

STATEMENT OF PROCEEDINGS  
COUNTY OF SAN DIEGO BOARD OF SUPERVISORS  
REGULAR MEETING

**TUESDAY, APRIL 22, 2025, 9:00 AM AND WEDNESDAY, APRIL 23, 2025, 9:00 AM**  
COUNTY ADMINISTRATION CENTER,  
BOARD CHAMBER, ROOM 310  
1600 PACIFIC HIGHWAY, SAN DIEGO, CA 92101

**LAND USE LEGISLATIVE SESSION**  
**WEDNESDAY, APRIL 23, 2025, 9:00 A.M.**

**Order of Business**

- A. REGULAR SESSION: Meeting was called to order at 9:02 a.m.

PRESENT: Supervisors Terra Lawson-Remer, Vice-Chair; Joel Anderson; Monica Montgomery Steppe; Jim Desmond; also, Andrew Potter, Clerk of the Board of Supervisors.

ABSENT: (District 1 Seat Vacant)

- B. Statement (just cause) and/or Consideration of a Request to Participate Remotely (emergency circumstances) by a Supervisor, if applicable.

Pursuant to Government Code Section 54953, Supervisor Anderson participated remotely due to just cause for the following reason: travel on official business of the legislative body or another state or local agency. Supervisor Anderson stated no one over the age of 18 was in the room with him.

- C. Closed Session Report
- D. Non-Agenda Public Communication: Individuals can address the Board on topics within its jurisdiction that are not on the agenda. According to the Board's Rules of Procedure, each person may speak at only one Non-Agenda Public Communication session per meeting. Speakers can choose to speak during either the General Legislative or Land Use Legislative Session.
- E. Approval of the Statement of Proceedings/Minutes for concurrent Special District meetings: Sanitation District March 12, 2025.
- F. Consent Agenda
- G. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

## **Board of Supervisors' Agenda Items**

<b>Agenda #</b>	<b>Subject</b>
1.	ESTABLISH APPROPRIATIONS AND AUTHORITY TO ADVERTISE AND AWARD A CONSTRUCTION CONTRACT FOR THE JESS MARTIN COUNTY PARK BASKETBALL HALF-COURT AND RELATED CEQA EXEMPTION (4 VOTES)
2.	TRAFFIC ADVISORY COMMITTEE AND RELATED CEQA FINDING (04/23/2025 - ADOPT RECOMMENDATIONS INCLUDING INTRODUCING AN ORDINANCE AND ESTABLISHING SAFETY CORRIDORS; 05/07/2025 - SECOND READING OF AN ORDINANCE, UNLESS ORDINANCE IS MODIFIED ON SECOND READING)
3.	2024 GENERAL PLAN AND HOUSING ELEMENT ANNUAL PROGRESS REPORT, APPLICATION FOR THE SANDAG SMART GROWTH INCENTIVE PROGRAM GRANT, AND RELATED CEQA EXEMPTION
4.	NON-AGENDA PUBLIC COMMUNICATION

1. **SUBJECT: ESTABLISH APPROPRIATIONS AND AUTHORITY TO ADVERTISE AND AWARD A CONSTRUCTION CONTRACT FOR THE JESS MARTIN COUNTY PARK BASKETBALL HALF-COURT AND RELATED CEQA EXEMPTION (DISTRICT: 2)**

**OVERVIEW**

The County of San Diego's (County) Jess Martin County Park (JMCP) is located within the unincorporated community of Julian and encompasses approximately nine acres of land east of Highway 79. JMCP is a multi-use recreational area that offers a variety of amenities, including three ballfields, a playground, a skatepark, exercise paths and equipment, picnic tables, and restrooms. In Fiscal Year 2007-08, the Landscape Maintenance District Zone No. 2 was formed to ensure funds for the maintenance, repair, and operations of the park. The Jess Martin Park Advisory Committee (JMPAC), formed in July 2008, provides information and recommendations to the County Department of Parks and Recreation (DPR) regarding the annual operations and maintenance budget for JMCP on behalf of the community and performs other duties as the County Board of Supervisors may assign. During the JMPAC meeting on November 4, 2024, the committee confirmed their support for the Jess Martin County Park Basketball Half-Court Project to fulfill a recreation need identified by the Julian community. On November 18, 2024, the Julian Community Planning Group voted unanimously to prioritize and support the allocation of Park Land Dedication Ordinance (PLDO) funds in Fiscal Year 2024-25 for the construction of the Jess Martin County Park Basketball Half-Court. One of the ways the County provides parks is through its PLDO, which requires new residential development projects to dedicate park land for its residents and/or pay park impact fees to the County so that park amenities can be developed. Originally adopted on December 19, 1972, the County Board of Supervisors adopted a comprehensive update to the PLDO on July 25, 2018 (4). Community planning and sponsor groups advise and assist in recommending priorities, site selection, and development of park amenities within their community. DPR considers PLDO priority requests, as well as general community park needs and needs identified by DPR staff, when determining whether to bring PLDO funding recommendations forward to the County Board of Supervisors for approval.

Today's requested actions will authorize the Director of the Department of Purchasing and Contracting to advertise, bid, and award a construction contract estimated at \$315,000 including contingency for the Capital Project 1027585, Jess Martin County Park Basketball Half-Court Project and to establish total appropriations in the Project of \$425,000, based on a transfer from Julian PLDO funds. The total project cost is \$425,000, which includes construction costs estimated at \$315,000 and project costs with contingency. The remaining project funds of \$110,000 will be used for project costs, including design, environmental analysis, inspection services, and project administration. If approved, construction is anticipated to begin in Winter 2025 with anticipated completion in Summer 2026.

**RECOMMENDATION(S)**

**CHIEF ADMINISTRATIVE OFFICER**

1. Find that the Jess Martin County Park Basketball Half-Court Project is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines Sections 15301 (Existing Facilities), and 15303 (New Construction or Conversion of Small Structures).

2. Establish appropriations of \$370,000 in the Park Land Dedication Ordinance (PLDO) Area 40 Palomar Julian, Operating Transfers Out; *and* establish appropriations of \$55,000 in the PLDO Julian Improvement Impact Fee, Operating Transfers Out, based on available prior year PLDO Area 40 Palomar Julian and PLDO Julian Improvement Impact Fee Fund fund balance for Capital Project 1027585, Jess Martin County Park Basketball Half-Court Project. **(4 VOTES)**
3. Establish appropriations of \$425,000 in the Capital Outlay Fund for Capital Project 1027585, Jess Martin County Park Basketball Half-Court Project, based on Operating Transfer In from PLDO Area 40 Palomar Julian (\$370,000) and PLDO Julian Improvement Impact Fee Fund (\$55,000). **(4 VOTES)**
4. Authorize the Director, Department of Purchasing and Contracting to advertise and award a construction contract and take any other action authorized by Section 401 et seq. of the County Administrative Code with respect to contracting for the construction of the Jess Martin County Park Basketball Half-Court Project.
5. Designate the Director, Department of Parks and Recreation as the County Officer responsible for administering the construction contract, in accordance with Board Policy F-41, Public Works Construction Contracts.

#### **EQUITY IMPACT STATEMENT**

The proposed Jess Martin County Park Basketball Half-Court Project is anticipated to result in a positive impact for the nearly 1,768 town residents and approximately 52,165 annual park visitors by providing a venue to exercise and improve health. Currently, the outdoor basketball court at the Julian Elementary, Junior High, and High School is the only publicly accessible court within Julian. The next closest courts are located at Descanso Elementary School, 21 miles away. The addition of the basketball court at Jess Martin County Park will increase access to recreational sports and provide new opportunities to build connections for residents of all ages, backgrounds, and abilities.

#### **SUSTAINABILITY IMPACT STATEMENT**

The proposed project will contribute to several of the County of San Diego's Sustainability Goals, including Goal No. 2: providing equitable access, and Goal No. 4: protecting health and well-being. This project will improve access to safe recreational facilities through design compliant with the Americans with Disabilities Act, as well as contribute to the health and well-being of Julian by expanding opportunities for community members to use outdoor recreation and green space. The project will also have no significant adverse impacts on endangered, rare, or threatened species or their habitat, and there are no hazardous materials at or around the project site. The project will not result in any significant demand for water or other resources since it only requires the construction of concrete pavement. With only one court within Julian and the next closest 21 miles away, the new court will also reduce travel time, fossil fuel consumption, and pollution.

#### **FISCAL IMPACT**

Funds for this request are not included in the Fiscal Year (FY) 2024-25 Operational Plan in the Department of Parks and Recreation (DPR) and Capital Outlay Fund. If approved, these requests would establish appropriations of \$425,000 in the Capital Outlay Fund for Capital Project

1027585, Jess Martin County Park Basketball Half-Court Project in FY 2024-25. This includes construction costs estimated at \$315,000 with contingency and \$110,000 for design, environmental analysis, inspection services, and project administration. The funding source is available prior year fund balance in the Park Land Dedication Ordinance (PLDO) Area 40 Palomar Julian and PLDO Julian Improvement Impact Fee Fund. There is no change in net General Fund cost and no additional staff years in FY 2024-25.

Upon project completion, funds for the maintenance of the Jess Martin County Park Basketball Half-Court are included in the FY 2025-26 CAO Recommended Operational Plan in DPR as this will be performed by existing DPR operations staff. If approved, this request will result in estimated maintenance costs and revenue of \$113,160 annually in FY 2025-26. The funding source is the Landscape Maintenance District Zone No. 2 and existing General Purpose Revenue in DPR. There will be no change in net General Fund cost and no additional staff years.

#### **BUSINESS IMPACT STATEMENT**

N/A

#### **ACTION:**

ON MOTION of Supervisor Desmond, seconded by Supervisor Montgomery Steppe, the Board of Supervisors took action as recommended, on Consent.

AYES: Anderson, Lawson-Remer, Montgomery Steppe, Desmond

ABSENT: (District 1 Seat Vacant)

2. **SUBJECT: TRAFFIC ADVISORY COMMITTEE AND RELATED CEQA FINDING (04/23/2025 - ADOPT RECOMMENDATIONS INCLUDING INTRODUCING AN ORDINANCE AND ESTABLISHING SAFETY CORRIDORS; 05/07/2025 - SECOND READING OF AN ORDINANCE, UNLESS ORDINANCE IS MODIFIED ON SECOND READING) (DISTRICTS: 1, 2, 4, & 5)**

#### **OVERVIEW**

The Traffic Advisory Committee (TAC) supports the Department of Public Works (DPW) traffic engineering program. The TAC was established by the Board of Supervisors (Board) in the 1950s to provide traffic regulations and recommendations within the unincorporated areas of the region. To be effective, the TAC proposes policies that will enhance safety, reduce congestion, and be legally enforceable. The TAC meets every two months to review proposed additions, deletions, or changes to regulatory traffic control devices such as speed limits, stop signs, traffic signals, and parking regulations on County of San Diego (County) maintained roads. Upon receipt of a request or recommendation for the implementation of a traffic safety measure in unincorporated areas, the TAC reviews and investigates the requested item, including engineering and traffic condition studies. The TAC recommendations are provided to the Board for consideration.

The TAC recommends the Board act on 13 items from the December 6, 2024 TAC meeting. Twelve of the items involve periodic speed limit reviews required every seven years. The 13th item seeks approval to lower speed limits by 5MPH on 13 road segments, as allowed by State law, for high-collision areas.

<b>Items from the 12/06/2024 TAC Meeting</b> * Indicates a second reading of the ordinance is required.			
<b>District</b>	<b>Item</b>	<b>Location</b>	<b>Action</b>
2	2-A	San Vicente Road from Barona Mesa Road to one mile east of Wildcat Canyon Road in Ramona	Certify the 45 mile per hour (MPH) speed limit for radar enforcement.
2	2-B*	San Vicente Road from one mile east of Wildcat Canyon Road to Hanson Lane in Ramona	Establish a 45 MPH speed limit and certify for radar enforcement based on safety corridor designation.
2	2-C*	San Vicente Road from Hanson Lane to Eleventh Street in Ramona	Establish a 45 MPH speed limit and certify for radar enforcement.
2	2-D	San Vicente Road/Tenth Street from Eleventh Street to State Route 67 in Ramona	Certify the 40 MPH speed limit for radar enforcement.
2	2-E*	Dehesa Road from El Cajon city limit (east of Granite Hills Road) to 390' east of Willow Glen Drive in Hillsdale	Relocate the eastern endpoint and certify the 45 MPH speed limit for radar enforcement.
2	2-F*	Dehesa Road from 390' east of Willow Glen Drive to 1,000' east of Mile Post 7.0 in Dehesa	Relocate the endpoints and establish and certify a 45 MPH speed limit for radar enforcement based on safety corridor designation.
2	2-G*	Dehesa Road from Sycuan Road to Tavern Road in Dehesa	Establish and certify a 45 MPH speed limit for radar enforcement.
2	2-H*	Vista Ramona Road from Old Julian Highway to 1,000' east of Rutherford Road in Ramona	Establish 45 MPH and 40 MPH speed limits and certify for radar enforcement.
4	4-A*	Broadway/Campo Road from the Lemon Grove city limit (south of Fairway Drive) to the State Route 125 On-ramp in Spring Valley	Reduce the 40 MPH speed limit to 35 MPH and certify for radar enforcement based on safety corridor designation.
4	4-B	Campo Road from the State Route 125 On-ramp to Bancroft Drive in Spring Valley	Certify the 35 MPH speed limit for radar enforcement.
4	4-C*	Campo Road from Bancroft Drive to South Granada Avenue in Casa de Oro	Reduce the 35 MPH speed limit to 30 MPH and certify for radar enforcement based on safety corridor designation.

4	4-D	Campo Road from South Granada Avenue to Agua Dulce Boulevard in Casa de Oro	Certify the 40 MPH speed limit for radar enforcement.
1, 2, 4, & 5	A*	Speed Reduction on Designated Safety Corridors (13 speed zone segments)	Reduce speed limits by 5 MPH based on safety corridor designation and certify for radar enforcement.
These items have no impact on tribal lands.			

Approval of these items would support speed enforcement which enhances roadway safety. Properly posted speed limits inform drivers on safe speeds, reduce the number and severity of collisions, and allow for enforcement.

The Board's action on Items 2-A on San Vicente Road in Ramona (District 2), 2-D on San Vicente Road/Tenth Street in Ramona (District 2), Item 4-B on Campo Road in Casa de Oro (District 4), and Item 4-D on Campo Road in Casa de Oro (District 4) does not revise the San Diego County Code of Regulatory Ordinances (County Code) and therefore does not require a second reading of an ordinance. Board direction on April 23, 2025, would allow implementation by DPW.

The Board's action on Items 2-B on San Vicente Road in Ramona (District 2), 2-C on San Vicente Road in Ramona (District 2), 2-E on Dehesa Road in Hillsdale (District 2), 2-F on Dehesa Road in Dehesa (District 2), 2-G on Dehesa Road in Dehesa (District 2), 2-H on Vista Ramona Road in Ramona (District 2), 4-A on Broadway/Campo Road in Spring Valley (District 4), 4-C on Campo Road in Casa de Oro (District 4), and Item A on Speed Reduction on Designated Safety Corridors (Districts 1, 2, 4, and 5) would introduce an ordinance to amend speed limit zones. This action would revise County Code and requires two steps. On April 23, 2025, the Board would consider the TAC items. If the Board takes action as recommended on April 23, 2025 then on May 7, 2025, a second reading and adoption of ordinances amending the County Code would be necessary to implement the Board's direction. If the proposed ordinance is altered on May 7, 2025, then on that date a subsequent meeting date will be selected for the ordinance's adoption.

## **RECOMMENDATION(S)**

### **TRAFFIC ADVISORY COMMITTEE**

#### **District 2:**

Item 2-A. San Vicente Road from Barona Mesa Road to one mile east of Wildcat Canyon Road in Ramona - Certify the 45 MPH speed limit for radar enforcement.

Item 2-B. San Vicente Road from one mile east of Wildcat Canyon Road to Hanson Lane in Ramona - Designate the road segment as a safety corridor due to the occurrence of fatal or serious injury collisions, establish a 45 MPH speed limit, and certify for radar enforcement.

Item 2-C. San Vicente Road from Hanson Lane to Eleventh Street in Ramona - Establish a 45 MPH speed limit and certify for radar enforcement.

Item 2-D. San Vicente Road/Tenth Street from Eleventh Street to State Route 67 in Ramona - Certify the 40 MPH speed limit for radar enforcement.

Item 2-E. Dehesa Road from El Cajon city limit (east of Granite Hills Road) to 390' east of Willow Glen Road in Hillsdale - Relocate the eastern endpoint from 390' east of Willow Glen Road to Willow Glen Road and certify the 45 MPH speed limit for radar enforcement.

Item 2-F. Dehesa Road from 390' east of Willow Glen Road to 1,000' east of Mile Post 7.0 in Dehesa - Relocate the western endpoint from 390' east of Willow Glen Road to Willow Glen Road, relocate the eastern endpoint from 1,000' east of Mile Post 7.0 to Sycuan Road, designate the road segment as a safety corridor due to the occurrence of fatal or serious injury collisions, reduce the 50 MPH speed limit to 45 MPH, and certify the 45 MPH speed limit for radar enforcement.

Item 2-G. Dehesa Road from 1,000' east of Mile Post 7.0 to Tavern Road in Dehesa - Relocate the western endpoint from 1,000' east of Mile Post 7.0 to Sycuan Road, establish a 45 MPH speed limit, and certify the speed limit for radar enforcement.

Item 2-H. Vista Ramona Road from Old Julian Highway to 1,000' north of Rutherford Road in Ramona - Establish a 45 MPH speed limit on Vista Ramona Road from Old Julian Highway to Timber Passage, establish a 40 MPH speed limit on Vista Ramona Road from Timber Passage to 1,000' north of Rutherford Road, and certify both speed limits for radar enforcement.

**District 4:**

Item 4-A. Broadway/Campo Road from the Lemon Grove city limits (west of Fairway Drive) to the State Route 125 on-ramp in Spring Valley - Designate the road segment as a safety corridor due to the occurrence of fatal or serious injury collisions, reduce the 40 MPH speed limit to 35 MPH, and certify the speed limit for radar enforcement.

Item 4-B. Campo Road from the State Route 125 on-ramp to Bancroft Drive in Spring Valley - Certify the 35 MPH speed limit for radar enforcement.

Item 4-C. Campo Road from Bancroft Drive to South Granada Avenue in Casa de Oro - Designate the road segment as a safety corridor due to the occurrence of fatal or serious injury collisions, reduce the 35 MPH speed limit to 30 MPH and certify the speed limit for radar enforcement.

Item 4-D. Campo Road from South Granada Avenue to Agua Dulce Boulevard in Casa de Oro - Certify the 40 MPH speed limit for radar enforcement.

**Districts 1, 2, 4, & 5:**

Item A - Speed Reduction on Designated Safety Corridors (13 segments) - Designate 13 road segments as safety corridors due to the occurrence of fatal or serious injury collisions. Find that after completing an engineering and traffic survey, the speed limits on these routes are still more than is reasonable or safe and approve the reduction of the speed limits by 5 MPH, reduce speed limits by 5 MPH on 13 speed zone segments, and certify the speed limits for radar enforcement:

1-a. Jamacha Boulevard from Sweetwater Road to La Presa Avenue in Spring Valley - Reduce the 40 MPH speed limit to 35 MPH and certify the 35 MPH speed limit for radar enforcement.



1-b. Jamacha Boulevard from La Presa Avenue to 1,000' east of Omega Street in Spring Valley - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

1-c. Paradise Valley Road from the San Diego city limit to Elkelton Boulevard in La Presa - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

2-a. Wildcat Canyon Road from Willow Road to Barona Indian Reservation (south limit) in Lakeside/Barona - Reduce the 50 MPH and certify the 45 MPH speed limit for radar enforcement.

2-b. Wildcat Canyon Road from Barona Indian Reservation (south limit) to San Vicente Road in Barona/Ramona - Reduce the 50 MPH speed limit to 45 MPH and certify the 45 MPH speed limit for radar enforcement.

1 and 4-a. Sweetwater Road from Lemon Grove city limit (north of Shannonbrook Court) to Jamacha Boulevard/Paradise Valley Road in Spring Valley - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

5-a. Gopher Canyon Road from Spa Haven Way to Champagne Boulevard in Bonsall - Reduce the 50 MPH speed limit to 45 MPH and certify the 45 MPH speed limit for radar enforcement.

5-b. Mission Road from Winter Haven Road to State Route 76 in Fallbrook - Reduce the 50 MPH speed limit to 45 MPH and certify the 45 MPH speed limit for radar enforcement.

5-c. Mission Road from 450' east of Stage Coach Lane to Old Highway 395 in Fallbrook - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

5-d. Pala Temecula Road from Nejo Road to Riverside County line in Pala - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

5-e. Lilac Road/Old Castle Road from Valley Center Road to Champagne Boulevard in Valley Center - Reduce the 45 MPH speed limit to 40 MPH and certify the 40 MPH speed limit for radar enforcement.

5-f. Bear Valley Parkway from Escondido city limit (at Choya Canyon Road) to State Route 78 in Escondido - Reduce the 50 MPH speed limit to 45 MPH and certify the 45 MPH speed limit for radar enforcement.

5-g. Bear Valley Parkway from State Route 78 to Escondido city limit (near Boyle Avenue) in Escondido - Reduce the 50 MPH speed limit to 45 MPH and certify the 45 MPH speed limit for radar enforcement.

## **CHIEF ADMINISTRATIVE OFFICER**

1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the CEQA Guidelines because the proposed action involves minor alterations of existing public facilities relating to regulatory traffic control on County of San Diego maintained roadways, resulting in negligible or no expansion of existing or former use.
2. Adopt the Traffic Advisory Committee's recommendations.
3. Approve the introduction of the following Ordinance:  
ORDINANCE ADDING SECTIONS 72.169.35.3., 72.169.35.4., 72.169.21.2., AND 72.161.21.2. AND AMENDING SECTIONS 72.169.21., 72.169.21.1., 72.173.11.1., 72.173.81., 72.161.21.1., 72.163.12., 72.163.1., 72.167.5., 72.160.01., 72.160.02., 72.163.41., 72.161.41.1., 72.169.53., 72.169.74., 72.161.23., 72.161.24.3., 72.161.38.1., AND 72.161.39. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 2-B, 2-C, 2-E through 2-H, 4-A, 4-C, & A)

If, on April 23, 2025, the Board takes action as recommended, then, on May 7, 2025:

1. Adopt the following Ordinance:  
ORDINANCE ADDING SECTIONS 72.169.35.3., 72.169.35.4., 72.169.21.2., AND 72.161.21.2. AND AMENDING SECTIONS 72.169.21., 72.169.21.1., 72.173.11.1., 72.173.81., 72.161.21.1., 72.163.12., 72.163.1., 72.167.5., 72.160.01., 72.160.02., 72.163.41., 72.161.41.1., 72.169.53., 72.169.74., 72.161.23., 72.161.24.3., 72.161.38.1., AND 72.161.39. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 2-B, 2-C, 2-E through 2-H, 4-A, 4-C, & A)

## **EQUITY IMPACT STATEMENT**

The review of traffic signs, intersection controls, and roadway markings supports vehicle safety on County of San Diego maintained roads. The transportation system must be safe for all road users, for all modes of transportation, in all communities, and for people of all incomes, races, ethnicities, ages, and abilities. Understanding travel patterns, where correctable crashes are occurring, and the disproportionate impacts on certain communities will allow the Department of Public Works to identify actions to address the underlying causes, improve safety, and ensure there is justice in the enforcement of traffic regulations.

DPW's Local Roadway Safety Plan reviews correctable collisions along road segments within the unincorporated areas of the region and utilizes the Healthy Places Index (3.0) and CalEnviroScreen (4.0) to ensure underserved populations are prioritized. The Traffic Advisory Committee (TAC) relies on the Local Roadway Safety Plan and performs reviews of regulatory traffic control devices such as signs and markings. While adherence to sign and marking standards developed by the California Department of Transportation is crucial to obtaining the compliance of most drivers, the TAC also relies on various community engagement methods such as the Tell Us Now! Mobile app, toll-free hotlines, and a customer service request program to intake reports on a wide variety of traffic concerns and ensure the concerns are addressed.

## **SUSTAINABILITY IMPACT STATEMENT**

The proposed actions have social, health and well-being, and environmental sustainability benefits. The Traffic Advisory Committee has made addressing sustainability a top priority by partnering with local communities and industry leaders in a public forum every two months to find timely, reasonable, and cost-effective in-road traffic solutions that reduce costly traffic delays, mitigate vehicle idling to reduce emissions, improve fire response times and regional readiness, and ensure justice in enforcement of traffic regulations.

## **FISCAL IMPACT**

Funds for this request are included in the Fiscal Year 2024-25 Operational Plan in the Department of Public Works Road Fund. If approved, this request will result in costs and revenue of \$82,307.00 in Fiscal Year 2024-25 for staff time, materials, and supplies. The funding source is State Highway User Tax Account. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

## **ACTION:**

ON MOTION of Supervisor Desmond, seconded by Supervisor Montgomery Steppe, the Board of Supervisors took action as recommended, introducing the Ordinance for further Board consideration and adoption on May 7, 2025.

AYES: Anderson, Lawson-Remer, Montgomery Steppe, Desmond

ABSENT: (District 1 Seat Vacant)

3. **SUBJECT: 2024 GENERAL PLAN AND HOUSING ELEMENT ANNUAL PROGRESS REPORT, APPLICATION FOR THE SANDAG SMART GROWTH INCENTIVE PROGRAM GRANT, AND RELATED CEQA EXEMPTION (DISTRICTS: ALL)**

## **OVERVIEW**

State law requires all local governments, including the County of San Diego (County), to adequately plan to meet the housing needs of everyone in its community at all income levels. The County meets this requirement by adopting a housing plan known as a Housing Element as part of the County's General Plan. The General Plan <https://www.sandiegocounty.gov/content/sdc/pds/generalplan.html> serves as the County's land use planning "blueprint" for how the County will grow and develop. The State also requires each local government to report housing units constructed under its General Plan. The annual report is known as the General Plan and Housing Element Annual Progress Report (GP APR) and reflects point-in-time information on housing for the calendar year 2024 (January 1 - December 31, 2024). Annual reporting on the County's General Plan and Housing Element implementation provides transparency and keeps the public informed about the impact of the County's programs and initiatives intended to help facilitate the production of housing by the private, public, and non-profit sectors, including affordable housing. All California counties and cities are required to provide a GP APR to the Governor's Office of Land Use and Climate Innovation (LCI) and the California Department of Housing and Community Development

(HCD). LCI and HCD use GP APRs to identify statewide trends in land use decision-making and assess how local planning and development activities relate to statewide planning goals and policies.

Housing numbers and trends shift, with recent years showing a decline following a strong post-2008 recovery. The 2024 GP APR reports an 11% drop in permitted homes and a 24% decrease in completed homes compared to 2023. In unincorporated areas, discretionary housing projects have declined, while smaller housing developments, including Accessory Dwelling Units (ADUs), have increased due in part to legislative changes. Factors such as rising interest rates, supply chain issues, regulatory barriers, and litigation risk have further influenced development trends. For example, conforming with Senate Bill (SB) 743, which shifted transportation impact analysis from traffic congestion to Vehicle Miles Traveled (VMT), has added challenges for projects in the unincorporated area. While a recent policy change exempts certain General Plan-compliant projects from VMT analysis, ongoing uncertainty and litigation risks continue to impact housing development.

The 2024 GP APR was prepared by Planning & Development Services (PDS) in collaboration with several County departments including Housing & Community Development Services (HCDS) and the Department of General Services (DGS). Overall, the 2024 GP APR indicates the County is continuing to make progress on implementing the adopted Housing Element and continues to meet its overall State-assigned Regional Housing Needs Allocation (RHNA) goals in the unincorporated area ahead of schedule and is likely to far exceed those goals by the end of the RHNA cycle (2029) at the current pace. The County is currently at 84% of its overall RHNA goal, exceeding pace for all income categories except for the production of very low-income housing, which is lagging.

County staff have made progress on several programs designed to increase housing permit efficiency, such as guaranteed review timelines and evaluating for necessary zoning and code updates. To further advance Housing Element implementation efforts, the County is also pursuing external funding opportunities, such as the San Diego Association of Governments (SANDAG) Sustainable Communities Grant Program (SGIP) to support planning efforts focused on supporting housing opportunities. A resolution authorizing the County to apply for this grant and accept funds if awarded is included as part of today's action. The GP APR also provides data on the discretionary housing applications submitted or approved through the County, homes permitted, and homes that were completed and ready for move-in during 2024. Further details on the County's goals and progress can be found in the full GP APR Report in Attachment A, "General Plan and Housing Element Annual Progress Report."

The 2024 GP APR focuses on land use changes and housing production data based on specific State requirements. Project-specific information included in previous years' GP APRs, such as capital improvements, road projects, sustainability updates, and park projects, can be found in each department's respective annual reports or project webpages as the main source for up-to-date information. Government Code Section 65400 requires the GP APR be provided to the Board of Supervisors in a public hearing. Today's request is for the Board to accept the County of San Diego's 2024 GP APR and adopt the resolution authorizing the County to submit a grant application to further Housing Element implementation.

**RECOMMENDATION(S)**  
**CHIEF ADMINISTRATIVE OFFICER**

Planning & Development Services Recommends that the Board of Supervisors:

1. Find that the proposed project is not subject to the California Environmental Quality Act (CEQA) because it is not a project as defined in Section 15378(b)(5) of CEQA Guidelines.
2. Accept the 2024 General Plan and Housing Element Annual Progress Report (Attachment A).
3. Waive Board Policy B-29: Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery, which requires full cost recovery for grants.
4. Adopt the Resolution entitled: A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO AUTHORIZING THE FILING OF AN APPLICATION FOR GRANT FUNDS FROM THE SAN DIEGO ASSOCIATION OF GOVERNMENTS AND ACCEPTING THE TERMS OF THE GRANT AGREEMENT (Attachment B).

**EQUITY IMPACT STATEMENT**

Annual reporting on the County's implementation of the General Plan and Housing Element increases transparency about the impact of the County's programs and initiatives on providing equitable solutions to local issues. The General Plan and Housing Element Annual Progress Report (GP APR) provides information on the County's efforts to meet the housing needs of individuals and families from all economic segments of the unincorporated communities, including those with very low incomes (households with up to 50 percent of the Area Median Income (AMI) and low incomes (households with 51 percent to 80 percent of the AMI). These affordability levels are defined by the U.S. Department of Housing and Urban Development (HUD) based on surveys of local AMI and family size. As published by HUD, the AMI in San Diego County in 2024 for a family of four was \$119,500. The GP APR is an aggregate of land use planning and key housing data for the unincorporated County that can be used to inform policies and programs that improve outcomes related to equity, including those that increase access to affordable housing and improve conditions for people experiencing homelessness, low-income communities, and communities of color.

**SUSTAINABILITY IMPACT STATEMENT**

The General Plan and Housing Element Annual Progress Report (GP APR) accounts for the County of San Diego's (County's) progress in implementing the goals, policies, and programs outlined in the General Plan and Housing Element. The GP APR is an aggregate of land use planning and key housing data for the unincorporated County that can be used to inform policies and programs that promote equity and environmental sustainability, as well as ensure the community's well-being. This effort supports the County's "Sustainability" strategic initiative to align the County's available resources with services that promote economic stability. The GP APR promotes economic stability by providing transparent data, equitable access to information, operational accountability, and enterprise-wide collaboration.

## **FISCAL IMPACT**

There is no fiscal impact associated with today's action to accept the 2024 General Plan and Housing Element Annual Progress Report.

Funds for the proposed grant-funded projects are partially included as staff time in the Fiscal Year 2025-2026 CAO Recommend Operational Plan in the Department of Planning & Development Services. Total costs for the Buena Creek Specific Plan are estimated at \$993,000. If approved and awarded, the funding sources will be a grant from the San Diego Association of Governments (SANDAG) (\$751,500) and matching funds (\$241,500) in the form of County staff time supported by General Purpose Revenue. A waiver of Board Policy, B-29: Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery, is requested in the amount of \$241,000 for program costs not covered by the grant applications. There will be no change in net General Fund cost and no additional staff years.

## **BUSINESS IMPACT STATEMENT**

N/A

### **ACTION:**

ON MOTION of Supervisor Montgomery Steppe, seconded by Supervisor Anderson, the Board of Supervisors took action as recommended and adopted Resolution No. 25-021, entitled: A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO AUTHORIZING THE FILING OF AN APPLICATION FOR GRANT FUNDS FROM THE SAN DIEGO ASSOCIATION OF GOVERNMENTS AND ACCEPTING THE TERMS OF THE GRANT AGREEMENT.

AYES: Anderson, Lawson-Remer, Montgomery Steppe, Desmond

ABSENT: (District 1 Seat Vacant)

## **4. SUBJECT: NON-AGENDA PUBLIC COMMUNICATION (DISTRICTS: ALL)**

### **OVERVIEW**

Audra spoke to the Board regarding Board of Supervisors' participation in regional events.

Robert Germann spoke to the Board regarding concerns with local airports.

Marco Espinoza spoke to the Board regarding concerns about the April 22, 2025 meeting ending abruptly.

Mark spoke to the Board regarding the World Economic Forum.

Cesar Javier spoke to the Board regarding concerns with air pollution.

Peggy Walker spoke to the Board regarding the health risks of marijuana use.

Erandy Garcia spoke to the Board regarding concerns with West Coast Tomato Growers utilizing pesticides.

Barbara Gordon spoke to the Board regarding concerns with alcohol impaired driving.

Madison Rapp spoke to the Board regarding the Fallbrook Planning Group's opposition to cannabis projects.

Ann Riddle spoke to the Board regarding support of public health month.

Becky Rapp spoke to the Board regarding concerns with youth mental health.

Terri-Ann Skelly spoke to the Board regarding support of funding for code enforcement for the County's Tobacco Retail Ordinance.

**ACTION:**

Heard, Referred to the Chief Administrative Officer.

There being no further business, the Board adjourned the Land Use Legislative Session at 1:18 p.m.

ANDREW POTTER  
Clerk of the Board of Supervisors  
County of San Diego, State of California

Consent: Valdivia

Discussion: Zurita

NOTE: This Statement of Proceedings sets forth all actions taken by the County of San Diego Board of Supervisors on the matters stated, but not necessarily the chronological sequence in which the matters were taken up.

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