

**COUNTY OF SAN DIEGO
BOARD OF SUPERVISORS - LAND USE
WEDNESDAY, JANUARY 14, 2026**

MINUTE ORDER NO. 1

SUBJECT: ESTABLISH APPROPRIATIONS, ADVERTISE AND AWARD CONSTRUCTION CONTRACTS FOR COUNTYWIDE ASPHALT CONCRETE OVERLAY AND SLURRY SEAL TREATMENTS FOR FISCAL YEAR 2025-26, APPROVE REIMBURSEMENT AGREEMENTS BETWEEN THE COUNTY OF SAN DIEGO AND THE CITIES OF ESCONDIDO, SAN DIEGO AND SAN MARCOS AND RELATED CEQA EXEMPTION (DISTRICTS: ALL)

OVERVIEW

The County of San Diego (County) Department of Public Works (DPW) maintains nearly 2,000 centerline miles of roads in the unincorporated areas of San Diego County. The County's average Pavement Condition Index (PCI), an industry-standard rating system used to rate the condition of roads, dropped from 70 in 2012 to 60 in 2016. The change in PCI was due to reduced levels of road maintenance work because of rising construction costs and declining gas tax revenue as vehicles became more fuel efficient. As a result of the Senate Bill 1 (SB1) initiative and the associated resurfacing projects, the condition of County-maintained roads has improved significantly over the past eight years, with the current average PCI at 69. The County maintains a Board-directed goal of achieving PCI 70 by the end of FY 2025-26 and is on track to achieve this goal. DPW estimates receiving \$64.9 million in State SB1 gas tax revenue in FY 2025-26 to continue the road resurfacing program. To maintain eligibility for this revenue, the Board must adopt a resolution each year approving a list of proposed projects and submit these to the California Transportation Commission (CTC). On May 21, 2025 (4), the Board adopted the annual resolution and proposed list of roads to be resurfaced during FY 2025-26 using State SB1 gas tax revenue. The list includes approximately 95.54 centerline miles of County-maintained roads to be resurfaced with available road resurfacing funding included in DPW's FY 2025-26 Operational Plan. Part of today's item is to establish appropriations and advertise and award construction contracts for this Board-adopted list of projects.

Additionally, DPW has identified one County-maintained road that crosses into the City of Escondido, one County-maintained road that crosses into the City of San Diego, and two County-maintained roads that cross into the City of San Marcos, where resurfacing coordination will be mutually beneficial and better serve residents. Part of today's item is to authorize the Clerk of the Board to execute, upon receipt, reimbursement agreements with the Cities of Escondido, San Diego, and San Marcos for payment of costs to the County to complete road resurfacing work.

DPW also provides road maintenance services for almost 100 miles of private roads through the Permanent Road Division (PRD) Program. DPW has identified a combined 4.26 centerline miles of road resurfacing in seven PRD Zones in FY 2025-26 based on available funding, road segment condition, road segment traffic volume, maintenance of egress routes in case of disasters, and community input. Road work was identified through field reviews and coordinated with road committees in each PRD Zone.

Today's item seeks approval for the Board to establish appropriations and approve the advertisement and subsequent award of multiple construction contracts for asphalt concrete overlay and slurry seal treatments on County-maintained, city-maintained, and these PRD Zone roads. The total cost for all FY 2025-26 projects is estimated at \$73,023,808. Advertisement and award of the construction contracts

are scheduled for Spring 2026. Construction for FY 2025-26 projects is scheduled to begin in summer 2026 and be completed by fall 2027.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Find in accordance with Section 15301(c) of the California Environmental Quality Act (CEQA) Guidelines that the proposed projects and approval of the associated revenue agreements are categorically exempt from CEQA review because they involve the maintenance of existing public roads involving no or negligible expansion of existing use.
2. Establish appropriations of \$609,744 in the Department of Public Works Road Fund, Services & Supplies, for the AC Overlay 2526 A (North) and Pavement Seal 2526 (North) projects based on revenue from the Agreements with the Cities of Escondido, San Diego and San Marcos.
(4 VOTES)
3. Authorize the Director, Department of Purchasing and Contracting, to advertise and award multiple construction contracts and to take other actions authorized by Section 401 et seq. of the Administrative Code with respect to contracting for asphalt concrete overlay and slurry seal projects on County-maintained, city-maintained, and PRD Zone roads as identified in Attachments A through E, which are on file with the Clerk of the Board.
4. Authorize the Clerk of the Board to execute, upon receipt, revenue agreements with the Cities of Escondido, San Diego and San Marcos for road resurfacing in accordance with Board Policy B-29 and Attachments A through C, which are on file with the Clerk of the Board.
5. Designate the Director, Department of Public Works, as the County Officer responsible for administering the construction contracts in accordance with Board Policy F-41, Public Works Construction Projects.

EQUITY IMPACT STATEMENT

The Department of Public Works (DPW) uses best management practices when preserving the County-maintained road network and responds to community feedback through the Tell Us Now! mobile app and toll-free hotlines. The collective information is evaluated by DPW and used to develop a list of roads requiring maintenance that is balanced proportionally to the total centerline miles within each County district. Approximately 55% of the roads on the maintenance list are located within underserved communities as defined in the most recent version of CalEnviroScreen (4.0) and Healthy Places Index (3.0) GIS layer. The projects will provide significant benefits to the residents, including enhancements to the Americans with Disabilities Act (ADA) pedestrian ramps and drainage improvements that will improve access and mobility for non-motorized road users. Road resurfacing facilitates transit and allows cars and buses to travel to underserved communities to bring workers to job centers and other resources. County of San Diego construction contracts are advertised to the public, competitively bid, and help stimulate the local economy.

SUSTAINABILITY IMPACT STATEMENT

Timely maintenance of County roads promotes economic, environmental, social, and health sustainability, while preventing costlier future repairs and supporting fiscal responsibility. Asphalt concrete rehabilitation incorporates 25% recycled material from deteriorated roads, conserving thousands of tons of aggregate annually and advancing the County's recycling and pollution reduction

goals. Well-maintained roads reduce vehicle maintenance needs, offering social sustainability benefits. Drainage upgrades-such as culvert, curb, and gutter rehabilitation-enhance water quality and extend infrastructure lifespan, aligning with environmental sustainability objectives. Installing ADA-compliant pedestrian ramps improves walkability and transit access, supporting public health, reducing emissions, and contributing to a greener, carbon-free future.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year 2025-26 Operational Plan in Permanent Road Divisions (PRD) and partially included in the Fiscal Year 2025-26 Operational Plan in the Department of Public Works (DPW) Road Fund. If approved, this request will establish additional appropriations of \$609,744, resulting in additional costs and revenue for the DPW Road Fund, as outlined in recommendation 2 to coordinate resurfacing activities with neighboring cities for roads that cross jurisdictional boundaries. The funding sources for this request are revenues from agreements with the Cities of Escondido (\$288,516), San Diego (\$268,186), and San Marcos (\$53,042). The total cost for all FY 2025-26 projects is estimated at \$73,023,808, including an 8% contingency for County-maintained roads and a 20% contingency for city-maintained and PRD Zone roads for unforeseen conditions that may arise during construction. The funding sources are State SB1 gas tax revenue (\$62,953,444), Road Fund fund balance (\$2,181,000), TransNet (\$6,200,000), City of Escondido revenue agreement (\$288,516), City of San Diego revenue agreement (\$268,186), City of San Marcos revenue agreement (\$53,042), and PRD Zones’ available prior year fund balance (\$1,079,620). There will be no change in net General Fund costs and no additional staff years.

BUSINESS IMPACT STATEMENT

Road maintenance improves the condition of the roads, facilitates the transit of goods, and eases movement to jobs, schools, shopping and medical centers, and government services. County of San Diego construction contracts are also publicly advertised and competitively bid, and help stimulate the local economy. All workers employed on public works projects must be paid prevailing wages determined by the California Department of Industrial Relations, according to the type of work and location of the project.

ACTION:

ON MOTION of Supervisor Montgomery Steppe, seconded by Supervisor Aguirre, the Board of Supervisors took action as recommended, on Consent.

AYES: Aguirre, Anderson, Lawson-Remer, Montgomery Steppe, Desmond

State of California)
County of San Diego)

I hereby certify that the foregoing is a full, true and correct copy of the Original entered in the Minutes of the Board of Supervisors.

ANDREW POTTER
Clerk of the Board of Supervisors



Signed
by Andrew Potter