plan
The Recommended Budget is presented by the CAO to the Board for review and consideration	Modifications to the Recommended Budget are submitted to the Board at the end of Budget Hearings	<ul style="list-style-type: none"><li>Annual budget is formally adopted by the Board</li><li>Includes any revisions to the Recommended Budget based on Change Letter and/or Board revisions following public hearings and budget deliberations</li></ul>

### Amended Budget

Reflects the Adopted Budget plus the carry forward budget from the previous year and any mid-year changes authorized during the fiscal year.



# Budget Changes

## How is the Budget changed?

- Quarterly adjustments recommended by the CAO
- Individual board letters from Board or Staff

## How do Board decisions impact the Budget?

- Board Policy A-72 requires a Fiscal Impact Statement in all board letters



# Budget Changes (Cont.)

## When are four votes needed for budget changes?

Increases to a department's budget (including Internal Service Funds/Enterprise Funds), transfers of appropriations between funds, transfers from appropriation for contingencies<sup>2</sup>

- Transfers between departments within the same fund with no net increase require majority vote only<sup>3</sup>
- Transfers within a department do not require Board approval<sup>4</sup>

**Fund Balance Component Increases or Decreases (formerly increases or decreases to fund balance designation)<sup>5</sup>**

Appropriation of revenues in excess of anticipated amount or not specifically set forth in the budget<sup>6</sup>

Appropriation and expenditure of funds necessary to meet emergency situations<sup>7</sup>

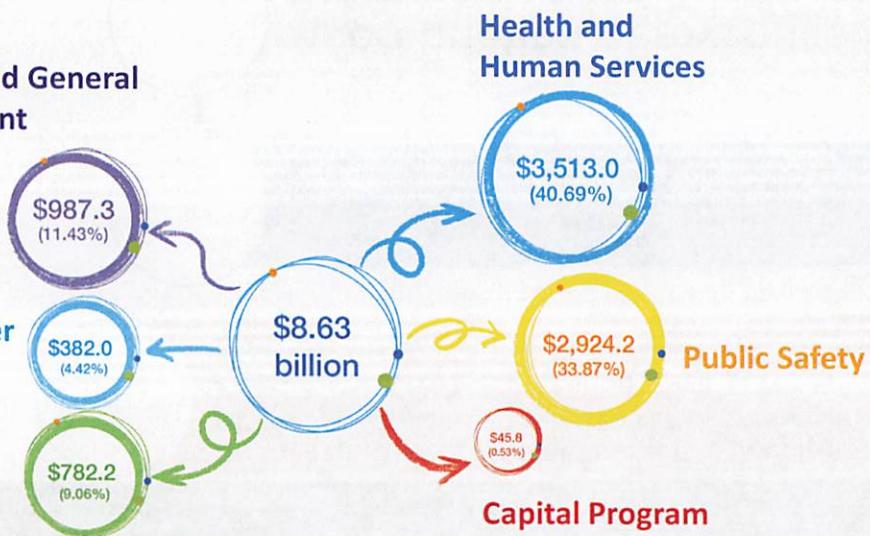


<sup>2</sup>Government Code (GC) Section 29125(a)(1)&(2); <sup>3</sup>GC Section 29125 (a)(3); <sup>4</sup>GC Section 29125(b); CAO Administrative Manual Policy 0030-10; <sup>5</sup>GC Section 29130 (a); <sup>6</sup>GC Section 29130 (b); <sup>7</sup>GC Section 29127

## Major Funding Sources and Cost Drivers

# Current FY 2025-26 Budget

### Finance and General Government



### Finance Other

### Land Use and Environment



## Differences from prior year FY 2024-25 Adopted Budget

### Increase of \$104.1M or 1.2%

- Workforce investments
- Behavioral health funding
- Public defender resources
- Medical Examiner's decedent transportation
- Public safety investments

Offset by a decrease in one-time capital expenses

A decrease of nearly 1% in staff years

Major Funding Sources and Cost Drivers

# FY 2025-26 Budget Balancing Strategies



Prioritize  
Mandated Services



Consolidate/ Restructure  
& Streamline Operations



Delay/Suspend  
New Requests



Employ Revenue  
Stabilization  
Strategies



Maximize Alternative  
Funding



Invest Limited  
New GPR



## Major Funding Sources and Cost Drivers

# Financial Resources Overview



### Program Revenue

Funds specific programs  
State and federal funding for entitlement and other mandated programs  
Restricted in use  
Most of the County's revenue



### General Purpose Revenue

Funds most regional law enforcement, and general government services  
Primary source of discretionary funding  
Property tax makes up the bulk  
Other sources: unincorporated area sales tax, vehicle license fees, transient occupancy tax, real property transfer tax, and other miscellaneous revenues



### Use of Fund Balance

A one-time resource  
Used for one-time expenses and to mitigate unexpected events or requirements.  
Not suitable to fund ongoing operations



# Key Program Revenues

## Health & Human Services

- State and Federal Revenues  
Social services administrative allocations, behavioral health Medi-Cal, public health grants
- Sales tax and VLF  
State Realignment
- Mental Health Services Act  
Personal income tax

## Public Safety Group

- State and Federal Revenues
- Sales tax and VLF  
(e.g., Proposition 172, State Realignment)
- Charges for Current Services  
(e.g., contract cities)
- Fines and Fees

## Land Use & Environment Group

- State and Federal Revenues  
Gas tax, grants
- Dedicated property or special tax  
Libraries, Special Districts
- Fees and Rents



## Finance & General Government Group

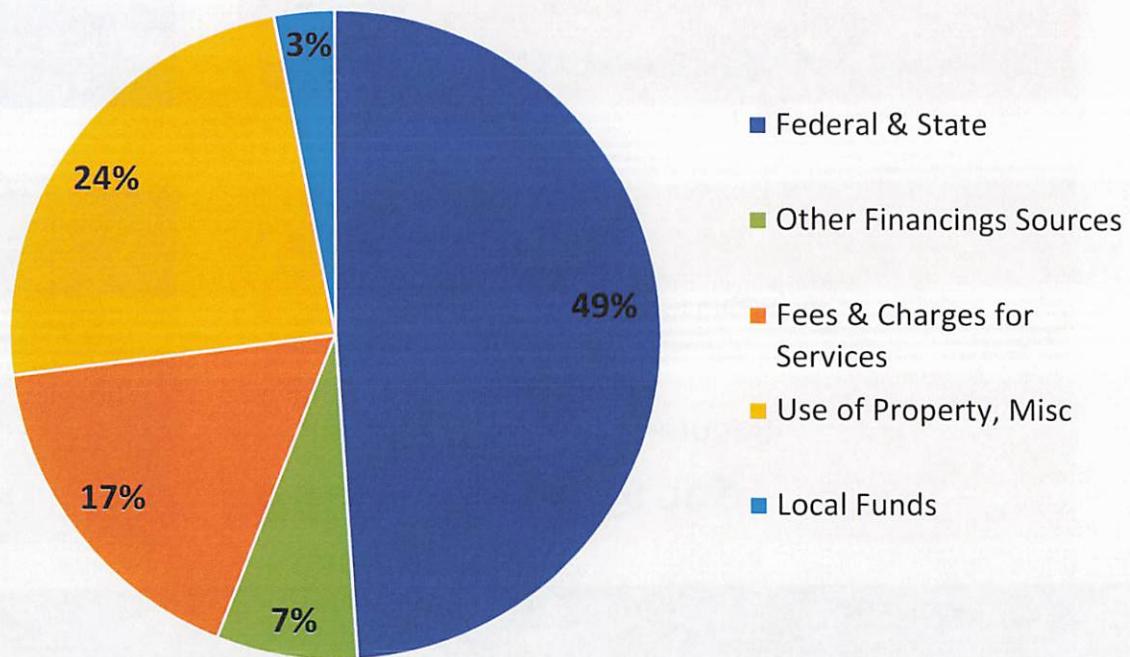
- Internal Service Funds  
General Services, IT
- Fees  
Recording fees

Major Funding Sources and Cost Drivers

## Revenues FY 2025-26

Budget: \$8.6B

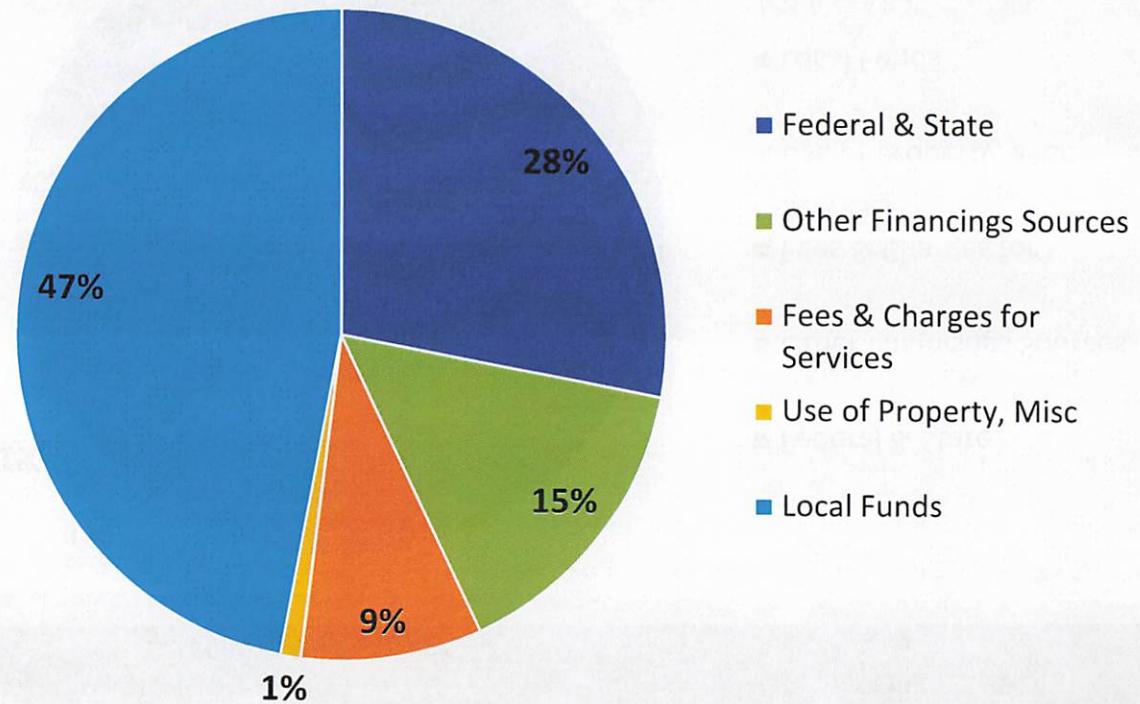
Staff  
20,280



# Public Safety

Budget: \$2.9B

Staff  
8,061



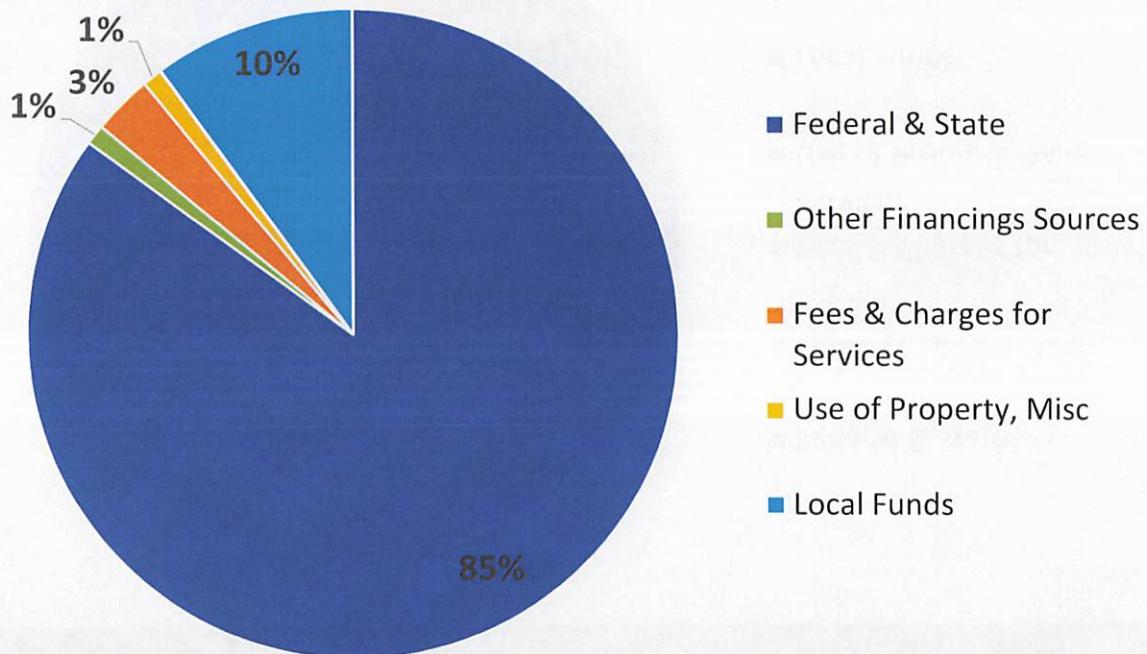
Major Funding Sources and Cost Drivers – Revenues FY 2025-26

## Health and Human Services

Budget: \$3.5B

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Staff  
8,075

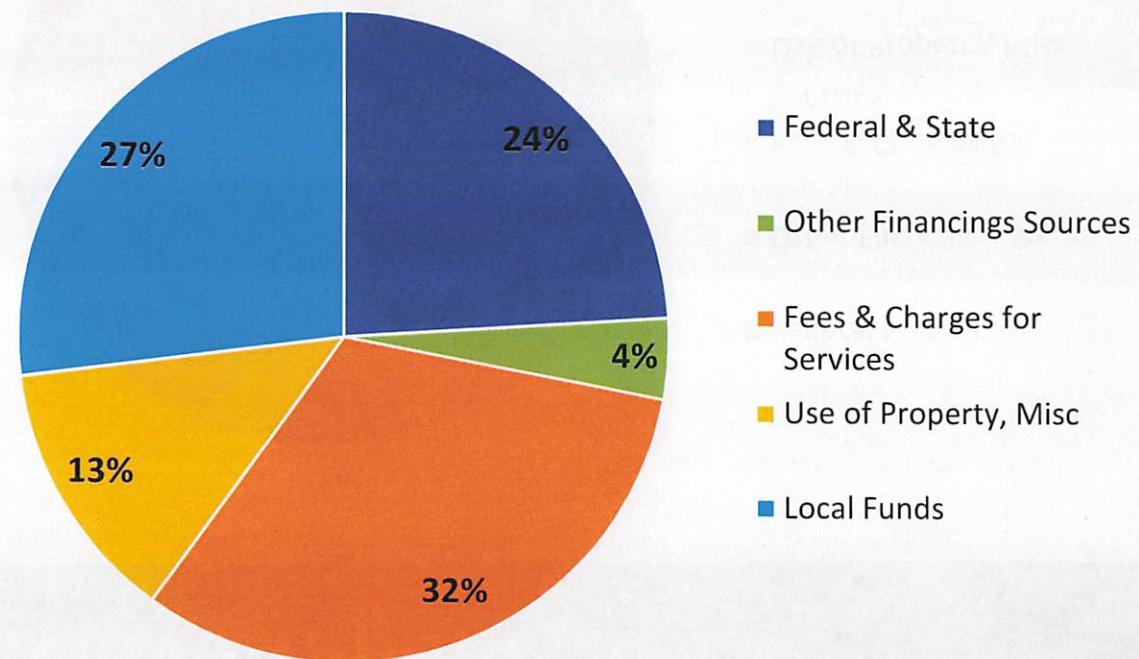


Major Funding Sources and Cost Drivers – Revenues FY 2025-26

## Land Use and Environment

Budget: \$782.2M

Staff  
2,152

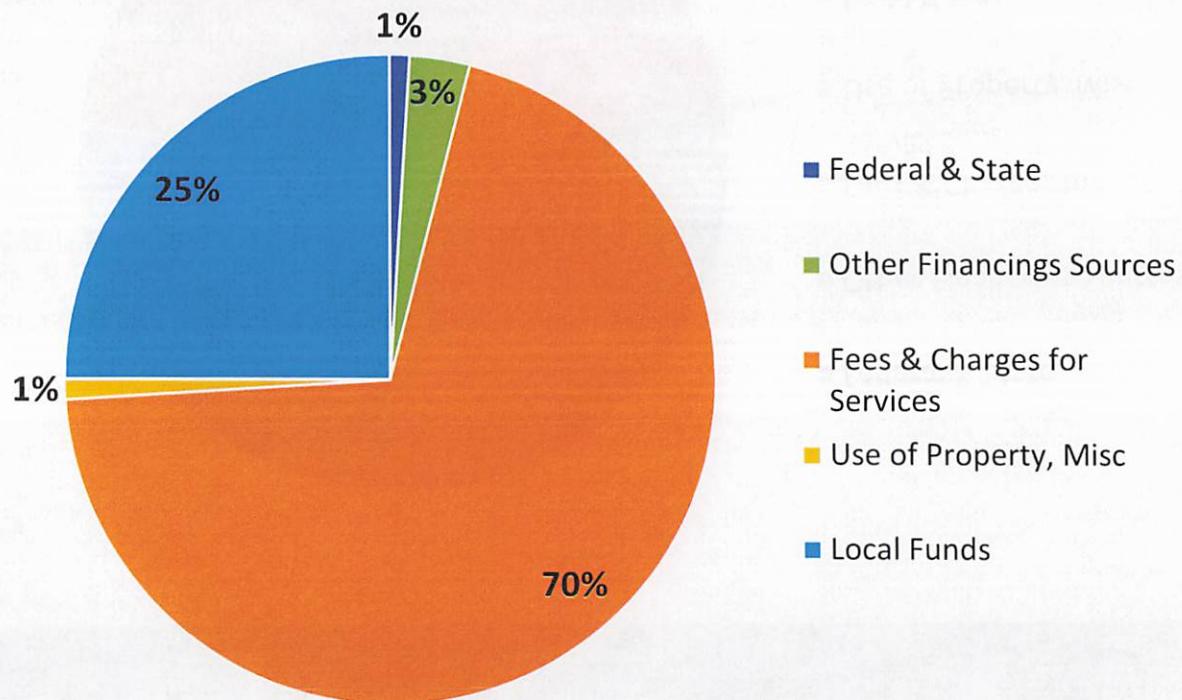


Major Funding Sources and Cost Drivers – Revenues FY 2025-26

## Finance and General Government

Budget: \$987.3M

Staff  
1,991



# Sales Tax is a Key Revenue

Sales tax  
drives certain  
key revenue  
sources

**Prop 172, Local Public Safety Protection  
and Improvement**

**\$394.3M**

*13.5% of PSG's Total Budget*

**Realignment**

**\$815.2M**

*23.2% of HHSA's Total  
Budget*

**\$275.4M**

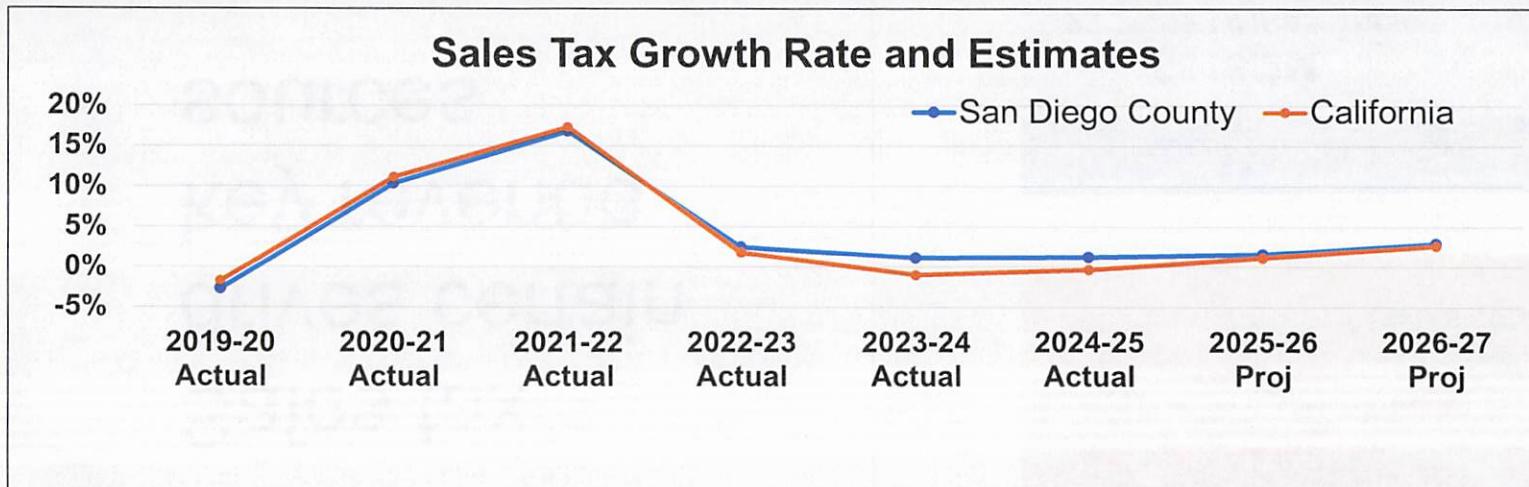
*9.4% of PSG's Total  
Budget*

Source: Fiscal Year 2025-26 Adopted Operational Plan



## Major Funding Sources and Cost Drivers – Revenues FY 2025-26

# Sales Tax Revenue Trend



Source: State Controller's Office Half-Percent Sales Tax for Public Safety for actuals from FY 2019-20 to FY 2024-25; HdL 2Q25 Prop 172 Report growth estimates for FY 2025-26 to FY 2026-27.

### San Diego County

FY 2024-25 Actual = 1.2%  
FY 2025-26 Projection = 1.6%  
FY 2026-27 Projection = 2.9%

### California

FY 2024-25 Actual = -0.2%  
FY 2025-26 Projection = 1.1%  
FY 2026-27 Projection = 2.6%

After a robust period, sales tax growth remains relatively flat.



Major Funding Sources and Cost Drivers

# General Purpose Revenue (GPR)



**GPR is 30.9% of General Fund's Financing Sources**



**Legal Expenditure of County Funds**

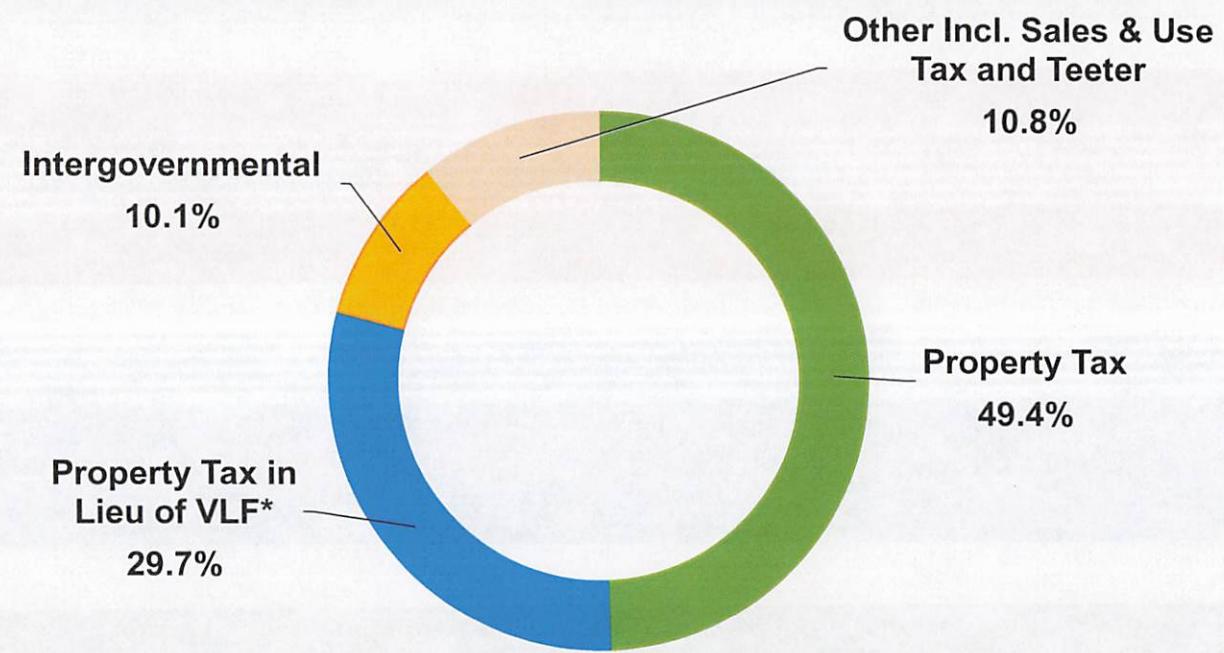


**Six Sources of GPR**



## Major Funding Sources and Cost Drivers **GPR Sources**

**FY 2025-26:**  
**\$2,078.3M**



## Revenue Sources

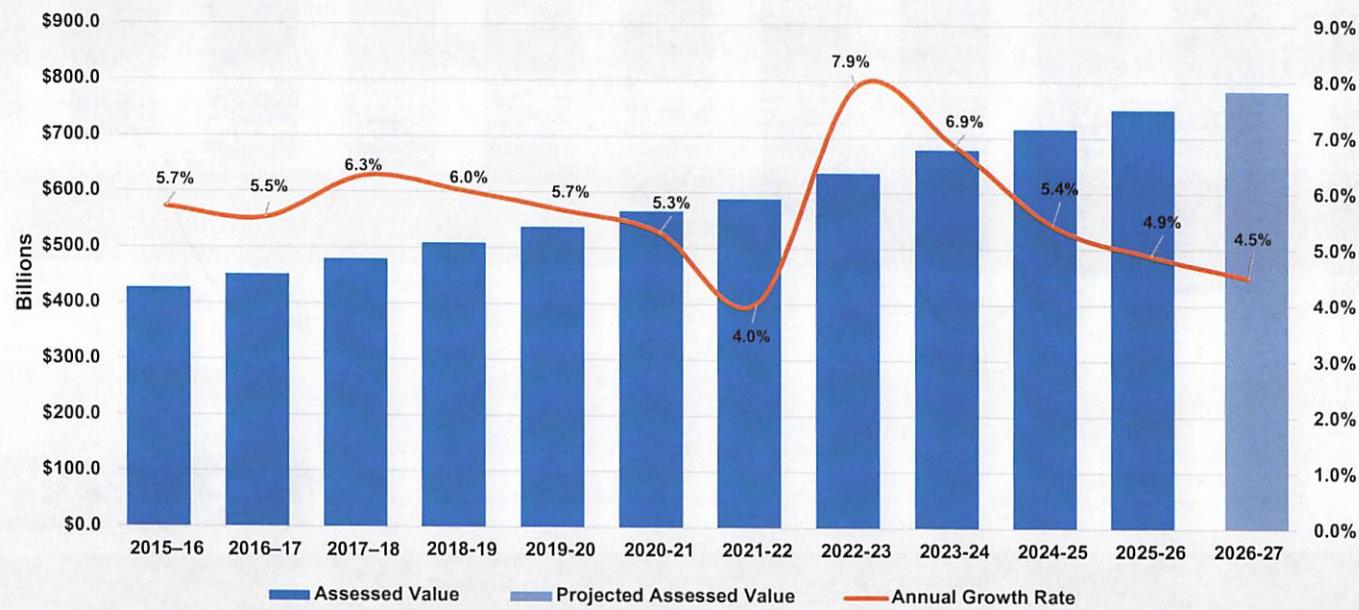


\*VLF: Vehicle Licensing Fees

## Major Funding Sources and Cost Drivers

# Assessed Property Valuation

FY 2015-16 through FY 2026-27



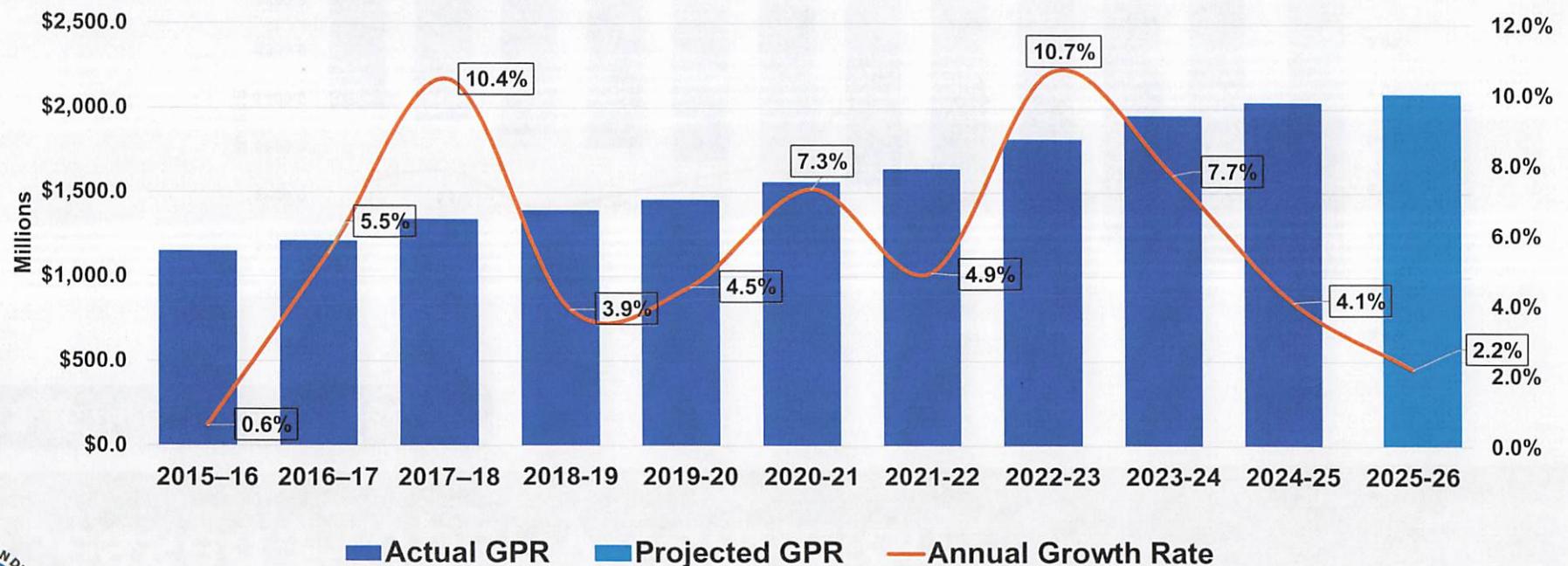
Source: Auditor & Controller, Property Tax Services annual report ending June 30, 2025 and Office of Financial Planning

Note: Projected Assessed Value based on historical data provided by Assessor/Recorder/County Clerk



## Major Funding Sources and Cost Drivers **GPR History**

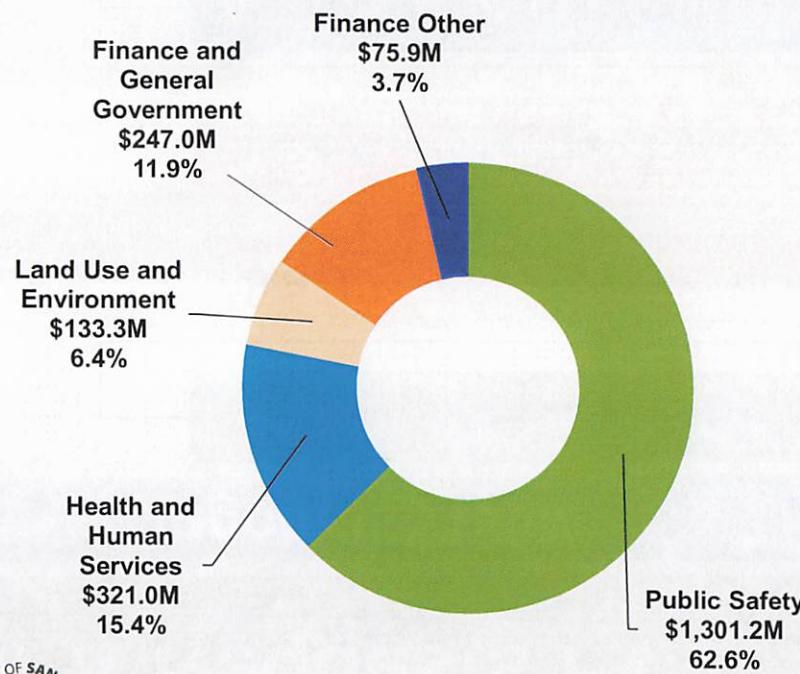
FY 2015-16 through FY 2025-26



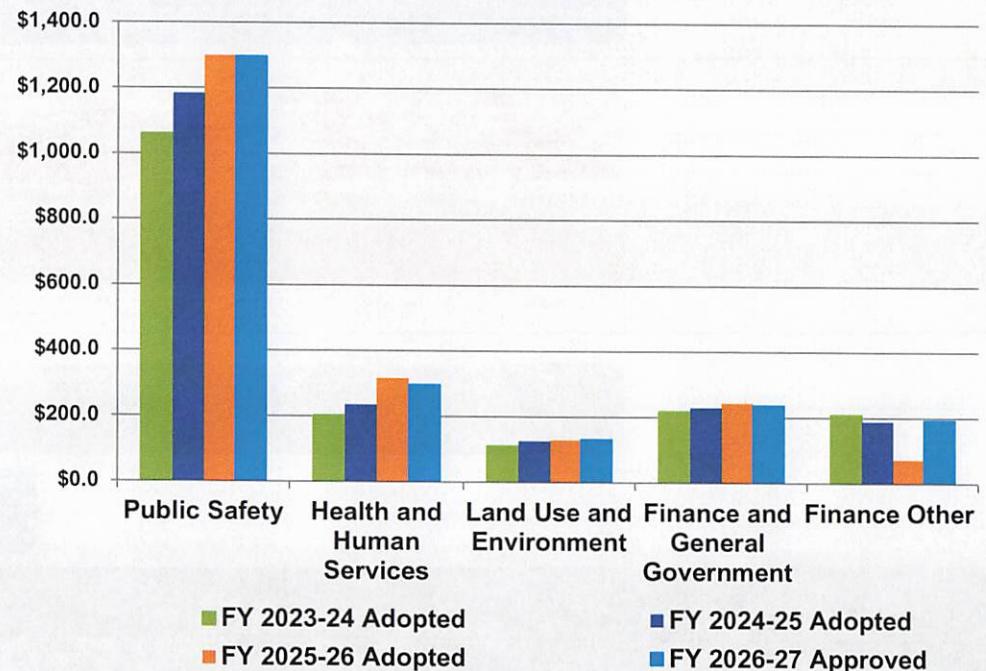
## Major Funding Sources and Cost Drivers

# GPR Allocation by Group

**FY 2025-26: \$2,078.3M**



**FY 2023-24 through FY 2026-27**



## Major Funding Sources and Cost Drivers

# GPR Requests FY 2026-27

Ongoing: \$180M

Existing budgetary pressures in Public Safety

H.R. 1

Insurance, litigation expenses, facility increases

Staffing due to increased workload, including Proposition 36

Increases for contracts



\*Point in time snapshot. Prioritization work is in process.

Major Funding Sources and Cost Drivers

# GPR Requests FY 2026-27

**One-time: \$310M**

**Infrastructure**

**Information Technology**

**Sustainability**

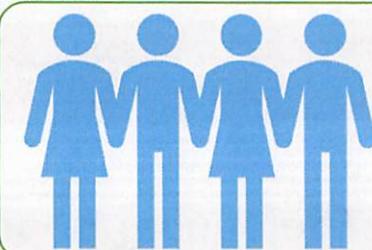
**One-Time Operational Needs**



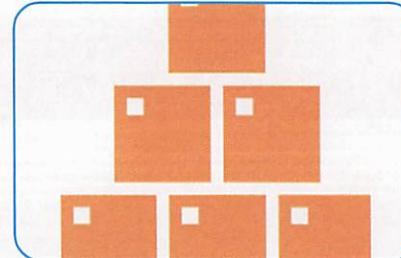
\*Point in time snapshot. Prioritization work is in process.

Major Funding Sources and Cost Drivers

## Major Cost Categories



Salaries &  
Benefits



Services &  
Supplies



Capital  
Program  
and  
Infrastructure

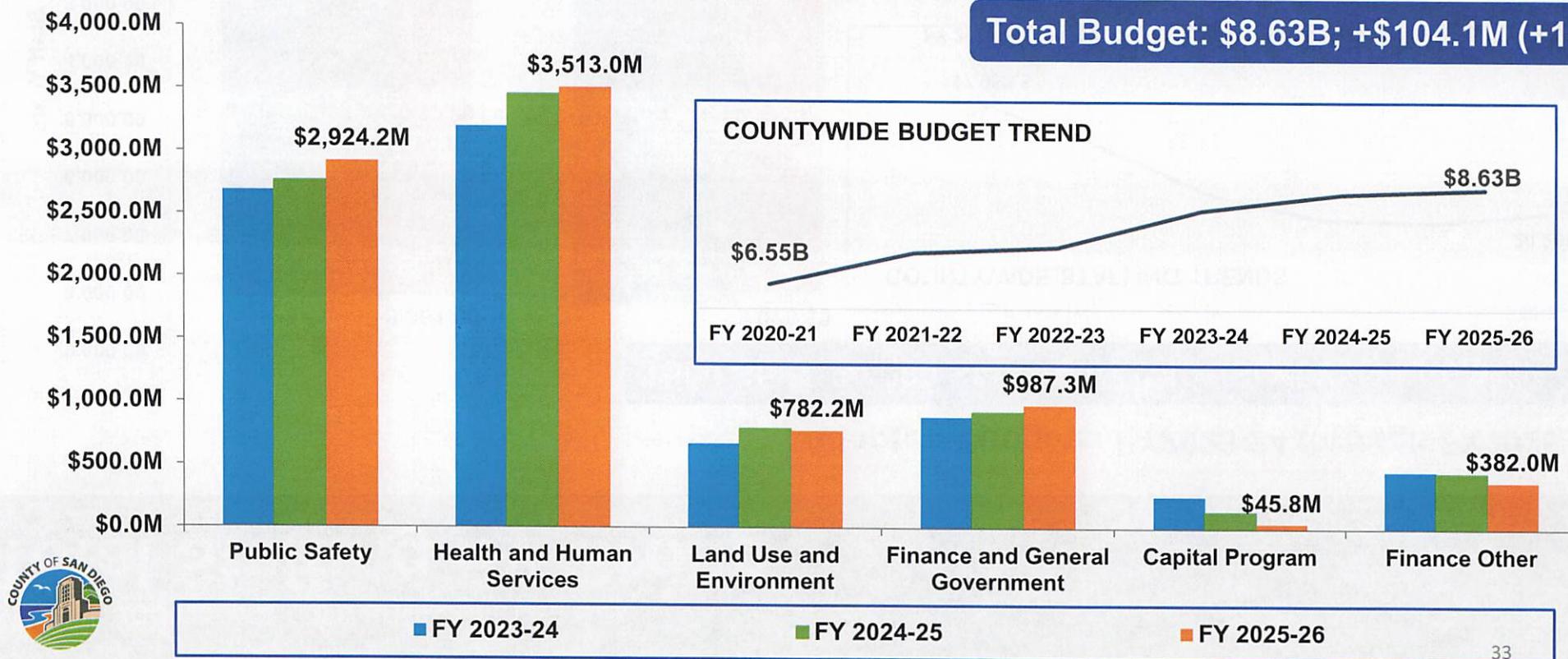


## Major Funding Sources and Cost Drivers

# All Funds By Group

Adopted Budgets: FY 2023-24 through FY 2025-26

Total Budget: \$8.63B; +\$104.1M (+1.2%)

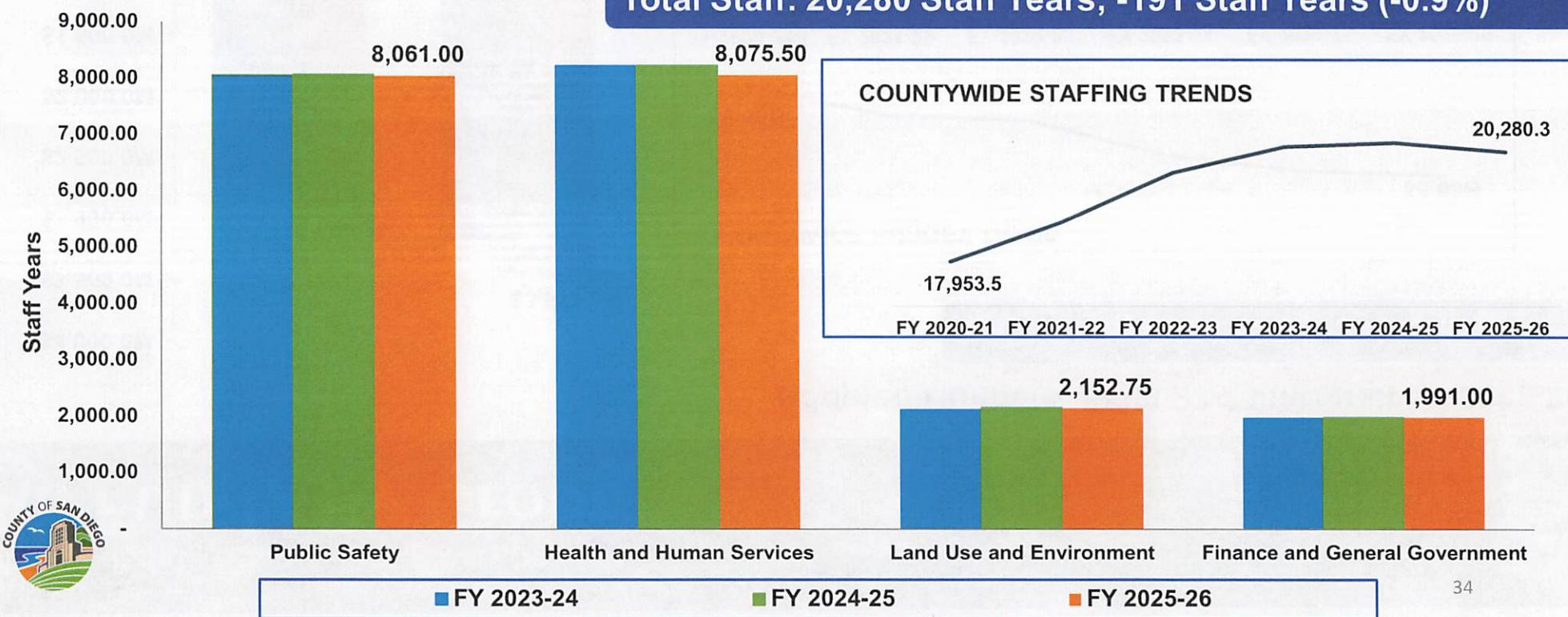


## Major Funding Sources and Cost Drivers

# Total Staffing By Group

Adopted Budgets: FY2023-24 through FY2025-26

Total Staff: 20,280 Staff Years; -191 Staff Years (-0.9%)



## Salaries and Benefits FY 2025-26

\$3.5 billion

40.8% of total budget

+5.1% from prior year

### Main Drivers

Negotiated labor  
agreements

Step increases  
for employees



Major Funding Sources and Cost Drivers  
**Retirement Costs**

**San Diego County Employees Retirement Association (SDCERA)**  
**Actuarial Valuation and Review**

	<b>As of June 30, 2024</b>	<b>As of June 30, 2025</b>
Funded Ratio <sup>(1)</sup>	77.5%	80.2%
Unfunded Actuarial Accrued Liability (UAAL) <sup>(1)</sup>	\$5.1 billion	\$4.6 billion
Average employer contribution rate as a percent of payroll	48.1%	38.0%
Average member contribution rate as a percent of payroll	11.5%	11.2%



<sup>(1)</sup> Valuation value of assets basis

Source: SDCERA Actuarial Valuation and Review as of June 30, 2025

Major Funding Sources and Cost Drivers

# Services and Supplies



**40.4%**  
FY 2025-26 Budget

**\$2.3B annually**  
Goods and contracted services

**86%**  
Local contracting in 2025

Major Funding Sources and Cost Drivers

# Centralized Infrastructure and Support



**Workers' Compensation/Employee Benefits**



**General Services**



**Information Technology**



**Purchasing and Contracting**



**Public Liability**



**Insurance**



# Investing in Infrastructure

## Major Plans Informing the Budget

### Capital Improvements Needs Assessment (CINA)

Identifies county building and community spaces for development

**\$1.1B**  
for 5-year plan spanning 2026-31

**\$79M**  
FY 2026-27

### Major Maintenance Improvement Plan (MMIP)

Estimates annual need with some mid-year additions

Roof repairs, HVAC, fire and security systems, etc.

**\$59M**  
Average annual budget

### Technology Investments

Re-competition of major IT programs authorized by the Board

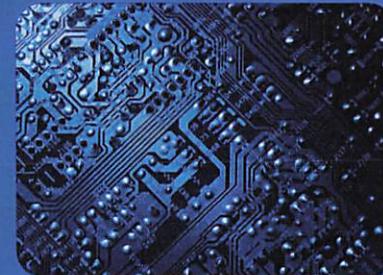
2028 IT Outsourcing Agreement underway

Exploration of alternate funding sources



Major Funding Sources and Cost Drivers

# Investing in Infrastructure



## CINA Project

- Public Health Lab
- Ramona Sheriff Station

## MMIP Project

South Bay  
Regional Center  
Modernization

## Tech Project

Integrated  
Property Tax  
System (IPTS)



## Major Funding Sources and Cost Drivers

# Debt Financing



**Financial obligations used for cost of large, long-term projects**



**Long-term debt spreads costs over time, ensuring intergenerational equity**



**Issuing debt comes at a cost**



**Debt is limited by law and County policies**



## Major Funding Sources and Cost Drivers

# Outstanding County Debt\*

CAC Waterfront Park  
Refunding  
(\$18.3M)  
2020 – 2041

Cedar and Kettner  
Development Project  
(\$18.9M)  
2020 – 2041

Youth Transition  
Campus  
(\$46.6M)  
2021 – 2051

Public Health Lab  
and Capital  
Improvements  
(\$160.9M)  
2023 – 2053

Edgemoor Refunding  
(\$25.5M)  
2024 – 2029

COC Refunding  
Bonds  
(\$54.8M)  
2025 – 2035

Pension Obligation  
Bonds  
(\$65.2M)  
2008 – 2027

**\$390.2M Total**



\*Long-Term Obligations payable from the General Fund as of December 31, 2025; principal amount outstanding; years of issuance to final maturity

Challenges and Considerations

# State and Federal Impacts

Governor's FY 2026-27 Proposed Budget – January 2026

**\$348.9B**

Total State  
Budget

**\$2.9B**

Deficit in FY  
2026-27

**\$22B**

Deficit in FY  
2027-28

**\$17.6B**

LAO Deficit

No new funding identified to offset the impacts of H.R. 1,  
Proposition 36 Implementation, and HHAP

Ongoing federal uncertainty



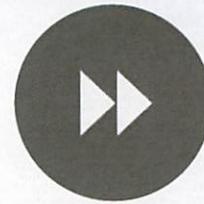
## Challenges and Considerations

# Potential Budget Balancing Strategies

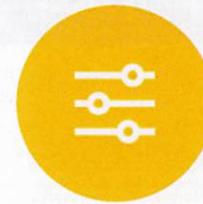
FY 2026 - 27



Prioritize  
Mandated  
Services



Consolidate/  
Restructure &  
Streamline  
Operations



Service Level  
Reductions



Suspend New  
Requests



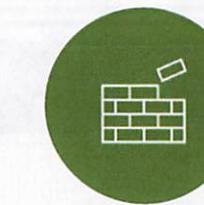
Employ Revenue  
Stabilization  
Strategies



Maximize  
Alternative  
Funding



Careful  
Investment of  
General Purpose  
Revenue



Asset Liability  
Matching



Challenges and Considerations  
**Looking Ahead**



**Economic Conditions**



**Federal & State  
Government Impacts**



**Budget and Mitigation  
Strategies for upcoming  
Operational Plan**



## Challenges and Considerations

# Maintaining Fiscal Stability

Identify phased solutions for some long-term challenges

Explore stabilization funding and gradual increases in certain areas

Appropriations are based only on available resources

Leverage all available resources



Challenges and Considerations

# Budget Equity Assessment

A questionnaire completed by departments annually as part of the budget process

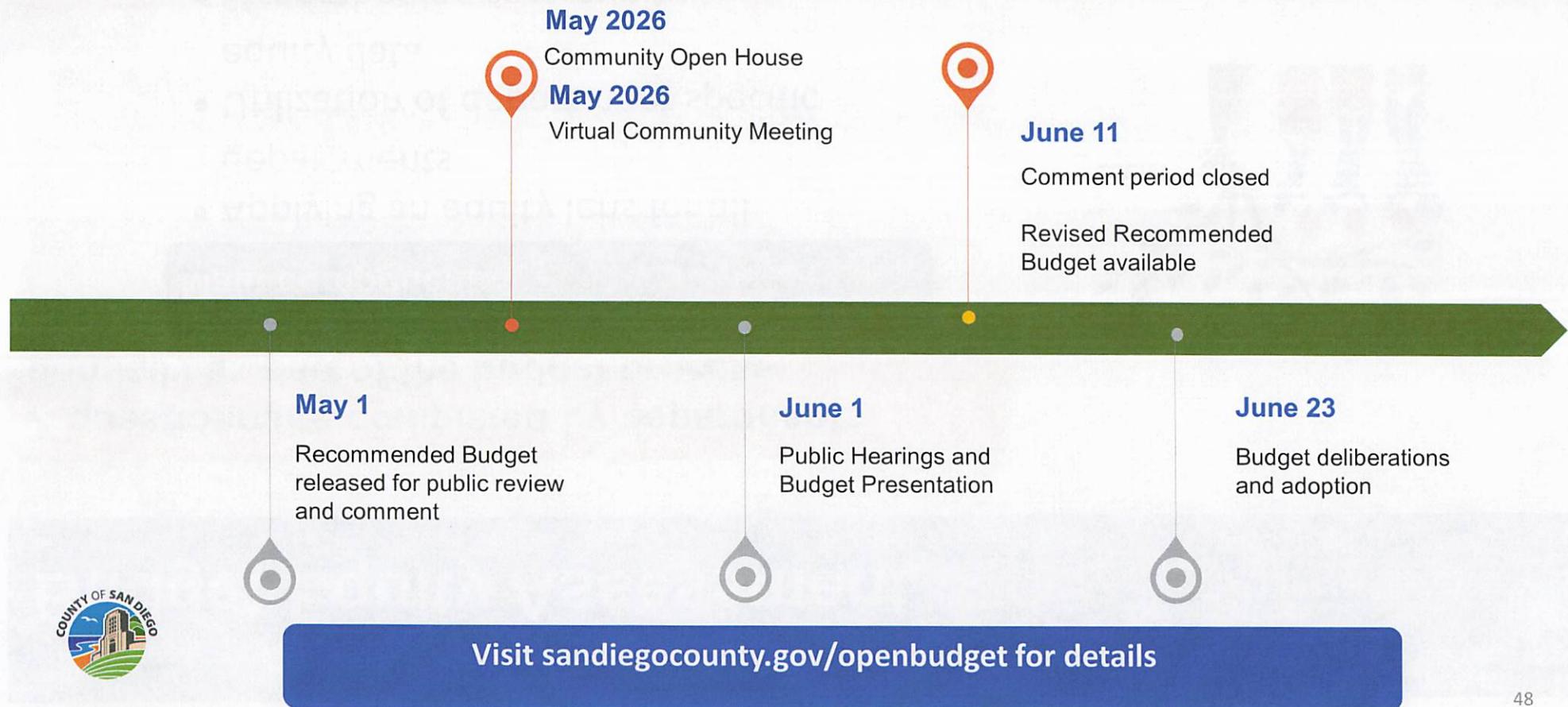
## Main components:

- Applying an equity lens for all departments
- Utilization of department specific equity data
- Strengthening community engagement
- Ensuring accountability



## Schedule and Community Engagement

# Key Dates



Schedule and Community Engagement

## How to Get Involved



Sign up for notifications



Participate in engagement opportunities



Review budget information and share the information with others



Attend presentations and hearings



Submit comments



Ask questions

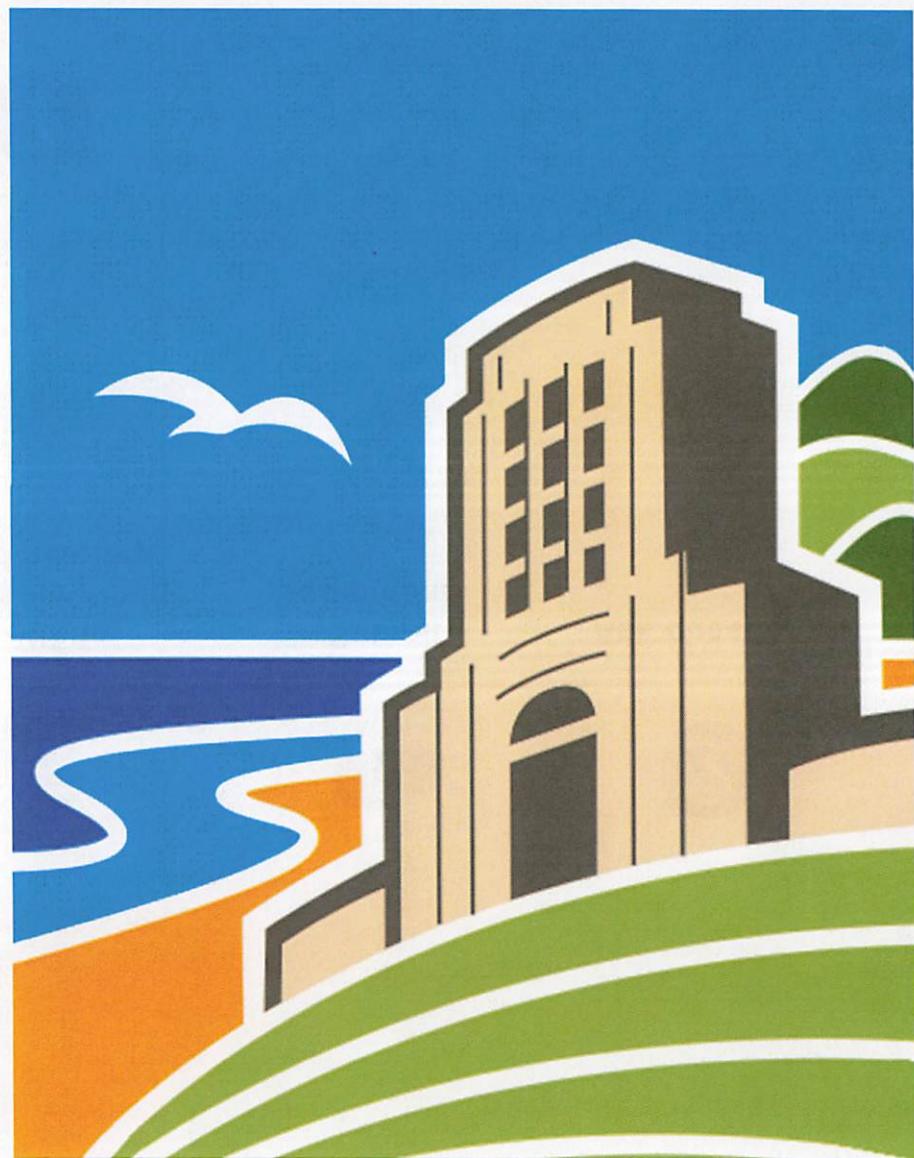
Engage San Diego County site  
[engage.sandiegocounty.gov](http://engage.sandiegocounty.gov)

Open Budget site  
[sandiegocounty.gov/openbudget](http://sandiegocounty.gov/openbudget)



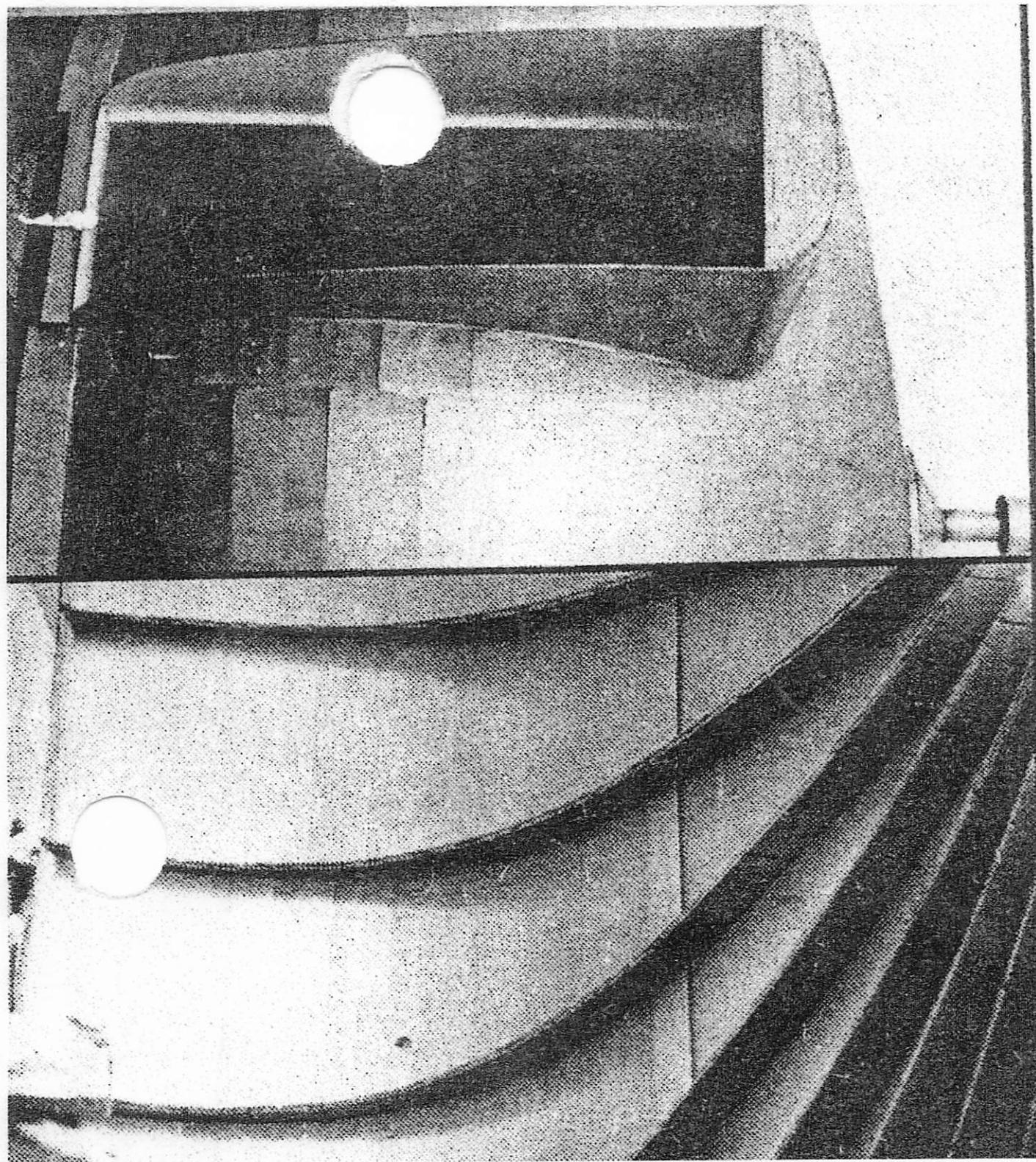
# Thank You

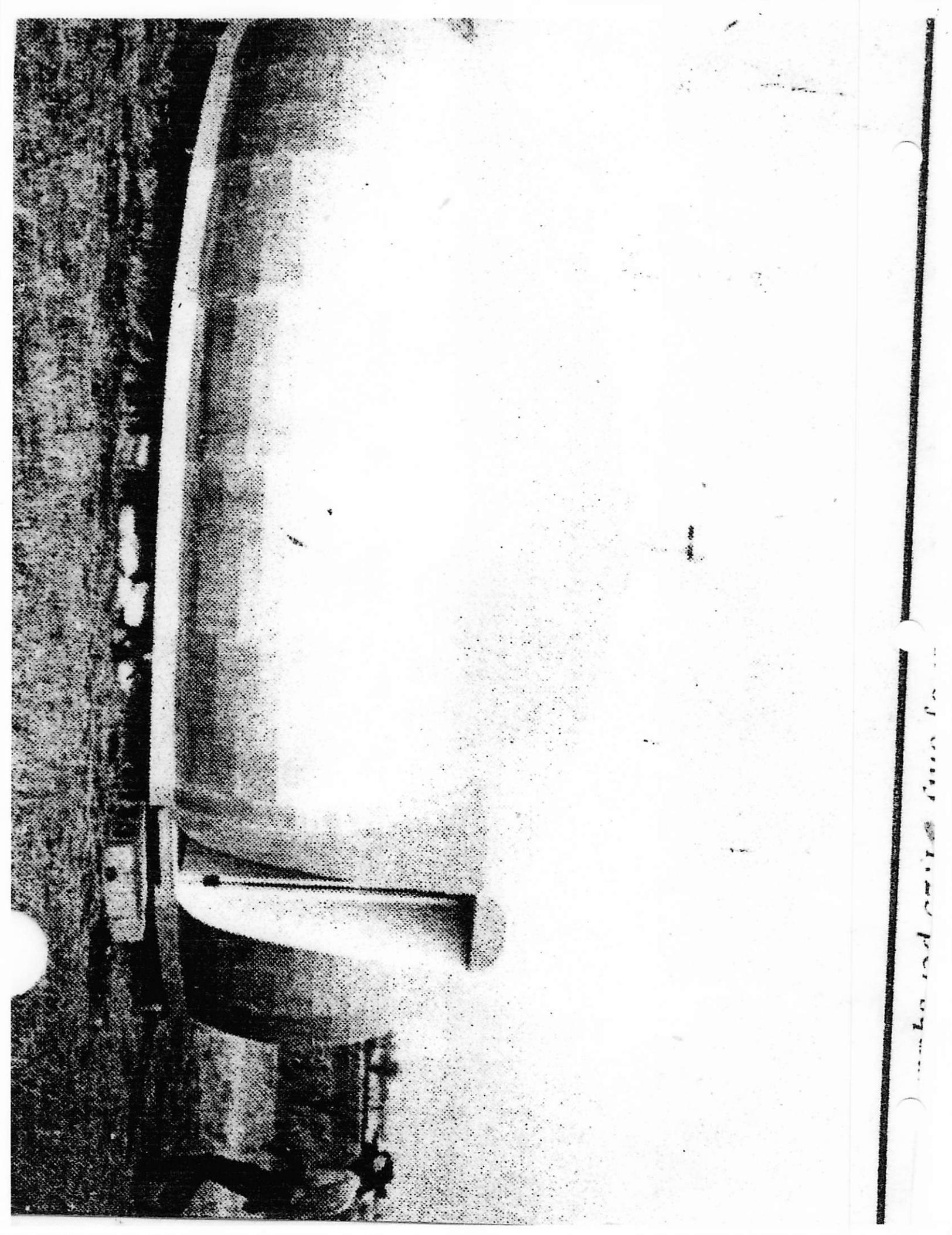
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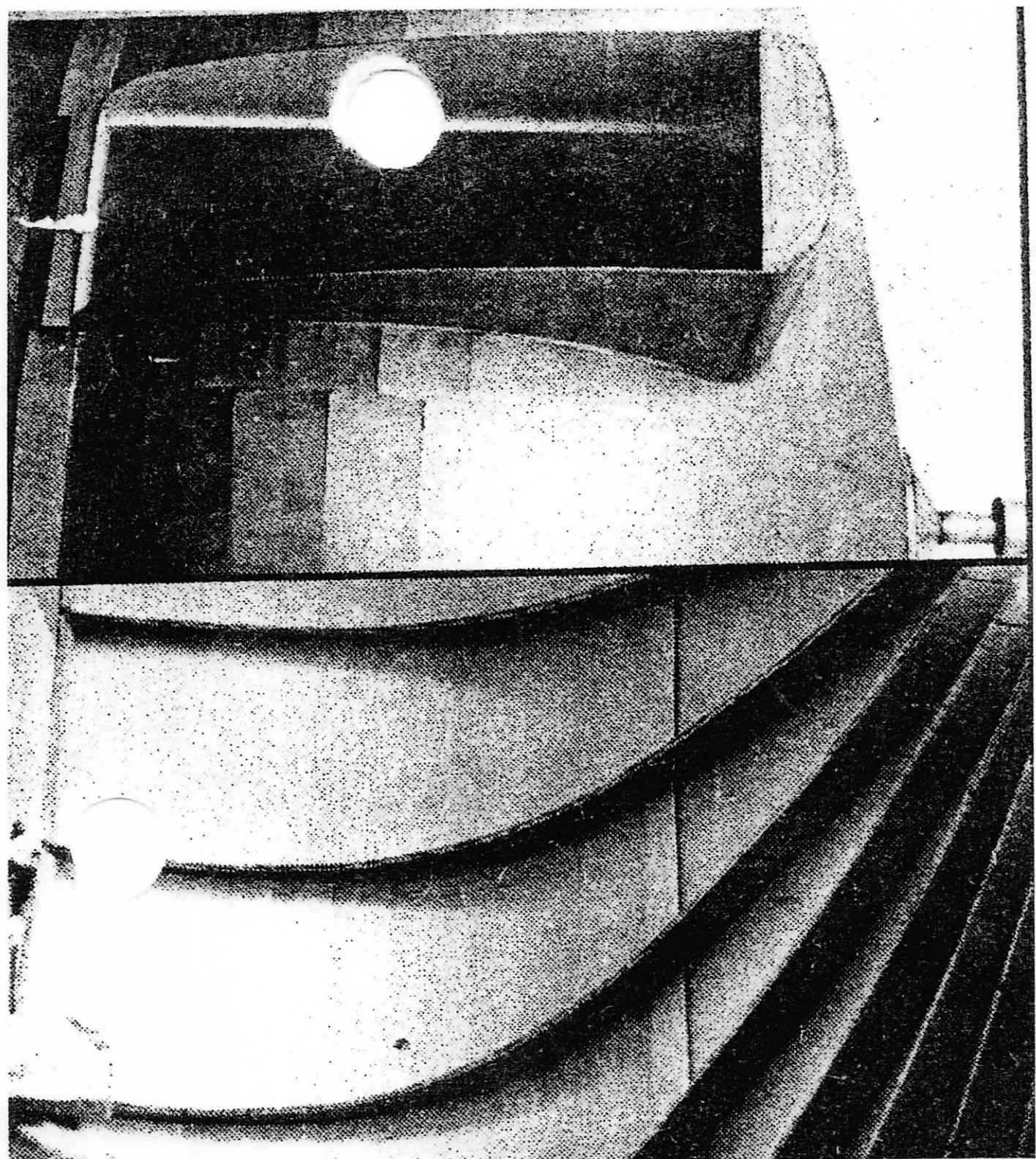


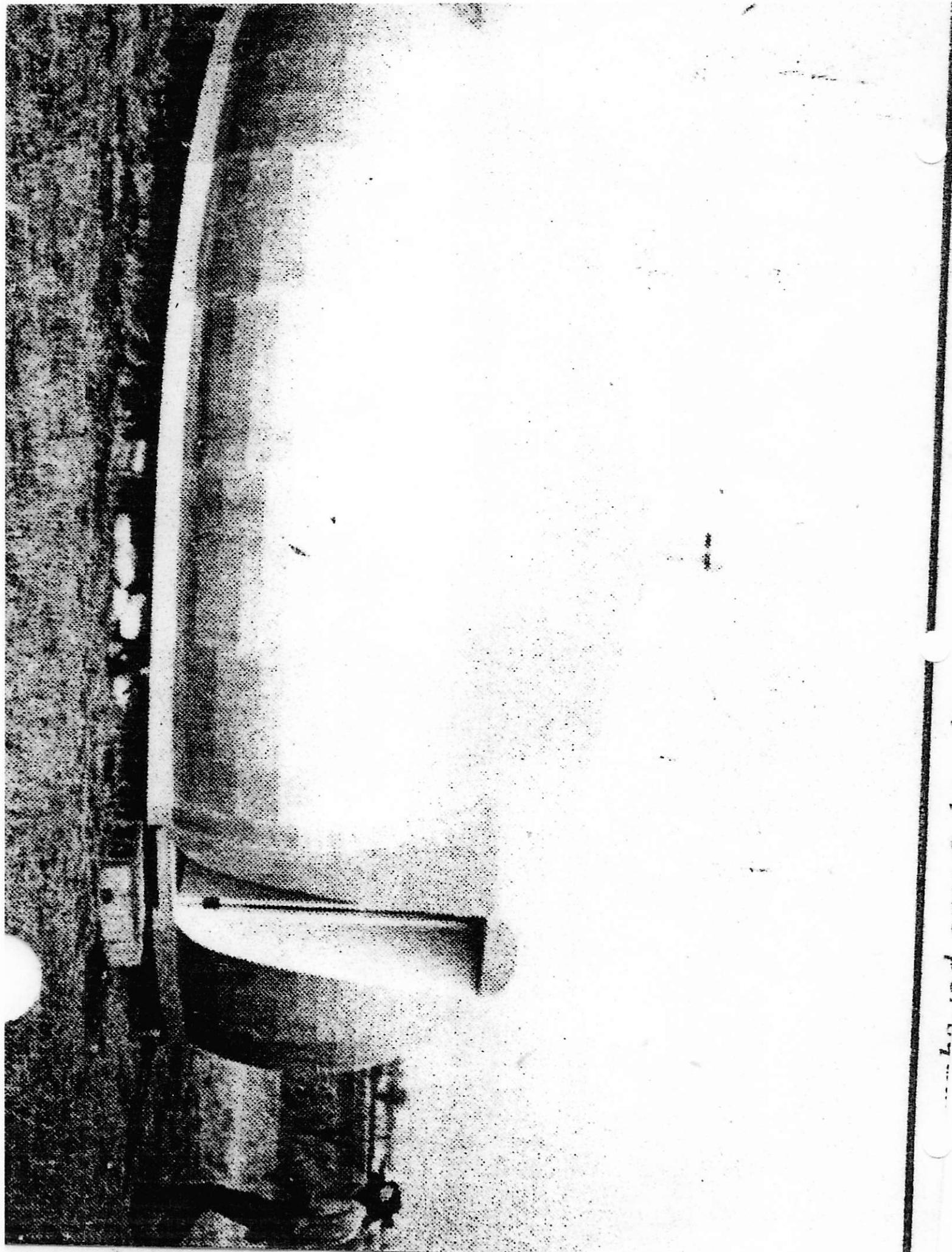
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Clerk of the Board of Supervisors  
County of San Diego

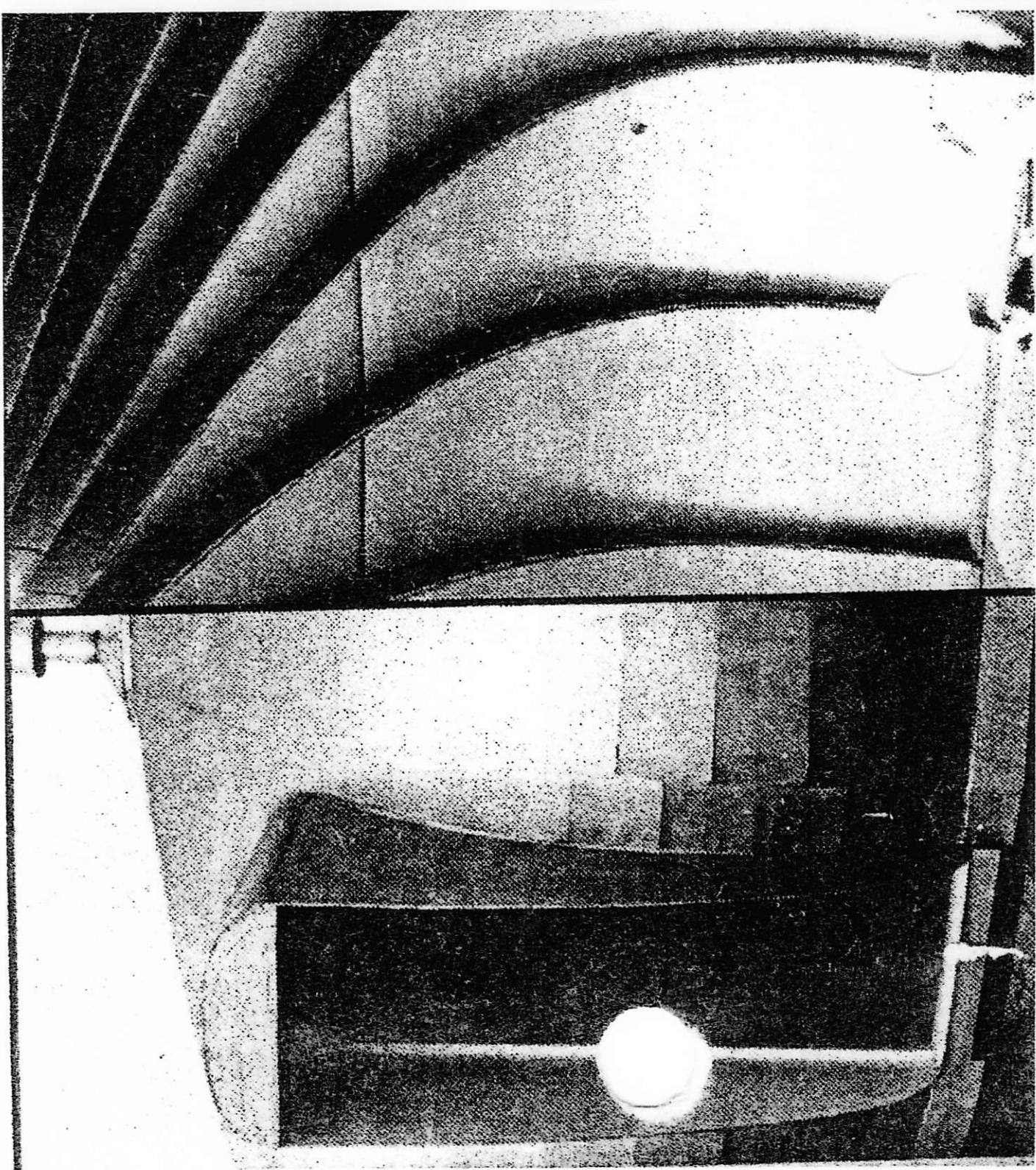
Exhibit No. A  
Meeting Date: 12/27/2026 Agenda No. 1  
Presented by: Robert Olsen

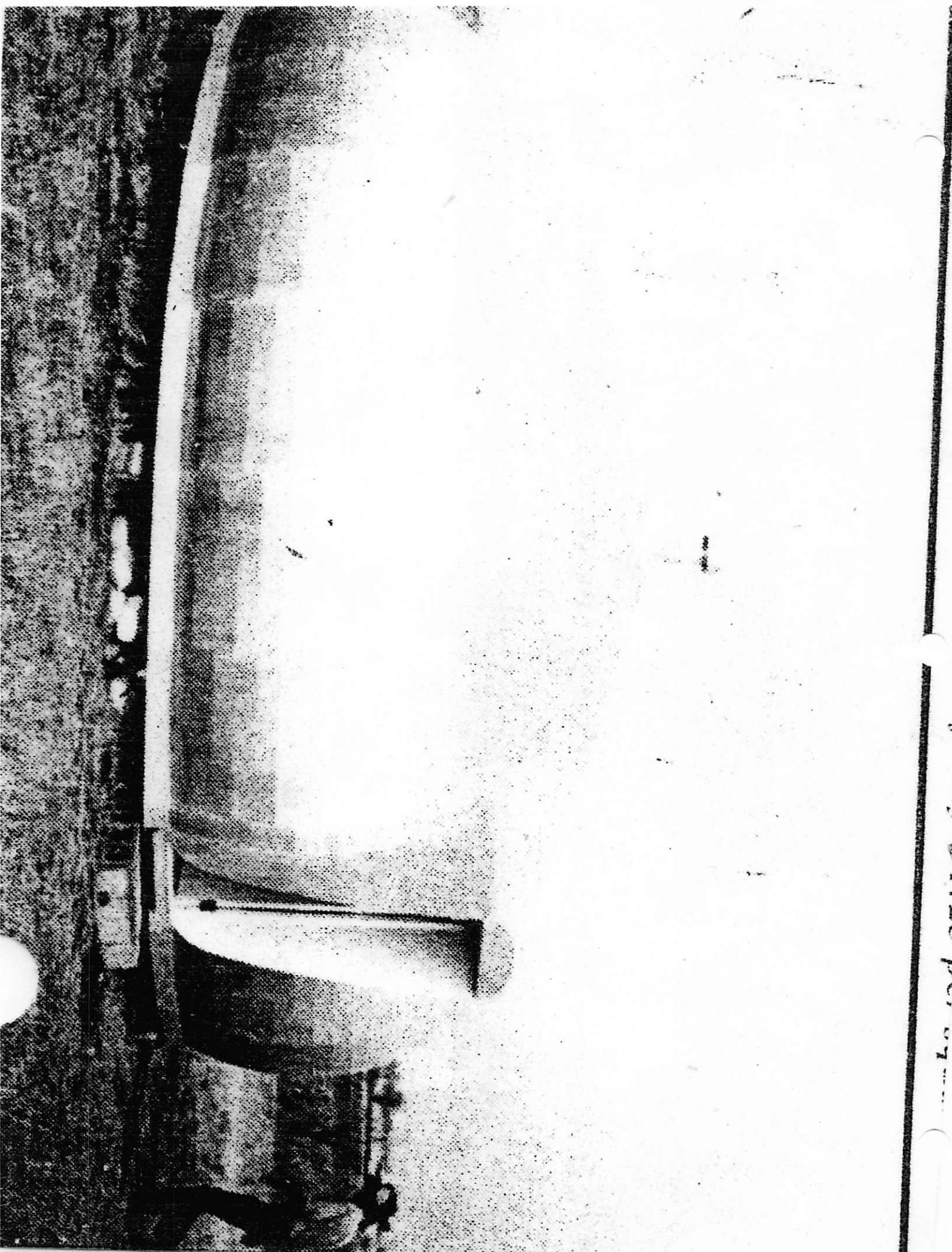












I'll admit, when you first hear about it, that the idea of building a full-sized house of paper—and then living in it—sounds absurd. But it really can be done. And such a structure can be cozy, strong, weatherproof, and permanent.

The Japanese have been making vertical wall panels and room divider screens from paper for centuries... but I wanted to go that one better. What I wanted to try to do was construct a *complete* house of paper. A house that *anyone* could build... at extremely low cost... using very few tools (and no *special* tools at all)... without any forms or scaffolding. A house that would last at least 10 years.

## SO I PICKED MY BASIC CONSTRUCTION MATERIAL...

Corrugated paper board stock—or “pasteboard”, as it’s commonly known—was my first choice for the structure I wanted to build. It’s easy to handle, very light in weight, available in a variety of colors and textures, and cuts, bends, and folds nicely. It can also be glued, taped, stapled, and fastened together in many other ways. And besides that, its price is quite reasonable... even when you have to buy it.

Of course, a dedicated scrounger probably would never allow himself or herself to lay out cold, hard cash for pasteboard. The material usually overflows industrial and manufacturing sites, and city dumps always seem well stocked with it.

Indeed, I originally intended to scrounge the corrugated board stock for the house you see here. But it was already September and winter was coming on fast when I finally freed myself enough to start on the structure. So, in the interest of expediency, I purchased everything that went into the building. Still, the total materials package—including foundation and insulated floor but not including plumbing and interior cabinetry—came to only \$1.25 a square foot. Imagine how little you might spend on a house like this if you have a talent for recycling other people’s castoffs!

There is a bewildering variety of pasteboard stocks available. The ultimate strength (bursting strength) of each depends on the number of layers of corrugations or “flutes” in the board, the type of glue used to hold it together, and the thickness of the layers of paper from which it is made. Try to get pasteboard made with waterproof or water resistant glue and stay away from cardboard that has been coated with wax (since the wax will repel any glue or waterproofing you might try to add later).

The pasteboard I chose is called “Tri-wall” and it’s made with three layers of flutes and fairly heavy outer paper surfaces. It’s slightly over one-half inch thick and has a bursting strength of 1,100 pounds. I’m sure the board is a bit over-engineered for the structure I built and the house could easily have been constructed of double-wall material.

If you use the more ordinary cardboard which has only a single layer of flutes, try to scrounge up pieces that are flat and which have no bends or folds in them. Then—making sure several inches separate any joints in one layer from joints in the others—use white (Elmer’s or comparable) glue to cement the boards together into your own triple-thickness pasteboard. All exposed joints should then be sealed with nylon-reinforced paper tape and the laminated boards placed under something flat—such as a sheet of plywood—with weights on top until the bonding glue dries: (It really doesn’t matter which direction the flutes of your laminated panels run, but the boards will be a little easier to work with if all the corrugations are lined up in the same direction.)

## ... AND I DESIGNED A HOUSE

If you expect to use pasteboard to its maximum advantage as a building material, you must both use your boards properly and incorporate them into a structure that is inherently strong.

It quickly becomes obvious to anyone who experiments with them that the shape of a conventional “box” house is very weak... so ranch styles and bungalows made of paper are definitely *out*. A spheroid shape, however, is both inherently strong (loads applied to any point on a spheroid tend to be distributed and shared by the whole surface) and efficient (a sphere beats all other geometric shapes for enclosing the most space with the least surface area). In other words, if we consider only the materials being used, a sphere—or part of one—is the ideal shape for a house constructed of paper.

In human terms, however, a sphere isn’t nearly so ideal. Even if you slice one right through the middle horizontally (and place a floor there so it will have the maximum possible area), there’s still a lot of wasted space towards the top of the dome you have left. And, since the walls of that dome curve in at the top all the way around, it can be difficult for the people inside to walk on or otherwise use the outside two or three feet of the dome floor’s “rim” without bumping their heads.

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So I took an ordinary hemisphere and modified it by "pushing down" the top and "bulging out" the sides to make the living space inside reasonably efficient for people. The shape which resulted is basically known as a catenary and is very pleasing. It also distributes any stress on the building's skin quite nicely without allowing the force to become concentrated at any one point.

I chose "pie shaped" panels for the construction of my hemisphere, instead of the triangles normally used in most of today's domes, because that was simply the easiest way out. It would have been extremely difficult and time consuming to calculate and then keep track of the exact shapes and lengths of all the differently sized triangles that I would have needed for the "squashed" building. I would also have wasted a lot of time and materials fabricating and joining the more than 100 odd-shaped triangles that the structure would have required. By using just one template to make 24 identical panels, however, I neatly sidestepped all those problems. True, the dome sections I wound up with are just big enough to put them beyond comfortable one-man size (especially outdoors in any kind of wind). But they are not at all heavy and handling them- once you learn to do it without bending the panels - is no real problem.

As constructed, my house is 25 feet across (at approximately waist height) and nine and half feet tall in the center. The building works well and gives you no sense of confinement when you're inside. It's also quite an efficient structure, since its floor is just 24 feet in diameter . . . a size that can be constructed from 4 X 8 sheets of plywood with very little waste. (The scrap from this whole project, in fact, filled only three 20-gallon trash cans . . . and was all "recycled" in my fireplace.)

You may wish to construct a house smaller or larger than this to suit your particular needs. If so, you can adjust the thickness of the pasteboard in the building's walls accordingly. I'm confident that Tri-wall can be made to span greater distances and that pasteboard can be used to good advantage in other shapes. Just avoid large, flat areas in your design.

## HERE'S HOW WE BUILT IT

Alt floor, shell, and door sections for the dome were prefabricated in a shop and moved to the construction site by truck. The prefabbing took about a month of part-time work and actual construction approximately 10 days. Half of all

this time went into work with the pasteboard panels.

The only tools we used were scissors, knives (of the Stanley or Red Devil type with extra blades), saw, hammer, two- and four-inch paint brushes, large "C" clamps, shovel, post-hole digger, and level.

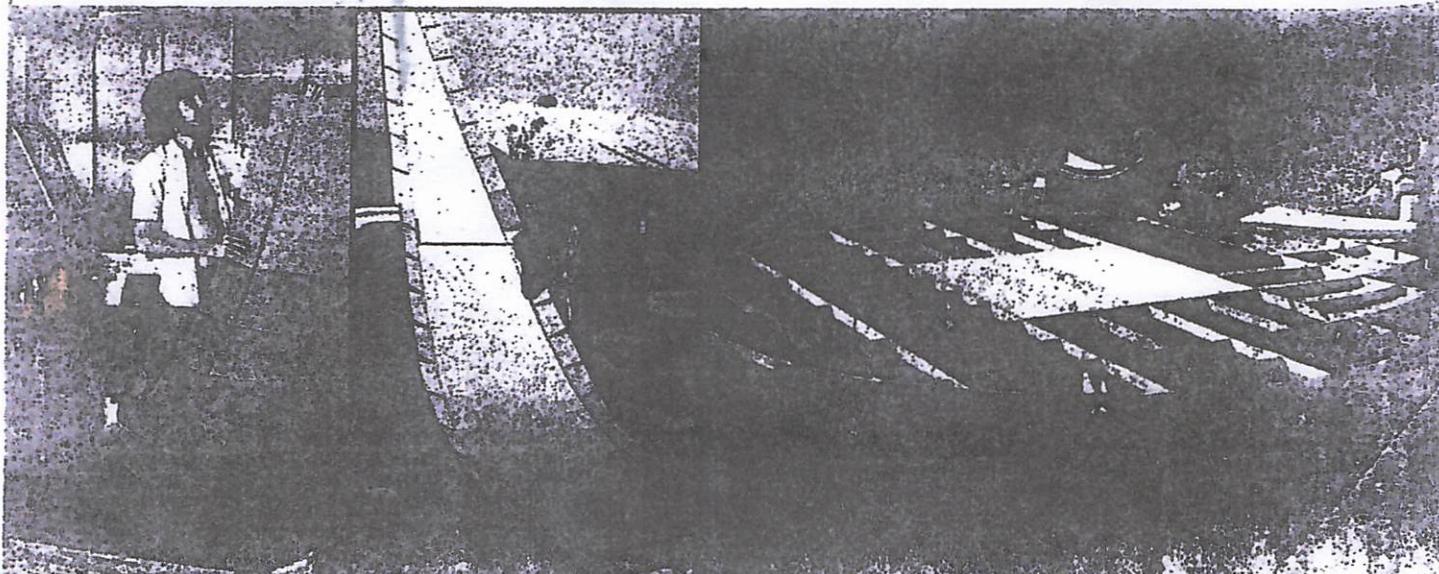
Each of the 24 main pasteboard wall panels was 38 inches wide (plus flanges) at the widest point, and 17 feet long. We used a total of 37 sheets of 4 X 12 Tri-wall in their construction and every panel was made in two sections and spliced together (the overlapping splices added to their strength). All flanges are six inches wide, except at one place along the lower part of each panel where they were held to a width of five inches. By alternating where the V-shaped notches occurred in the flanges, it was possible to overlap them to form a solid stiffener rib along the line where any two of the pasteboard panels are joined together.

The "pie shaped" or "orange peel" panels were outlined from a pasteboard template and then cut out by hand. We found we got much cleaner cuts and that the work went a great deal faster when we kept razor-sharp blades in our knives at all times. We also developed a preference for lightly scoring each marked line first and then going over it several times—making a little deeper cut with each pass--until our blades were all the way through the Tri-wall. If you try it cut against a sheet of plywood or similar material for best results.

We used a small metal eyebolt screwed into the end of a piece of wood (try an old broom handle) as a scoring tool when we bent up the flanges on the pasteboard panels. Try it. After a little practice, you'll find that you're able to draw the rounded end of the bolt precisely along the line you want to fold in one smooth, continuous motion — and get the depth of the score just right while you're at it. (Use too little pressure and the fold later will be hard to make and may wander from where you want it. Bear down too hard and you run the risk of punching through the cardboard. Five minutes of practice on some scraps, though, should put you right in the groove you're after.) Once the pasteboard is scored, it's a simple matter to bend it against the straight edge of a piece of wood.

Although white glue is just the ticket for laminating together "homemade" panels of Tri-wall, the only adhesive we used in the final construction of our dome was contact cement. This is the "stick-um" that cabinet shops use for holding counter tops in place and it grabs "like crazy" when two surfaces that have been properly coated with the stuff are allowed to touch each other. Follow the directions on the

These photos show various details of the cardboard dome's construction. Each of the 24 main pasteboard wall panels is made in two sections and spliced together. The dwelling's floor—which measures 34 feet across—consists of a 2 X 4 hemlock joist.



vans, make sure you've got plenty of ventilation, and don't smoke when you use the cement.

We thinned our first coats of the adhesive so they'd penetrate the pasteboard better, and then we applied a full-length second coat of the cement to every surface we planned to glue. (Allow plenty of drying time between coats. In fact, if you like, you can apply the first coating to the panels as you make them and the second only a couple of hours before your dome's final assembly.)

I used just over six gallons of contact cement in the construction of my house . . . but I did spread it on rather liberally. You should be able to get by with less. However much you do use, though, *make absolutely certain you have everything lined up just the way you want it before you press two cement-coated surfaces together*. Once they're stuck, they're stuck!

My paper house was constructed on fairly flat ground (with a slope of about seven inches in 24 feet). The only foundation we used was concrete blocks turned on end and placed at each major intersection of the building's floor beams and treated posts set around the dome's circumference. This was done not so much to "hold the structure up" (the whole pasteboard shell weighs less than 600 pounds and the floor tips the scales at about 1,500) as to give the extremely lightweight house some "roots" to hang onto in high winds.

Strangely enough, the load problems we had to solve for this domed dwelling dealt with *lifting*, rather than *settling*. Due to the building's aerodynamic shape, its downwind side tries to *pick the structure up* in a high wind! So fasten those pasteboard panels down and fasten them well if you build one of these houses. I nailed the bottoms of my dome's sec-

is to the building's floor temporarily until we had the ell completed. Then we made minor corrections by pushing the panels' bases in and out (to make the building's floor perfectly round and centered on its platform), and then—with reinforcing batten strips installed over the panels' bottom flanges—really spiked the sections down permanently.

The floor under my paper dome consists of a 2 X 4 beam-work grid, filled with fiberglass insulation, and covered on the bottom with 3/16" and on the top with one-half inch plywood. All the pieces of lumber used in the grid are less than eight feet long and it should be easy to scrounge some—if not all—of the 2 X 4's. The placement of the beams is a little complicated (and you may wish to use a simpler, more conventional layout for your joists) but it is extremely effi-

cient with materials and does make a very strong floor.

Fortunately, on the prototype, all our precut floor joists fit beautifully and none had to be recut or spliced. Soon after construction of the floor had begun, however, the winds became so strong that we had to install some of the light fiberglass insulation in the platform by moonlight (after the winds had died for the night). I've heard of moonlighting on a job . . . but this was ridiculous.

The winds blew even stronger on the day we started putting our 17-foot panels up and I thought we'd lose some of them for sure. It was a pleasant surprise, then, when the first three pasteboard sections of the dome withstood winds of 35 miles per hour with gusts up to I don't know how much. I was impressed by the panels' strength.

I was also impressed when we tried to join the flanges of the first two panels. I had assumed we could just force them against each other with our hands . . . but we had to use short pieces of wood on each side (to protect the pasteboard from being crushed) and "C" clamps. This whole clamping assembly had to be moved from the floor all the way to the top of the dome as each set of matching flanges were successively brought into contact with each other. It was hard work, but it made a very strong rib down along the edges of each panel.

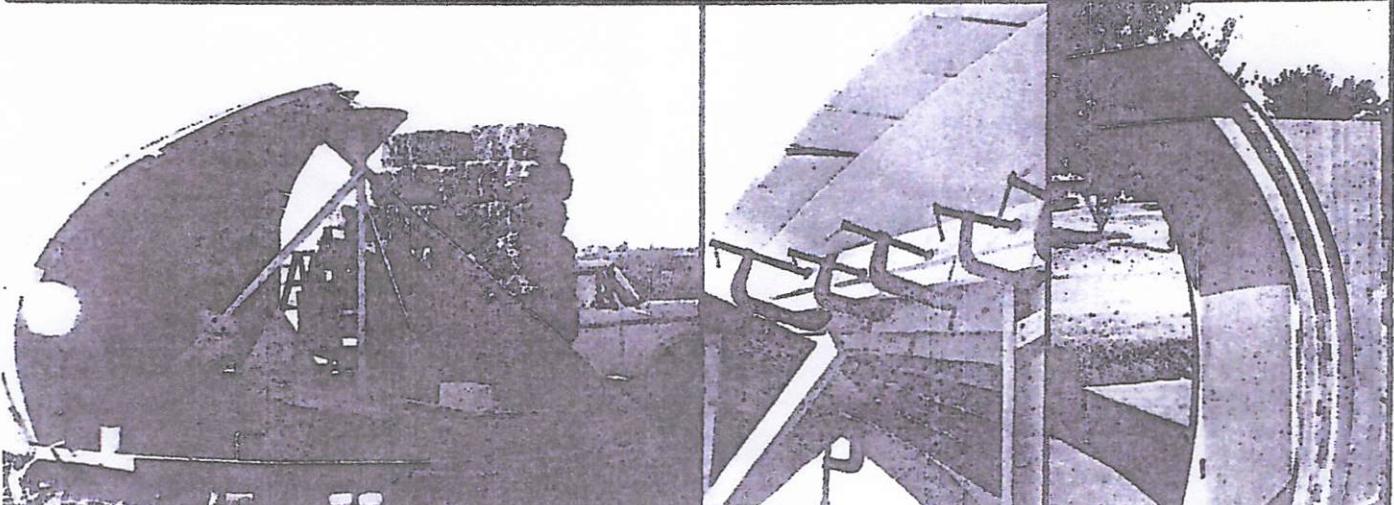
The building's 24 ribs (which, of course, are all turned to the inside of the dome) terminate at the center of the "roof" in a 32-inches-in-diameter pasteboard ring. A temporary pylon was set up in the middle of the house and the ends of the panels were secured to it until we had enough of them up to make the dome's skin self-supporting and rigid enough to resist the wind.

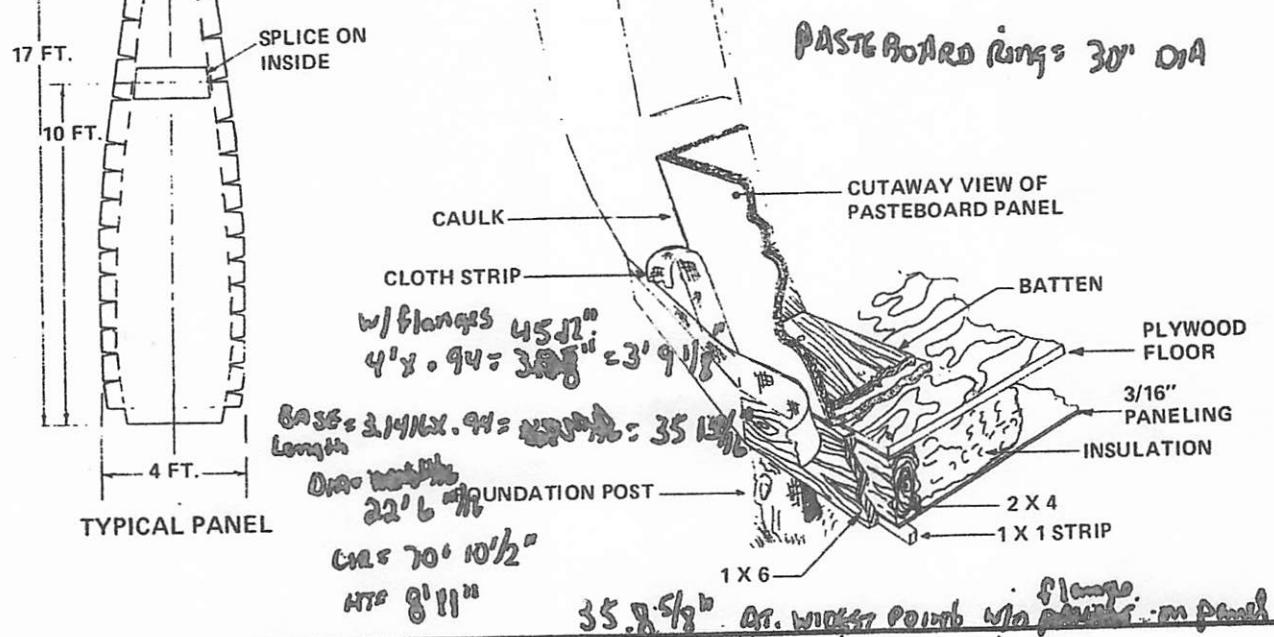
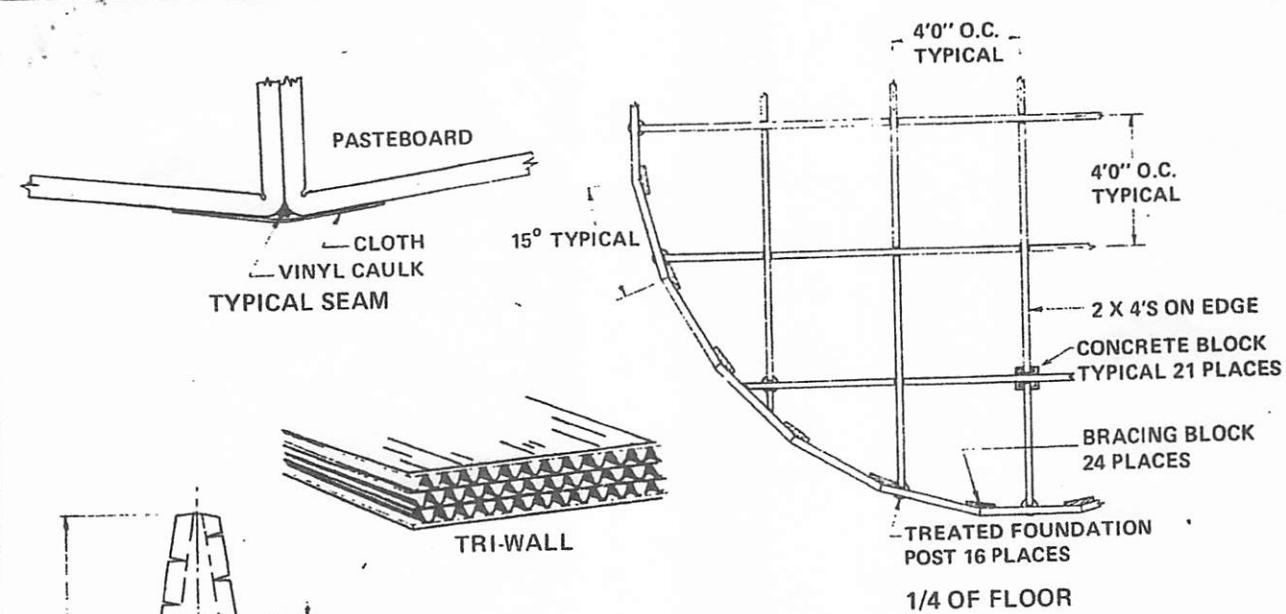
A template—cut to the proper curvature for the finished wall of the dome—was fabricated from scrap plywood and moved from rib to rib as the panels' flanges were glued together. This helped us make sure that the house's skin had exactly the same shape all the way around and, once the building was up, we got more use out of the template by nailing it into position as an interior wall.

The outside of each pasteboard joint was covered with a four-inch-wide strip of cloth which was pulled as tightly as possible to remove all wrinkles and sags and then glued on. The material helps carry stress loads across the joints and gives the dome a smoother appearance. I used a combination polyester/cotton fabric which both—thanks to the polyester—has a great deal of strength and—thanks to the

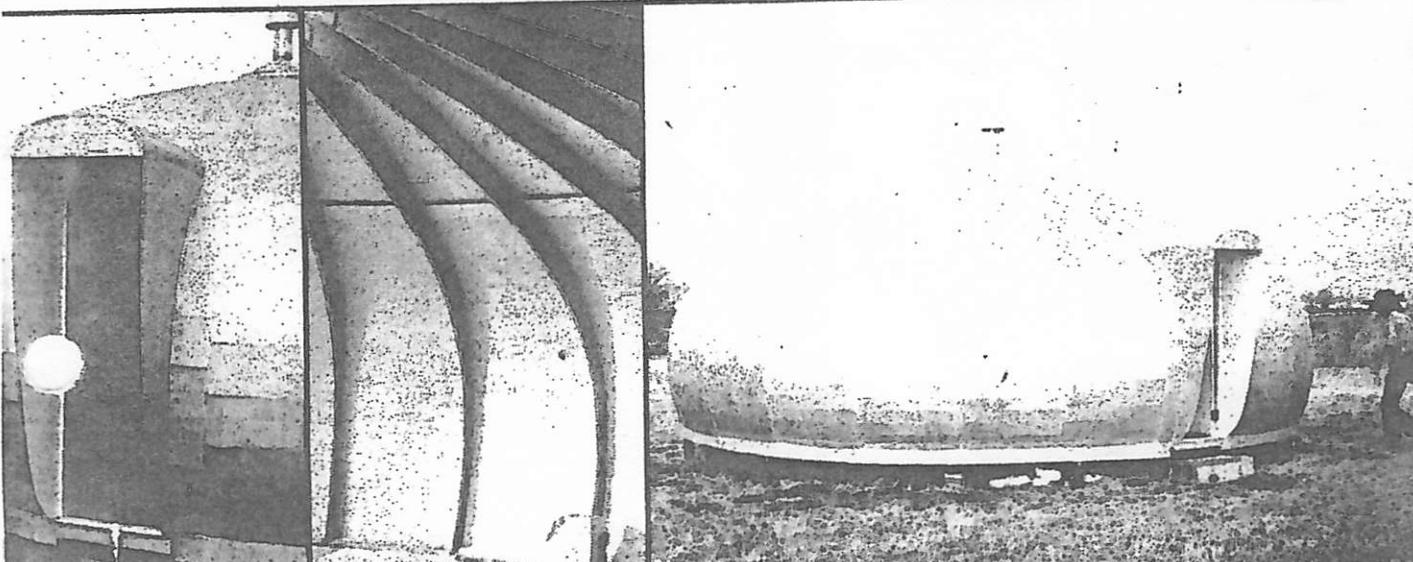
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sitting atop concrete blocks and treated posts. During construction, the clamped and glued "ribs" were fastened to a central pylon which was removed after most of the panels were up and standing. Last item to be built: the small, strongly framed door.





Who says a guy can't build and live in a house made out of paper? Larry Self constructed this attractive, strong, weatherproof "flattened dome" out of triple-thick corrugated cardboard, using a minimum of tools, at a cost of only \$1.25 per square foot.



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cotton—accepts glue nicely. (Nylon and other synthetics would have been stronger, but they wouldn't accept the cement we used.) The strips of cloth were also used as reinforcement around the bottom of the dome, around the framing for the door, and around the hole in the center of the building's roof.

The top of the dome was finished off with a sheet metal cap. The low-profile cone—which is centered on that 32-inches-in-diameter pasteboard ring I mentioned earlier—has a six-inch stovepipe running up through its center. This keeps the hot pipe isolated from the pasteboard of the building's skin and protects the structure from fire.

We installed the dome's door last and that probably gave us more trouble than anything else we did. (It's a whole lot handier putting that final panel in place and gluing it to its neighbors if you *already* have a door somewhere else in the wall so you can run in and out.)

It's quite important that the door of any dome be very strongly framed so that it will successfully carry stress loads AROUND the hole in the skin. This has been the ruination of some of the structures, since—compared to the smooth, flow-

ing, unbroken surface of the rest of the building—the opening for the door is a definite weak spot around which stresses tend to accumulate.

A rounded overhang over the door and protective panels down its sides, while not entirely necessary, are nice extra touches (they help keep the wind out and protect you from water runoff as you enter and leave the house).

We kept our door opening small, for a couple of reasons. [1] I wanted to limit heat loss and gain inside the structure to an absolute minimum, and [2] I also wanted the door assembly to fit within a single panel and not reach over into a second. As a result, the opening of the building's door is 24 inches wide and 72 inches high.

"Porthole" windows (which were added after the accompanying photographs were taken) are also small—twelve inches in diameter—to reduce heat loss and gain. As little as they are, however, we find them quite adequate and they let in all the interior light we could want.

The whole house was protected from the weather with vinyl caulking which was applied to each joint (before the cotton/polyester strips went on) as the panels were glued together. The entire shell was then given two coats of varnish

(the first was cut 50% with thinner), followed by three coats of mobile home roofing compound.

The roofing compound has an asphaltic base to which asbestos, glass fibers, and aluminum powder have been added. It goes on easily (almost like thick paint) and I reached the top of the dome by setting a ladder up in the center of the building and leaning out the hole in the middle with a brush on the end of a stick.

Just as the last of the compound was being put on . . . it started to rain. Perfect timing! We sat inside the dome and felt very cozy as we listened to the drops hit its skin. The only real noise we could hear was the wind blowing around the top of the chimney.

Once the house was up, neighbors came from miles around to see that "thing" which looked like it had just landed. "Sorry," we had to tell them, "there's no little green men here . . . just Larry Wheat (the fellow with the whiskers in some of the photos) and Lawrence Self."

The walls of the building have now been insulated and an interior pasteboard shell is being added to finish off the inside and make the structure even stronger. I also plan a special heating and cooling system for the building . . . using

the constant temperature of underground well water; a solar water heater, and wind-powered electrical generator.

#### IN CLOSING

There have been pasteboard storage cabinets, files, and even furniture on the market for quite some time . . . and I believe that this project now demonstrates that the material can be used for the construction of complete houses. Houses that are environmentally sound . . . at least to the extent that they're fabricated of an absolute minimum of the earth's resources. Houses that can be constructed of recycled castoff materials and which, themselves, are recyclable in turn.

And perhaps even more important to many of us, I think I've now proven that—with a knife, some glue, and a stack of scrounged-up pasteboard boxes—you too can have a low-cost, mortgage-free house of your own!

**EDITOR'S NOTE:** If you would like detailed construction drawings of Larry Self's paper house, send \$15 to Larry Self, 1318 Cloverdale, Richardson, Texas, 75080. Get 'em! They're good! ☺



